



Redland
CITY COUNCIL

AGENDA

GENERAL MEETING

Wednesday, 19 April 2023
commencing at 9:30am

The Council Chambers
91 - 93 Bloomfield Street
CLEVELAND QLD

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1 DECLARATION OF OPENING

On establishing there is a quorum, the Mayor will declare the meeting open.

Recognition of the Traditional Owners

Council acknowledges the Quandamooka people who are the traditional custodians of the land on which we meet. Council also pays respect to their elders, past and present, and extends that respect to other indigenous Australians who are present.

2 RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

Motion is required to approve leave of absence for any Councillor absent from today's meeting.

3 DEVOTIONAL SEGMENT

Member of the Ministers' Fellowship will lead Council in a brief devotional segment.

4 RECOGNITION OF ACHIEVEMENT

Mayor to present any recognition of achievement items.

5 RECEIPT AND CONFIRMATION OF MINUTES

General Meeting - 15 March 2023.

6 DECLARATION OF PRESCRIBED CONFLICT OF INTERESTS AND DECLARABLE CONFLICT OF INTERESTS

Councillors are reminded of their responsibilities in relation to a Councillor's Prescribed Conflict of Interest and Declarable Conflict of Interest at a meeting. For full details see Chapter 5B of the *Local Government Act 2009*.

In summary:

Obligation of Councillor with Prescribed Conflict of Interest

Section 150EL of the *Local Government Act 2009* requires Councillors to declare a Prescribed Conflict of Interest in a matter as soon as they become aware of their interest in the matter, either:

- (1) *at a local government meeting, or*
- (2) *as soon as practicable, by giving the Chief Executive Officer written notice of the prescribed conflict of interest.*
- (3) The declaration must include the following particulars:
 - (a) *For a gift, loan or contract – the value of the gift, loan or contract;*
 - (b) *For an application for which a submission has been made – the matters the subject of the application and submission;*
 - (c) *The name of any entity, other than the Councillor, that has an interest in the matter;*
 - (d) *The nature of the Councillor's relationship with the entity mentioned in (c) above;*
 - (e) *Details of the Councillor's, and any other entity's, interest in the matter.*

Dealing with Prescribed Conflict of Interest at a Meeting

Pursuant to Section 150EM of the *Local Government Act 2009*, if a Councillor declares a Prescribed Conflict of Interest in a matter, ***the Councillor must leave the place at which the meeting is being held, including any area set aside for the public, and stay away from the place while the matter is discussed and voted on.***

Obligation of Councillor with Declarable Conflict of Interest

Section 150EQ of the *Local Government Act 2009* requires Councillors to declare a Declarable Conflict of Interest in a matter as soon as they become aware of their interest in the matter, either:

- (1) *at a local government meeting, or*
- (2) *as soon as practicable, by giving the Chief Executive Officer written notice of the declarable conflict of interest.*
- (3) The declaration must include the following particulars:
 - (a) *The nature of the declarable conflict of interest;*
 - (b) *If the declarable conflict of interest arises because of the councillor's relationship with a related party:*
 - (i) *The name of the related party; and*
 - (ii) *The nature of the relationship of the related party to the Councillor; and*
 - (iii) *The nature of the related party's interests in the matter;*

(c) *If the Councillor's or related party's personal interests arise because of the receipt of a gift or loan from another person:*

- (i) The name of the other person; and*
- (ii) The nature of the relationship of the other person to the Councillor or related party; and*
- (iii) The nature of the other person's interests in the matter; and*
- (iv) The value of the gift or loan, and the date the gift was given or loan was made.*

Procedure if Councillor has Declarable Conflict of Interest

Pursuant to Section 150ES of the *Local Government Act 2009*, eligible Councillors at the meeting must, by resolution, decide whether the Councillor who has declared the interest:

- (1) May participate in a decision about the matter at the meeting, including by voting on the matter; or*
- (2) Must leave the place at which the meeting is being held, including any area set aside for the public, and stay away from the place while the eligible Councillors discuss and vote on the matter.*

Duty to report another Councillor's Prescribed Conflict of Interest or Declarable Conflict of Interest

Pursuant to section 150EW of the *Local Government Act 2009*, a Councillor who reasonably believes or reasonably suspects another Councillor has a Prescribed Conflict of Interest or a Declarable Conflict of Interest in a matter must:

- (1) Immediately inform the person who is presiding at the meeting about the belief or suspicion; or*
- (2) As soon as practicable, inform the Chief Executive Officer of the belief of suspicion.*

The Councillor must also inform the person presiding, or the Chief Executive Officer, of the facts and circumstances forming the basis of the belief or suspicion.

Record of Prescribed and Declarable Conflicts of Interest

Where a Councillor informs the meeting of a Prescribed or Declarable Conflict of Interest, section 150FA of the *Local Government Act 2009* requires the following information to be recorded in the minutes of the meeting:

- (1) The name of the Councillor who may have a prescribed or declarable conflict of interest in the matter;
- (2) The particulars of the prescribed or declarable conflict of interest;
- (3) If another Councillor informs the meeting of a belief of suspicion, about another Councillor's Conflict of Interest:
 - (a) The action the Councillor takes;
 - (b) Any decision by eligible Councillors; and
 - (c) The name of each eligible Councillor who voted in relation to whether the Councillor has a declarable conflict of Interest, and how each eligible Councillor voted.
- (4) Whether the Councillor participated in deciding the matter, or was present for deciding the matter;
- (5) For a matter to which the Prescribed or Declarable Conflict of Interest relates:
 - (a) *The name of the Councillor who has declared the conflict of interest;*

- (b) The nature of the personal interest, as described by the Councillor;*
 - (c) The decision made;*
 - (d) Whether the Councillor participated in the meeting under an approval by the Minister;*
 - (e) If the Councillor voted on the matter, how they voted; and*
 - (f) How the majority of Councillors voted on the matter.*
- (6) If the Councillor has a Declarable Conflict of Interest, in addition to the information above, the following information must be recorded in the minutes:
- (a) The decision and reasons for the decision as to whether the Councillor with the Declarable Conflict of Interest may participate in the decision, or must not participate in the decision; and
 - (b) The name of each eligible Councillor who voted on the decision, and how the eligible Councillor voted.

7 MATTERS OUTSTANDING FROM PREVIOUS COUNCIL MEETINGS

7.1 NOTICE OF MOTION - INVESTIGATION INTO LOCATION FOR WILDLIFE HOSPITAL

At the General Meeting 15 June 2022 (Item 17.1 refers), Council resolved as follows:

- 1. To note and acknowledge the work of Council over a number of years in regard to the situation of a wildlife hospital, as well as the ongoing investigations being undertaken through Council to identify appropriate locations for a wildlife hospital, which may attract private investment within the Redland Local Government Area.*
- 2. To support the ongoing discussions on this matter with stakeholders in this endeavour and to have a workshop provided to Councillors by 16 November 2022 and a report back to Council as to the outcome of those discussions.*

A report will be brought to a future meeting of Council.

7.2 NOTICE OF MOTION - CR ADELIA BERRIDGE - REQUEST FOR ELECTED REPRESENTATIVES TO UNDERGO REGULAR DRUG & ALCOHOL TESTING

At the General Meeting 25 January 2023 (Item 18.1 refers), Council resolved as follows:

That Council resolves, following the finalisation of the updates to the Employee Drug & Alcohol Guideline and Procedures, that a similar Drug and Alcohol Policy be developed specifically for Councillors and brought back to Council for a decision prior to 30 June 2023.

A report will be brought to a future meeting of Council.

7.3 SUBORDINATE LOCAL LAW NO. 4 (LOCAL GOVERNMENT CONTROLLED AREAS, FACILITIES AND ROADS) 2015) 2023 COMMUNITY CONSULTATION

At the General Meeting 15 February 2023 (Item 13.3 refers), Council resolved as follows:

That in accordance with Council's Local Law-Making Process adopted on 20 March 2019; pursuant to section 29 of the Local Government Act 2009, Council resolves as follows:

- 1. To receive and note the Community Consultation Feedback Review (Attachment 3) of this report.*
- 2. To request officers provide Councillors with a detailed briefing of the proposed changes, discuss concerns including pedestrian and rider safety, infrastructure requirements and solutions at a Councillor workshop to be held on 13 March 2023.*
- 3. To request officers to bring back a further report to a future General Meeting with recommendations and the amended Subordinate Local Law No. 4 (Local Government Controlled Areas, Facilities and Roads) 2015 to a future meeting of Council.*

A report will be brought to a future meeting of Council addressing dot point 3 above.

7.4 LOCAL GOVERNMENT INFRASTRUCTURE DESIGNATION CONSULTATION STRATEGY FOR THE BIRKDALE COMMUNITY PRECINCT

At the General Meeting 15 March 2023 (Item 14.3 refers), Council resolved as follows:

That Council resolves as follows:

- 1. To endorse the Birkdale Community Precinct Local Government Infrastructure Designation Consultation Strategy as outlined in Attachment 1.*
- 2. To note that the consultation period will be undertaken for a period of 20 business days from Friday 21 April 2023 to Monday 22 May 2023.*
- 3. That a report will be brought to a future meeting of Council to consider submissions made during the Local Government Infrastructure Designation statutory consultation period.*

A report will be brought to a future meeting of Council.

7.5 NOTICE OF MOTION - CR PAUL GOLLÈ - KOALA CONSERVATION AND CITY PLAN

At the General Meeting 15 March 2023 (Item 18.1 refers), Council resolved as follows:

That Council resolves as follows:

1. *To undertake an urgent review regarding options to provide an enhanced level of statutory planning protections to individual koala habitat and food trees (based on species type and size) within the area identified as the 'Thornlands Koala Safe Neighbourhood', and in particular on Fitzroy Street, in the Koala Conservation Plan 2022-2027.*
2. *To request officers undertake the following:*
 - a) *Prepare a report to Council outlining the findings of the review, as well as recommended changes to City Plan by the end of June 2023.*
 - b) *Prepare a major amendment pursuant to Part 4 of the Minister's Guidelines and Rules under the Planning Act 2016, if required, incorporating the proposed changes to City Plan as supported by Council by the end of September 2023.*

A report will be brought to a future meeting of Council.

7.6 NOTICE OF MOTION - CR WENDY BOGLARY - HEINEMANN ROAD SPORTS PRECINCT

At the General Meeting 15 March 2023 (Item 18.2 refers), Council resolved as follows:

That Council resolves as follows:

- 1. To provide a public report for councillors at the July 2023 General Meeting that contains information relating to the increase in costs of Stage 1 Heinemann Road Sports Precinct.*
- 2. To provide Councillors with a copy of the Initial Heinemann Road Sports Precinct Masterplan and an outline of how it has evolved to determine the final detailed design for Stage 1 and delivery timeframes.*
- 3. To provide a general scope of works for Stage 2 excluding costings due to potential commercial confidentially, and recognising that Stage 2 delivery timing is subject to future budget decisions and long-term financial planning*

A report will be brought to a future meeting of Council.

8 MAYORAL MINUTE

In accordance with s.6.9 of Council Meeting Standing Orders, the Mayor may put to the meeting a written motion called a 'Mayoral Minute', on any matter. Such motion may be put to the meeting without being seconded, may be put at that stage in the meeting considered appropriate by the Mayor and once passed becomes a resolution of Council.

9 PUBLIC PARTICIPATION

In accordance with s.6.10 Council Meeting Standing Orders:

1. In each meeting (other than special meetings), a period of 15 minutes may be made available by resolution to permit members of the public to address the local government on matters of public interest relating to the local government. This period may be extended by resolution.
2. Priority will be given to members of the public who make written application to the CEO no later than 4.30pm two days before the meeting. A request may also be made to the chairperson, when invited to do so, at the commencement of the public participation period of the meeting.
3. The time allocated to each speaker shall be a maximum of five minutes. The chairperson, at his/her discretion, has authority to withdraw the approval to address Council before the time period has elapsed.
4. The chairperson will consider each application on its merits and may consider any relevant matter in his/her decision to allow or disallow a person to address the local government, e.g.
 - a) Whether the matter is of public interest;
 - b) The number of people who wish to address the meeting about the same subject
 - c) The number of times that a person, or anyone else, has addressed the local government previously about the matter;
 - d) The person's behaviour at that or a previous meeting; and
 - e) If the person has made a written application to address the meeting.
5. Any person invited to address the meeting must:
 - a) State their name and suburb, or organisation they represent and the subject they wish to speak about;
 - b) Stand (unless unable to do so);
 - c) Act and speak with decorum;
 - d) Be respectful and courteous; and
 - e) Make no comments directed at any individual Council employee, Councillor or member of the public, ensuring that all comments relate to Council as a whole.

10 PETITIONS AND PRESENTATIONS**10.1 PETITION - CR WENDY BOGLARY - REQUEST FOR YELLOW LINE MARKING OUTSIDE ORMISTON RISE RETIREMENT VILLAGE****Objective Reference: A7406062****Attachments: Nil**

In accordance with s.6.11 of Council Meeting Standing Orders, Cr Wendy Boglary will present the petition and motion as follows:

That the petition is of an operational nature and be received and referred to the Chief Executive Officer for consideration.

11 MOTION TO ALTER THE ORDER OF BUSINESS

The order of business may be altered for a particular meeting where the Councillors at that meeting pass a motion to that effect. Any motion to alter the order of business may be moved without notice.

12 REPORTS FROM THE OFFICE OF THE CEO

Nil.

13 REPORTS FROM ORGANISATIONAL SERVICES

13.1 MARCH 2023 MONTHLY FINANCIAL REPORT

Objective Reference: A7443243

Authorising Officer: Deborah Corbett-Hall, Executive Group Manager Financial Services & Chief Financial Officer

Responsible Officer: Deborah Corbett-Hall, Executive Group Manager Financial Services & Chief Financial Officer

Report Author: Udaya Panambala Arachchilage, Corporate Financial Reporting Manager

Attachments: 1. [March 2023 Monthly Financial Report](#) [↓](#)

PURPOSE

To note the year to date financial results as at 31 March 2023.

BACKGROUND

Council adopts an annual budget and then reports on performance against the budget on a monthly basis. This is not only a legislative requirement but enables the organisation to periodically review its financial performance and position and respond to changes in community requirements, market forces or other outside influences.

ISSUES

Interim audit 2022-2023

During March 2023, Bentleys, on behalf of Queensland Audit Office, conducted the 2022-2023 interim audit. As per previous years, this visit affords the opportunity for interim reviews to be undertaken on Council's systems and controls. The interim management report will be reviewed as part of the 2022-2023 year-end audit.

Monitoring of the capital program progress

As mentioned in the risk management section below, the Executive Leadership Team reviews the progress of the capital program on a regular basis. The global pandemic and emerging world conditions have played a role in the procurement lead time, availability of contractors and price of materials. Constant focus, review and mitigation where possible is occurring by the organisation's senior leaders and these factors are considerations when management reviews the organisation risk registers.

Development of Budget 2023-2024

Council officers are currently compiling submissions for the 2023-2024 annual budget.

STRATEGIC IMPLICATIONS

Council has either achieved or favourably exceeded the following key financial stability and sustainability ratios as at the end of March 2023.

- Operating surplus ratio
- Net financial liabilities
- Level of dependence on general rate revenue
- Ability to pay our bills – current ratio

- Ability to repay our debt – debt servicing ratio
- Cash balance
- Cash balances – cash capacity in months
- Longer term financial stability – debt to asset ratio
- Operating performance
- Interest coverage ratio

The asset sustainability ratio did not meet the target at the end of March 2023 and continues to be a stretch target for Council with renewal spends of \$21.61M and depreciation expense of \$47.11M year to date on infrastructure assets. This ratio is an indication of how Council currently maintains, replaces and renews its existing infrastructure assets as they reach the end of their useful lives. Capital spend on non-renewal projects increases the asset base and therefore increases depreciation expense, resulting in a lower asset sustainability ratio.

Council's Capital Portfolio Prioritisation Administrative Directive demonstrates its commitment to maintaining existing infrastructure and the adoption of a renewal strategy for its existing assets ahead of 'upgrade' and/or 'new' works.

Legislative Requirements

The March 2023 financial report is presented in accordance with the legislative requirement of section 204(2) of the *Local Government Regulation 2012*, requiring the Chief Executive Officer to present the financial report to a monthly Council meeting.

Risk Management

The March 2023 financial report has been noted by the Executive Leadership Team and relevant officers who can provide further clarification and advice around actual to budget variances.

Financial

There is no direct financial impact to Council as a result of this report, however it provides an indication of financial outcomes at the end of March 2023.

People

Nil impact expected as the purpose of the attached report is to provide financial information to Council based upon actual versus budgeted financial activity.

Environmental

Nil impact expected as the purpose of the attached report is to provide financial information to Council based upon actual versus budgeted financial activity.

Social

Nil impact expected as the purpose of the attached report is to provide financial information to Council based upon actual versus budgeted financial activity.

Human Rights

There are no human rights implications for this report as the purpose of the attached report is to provide financial information to Council based upon actual versus budgeted financial activity.

Alignment with Council's Policy and Plans

This report has a relationship with the following items of Council's *Our Future Redlands – A Corporate Plan to 2026 and Beyond*:

Efficient and effective organisation objectives

- 7.1 Improve the efficiency and effectiveness of Council's service delivery to decrease costs and enhance customer experience and community outcomes.
- 7.4 Demonstrate good governance through transparent, accountable processes and sustainable practices and asset management.

CONSULTATION

Consulted	Date	Comment
Council departmental officers	Year to date 31 March 2023	Consulted on financial results and outcomes
Financial Services Group officers	Year to date 31 March 2023	Consulted on financial results and outcomes
Executive Leadership Team and Senior Leadership Team	Year to date 31 March 2023	Recipients of variance analysis between actual and budget. Consulted as required

OPTIONS

Option One

That Council resolves to note the financial position, results and ratios for March 2023 as presented in the attached Monthly Financial Report.

Option Two

That Council resolves to request additional information.

OFFICER'S RECOMMENDATION

That Council resolves to note the financial position, results and ratios for March 2023 as presented in the attached Monthly Financial Report.

13.2 REVIEW OF ADMINISTRATIVE DELEGATION

Objective Reference: A7428147

Authorising Officer: Amanda Pafumi, General Manager Organisational Services

Responsible Officer: Amanda Pafumi, General Manager Organisational Services

Report Author: Tony Beynon, Group Manager Corporate Governance

Attachments: Nil

PURPOSE

To reverse the Administrative Delegation made on 30 April 2008 to delegate full and complete authority to the Mayor to deal with all matters relating to the employment of the Chief Executive Officer, including matters relating to the cessation of that employment.

BACKGROUND

At the General Meeting of Council held on 30 April 2008, Council unanimously resolved to delegate authority to the Mayor to deal with the administrative arrangements regarding employment conditions and performance management matters pertaining to the Chief Executive Officer in accordance with Section 1129 of the *Local Government Act 1993* (relevant Act at that time).

ISSUES

A review of the Administrative Delegation in place from the resolution of 30 April 2008, and discussion with Councillors, has identified the opportunity to reverse this earlier decision, to align with the current intent of the Act and the Regulation. Whilst the current Administrative Delegation and appointment process is lawful, it is more contemporary practice that this is now done via a resolution of the full Council.

STRATEGIC IMPLICATIONS

Legislative Requirements

Section 194(1) of the *Local Government Act 2009* and section 254J(3)(a) of the *Local Government Regulation 2012* refer to the local government appointing a Chief Executive Officer and discussing the appointment, discipline and dismissal of the Chief Executive Officer.

Risk Management

The reversal of this delegation provides for all Councillors working collectively as the local government, to determine all matters relating to the employment of the Chief Executive Officer in accordance with current legislation.

Financial

There are no financial impacts associated with this report.

People

There are no people implications associated with this report. This report does not affect any part of the current Chief Executive Officer's employment arrangements.

Environmental

There are no environmental implications associated with this report.

Social

There are no social implications associated with this report.

Human Rights

Queensland's *Human Rights Act 2019* has been considered in the preparation of this report.

Alignment with Council's Policy and Plans

Our Future Redlands – A Corporate Plan to 2026 and Beyond:

Goal 1 City Leadership – 1.1 Display quality leadership by our elected Council through transparent and accountable processes and effective communication that builds community trust.

Goal 7 – Efficient and Effective Organisation – 7.3 – Continue building a thriving organisation, characterised by employees who are performing their best, are energised, connected and continually getting better at what they do.

CONSULTATION

Consulted	Consultation Date	Comments/Actions
Various senior officers	March 2023	Matter discussed and via email correspondence to determine the most appropriate motion to effect this change.
Councillors at a Councillor Workshop	27 March 2023	Matter discussed at Councillor Workshop.

OPTIONS**Option One**

That Council resolves to reverse the Administrative Delegation made on 30 April 2008 to delegate full and complete authority to the Mayor to deal with all matters relating to the employment of the Chief Executive Officer, including matters relating to the cessation of that employment.

Option Two

That Council resolves to retain the Administrative Delegation made on 30 April 2008 to delegate full and complete authority to the Mayor to deal with all matters relating to the employment of the Chief Executive Officer, including matters relating to the cessation of that employment.

OFFICER'S RECOMMENDATION

That Council resolves to reverse the Administrative Delegation made on 30 April 2008 to delegate full and complete authority to the Mayor to deal with all matters relating to the employment of the Chief Executive Officer, including matters relating to the cessation of that employment.

13.3 MAKING AMENDING LOCAL LAW NO. 1 (LOCAL LAW NO. 3 (COMMUNITY AND ENVIRONMENTAL MANAGEMENT) 2015) 2023

Objective Reference: A7372384

Authorising Officer: Amanda Pafumi, General Manager Organisational Services
Louise Rusan, General Manager Community & Customer Services

Responsible Officer: Tony Beynon, Group Manager Corporate Governance
Graham Simpson, Group Manager Environment & Regulation

Report Author: Kristene Viller, Service Manager Ethics & Integrity

Attachments:

1. [Local Law No. 3 \(Community & Environmental Management\) 2015](#) ↓
2. [Amending Local Law No. 1 \(Local Law No. 3 \(Community & Environmental Management\) 2015\) 2023](#) ↓
3. [Community Consultation Report](#) ↓
4. [State Interest Check Results Report](#) ↓

PURPOSE

To present the results of the community consultation and state interest check that was undertaken for *Local Law No. 3 (Community and Environmental Management) 2015* and to proceed with the making of *Amending Local Law No. 1 (Local Law No.3 (Community and Environmental Management) 2015) 2023*.

BACKGROUND

At the General Meeting on 25 January 2023 Council resolved to undertake community consultation and a state interest check on proposed changes to *Local Law No. 3 (Community and Environmental Management) 2015*. The proposed changes remove the current provisions prohibiting the feeding of native birds at residential premises in a way that causes, or may cause a nuisance.

In lieu of the provisions in the local law, Council officers will manage the public health risks and the environmental nuisance issues associated with native bird feeding under the existing State legislation. The *Public Health Act 2005* can effectively deal with the issue of accumulation of bird seeds, bird droppings and the attraction of rodents, while the *Environmental Protection Act 1994* can address issues of odour.

Please note that in the consolidated version of *Local Law No.3 (Community and Environmental Management) 2015 (Attachment 1)*, the only changes made are:

Provision	Amendment
Part 8, item 23	Remove whole item
Part 9	Rename as Part 8
Part 9, item 24	Rename as Part 8, item 23

ISSUES

State Interest Checks

In accordance with section 29A of the *Local Government Act* a state interest check was conducted for *Local Law No. 3 (Community and Environmental Management) 2015*, the agencies that were contacted are listed in attachment 4 to this report along with any comments received.

Public Interest Review

The *Local Government Act 2009* requires that any local law made with anti-competitive provisions is to comply with the procedures prescribed under a regulation for the review of the anti-competitive provisions.

The *Local Government Regulation 2012* provides that the procedure for review of anti-competitive provisions is set out in the National Competition Policy- guidelines for conducting reviews of anti-competitive provisions in local laws (guidelines).

Review of *Local Law No. 3 (Community and Environmental Management) 2015* found that the proposed amendment did not create an anti-competitive provision.

Community Consultation

Community consultation was undertaken on *Local Law No. 3 (Community and Environmental Management) 2015* between 1 February 2023 and 21 February 2023. The consultation was conducted at inform level in accordance with IAP2 Standards. Inform level public participation is not consultation and is used as a means to provide the public with balanced and objective information to assist them in understanding the change in the local law but does not seek submissions regarding the change.

A total of 92 visits were made to the Your Say page, there were four comments received. Details of the feedback is contained in Attachment 3.

Local Law Implementation

Should Council resolve to make *Amending Local Law No. 1 (Local Law No. 3 (Community and Environmental Management) 2015) 2023*, notice must be given to the public within one month, through publication in the Queensland Government Gazette and on Council's website. The law comes into effect on either the date published in the Gazette, or a date nominated by Council in the Subordinate Local Law.

STRATEGIC IMPLICATIONS

Legislative Requirements

The *Local Government Act 2009* Chapter 3, Part 1, provides power for local governments to make and enforce local laws and set the framework that the local government must adhere to. Council has adopted a Local Law Making Process that is consistent with the *Local Government Act 2009* provisions. This process has been followed in the making of the Subordinate Local Law attached to this report.

The Local Law has been drafted in accordance with the *Local Government Act 2009*, the Guidelines for Drafting Local Law issued by the Parliamentary Counsel and the principles under the *Legislative Standards Act 1992*. The Amending Local Law has been reviewed by the Department of State Development, Infrastructure, Local Government and Planning for adherence to the Guideline.

Part D of Council's adopted Local Law Making Process sets out the required steps for making the Amending Instrument. The first six steps in the Local Law Making Process involve making the Amending Instrument and steps seven to ten relate to notifying the public and Minister about the Amending Instrument.

Risk Management

The risks associated with amending the Subordinate Local Law were managed by:

- a) Utilising a solicitor to draft the amendments.
- b) Ensuring the process to amend the Subordinate Local Law is in accordance with legislative standards and the adopted Redland City Council Local Law Making Process.
- c) Comprehensive internal stakeholder engagement to ensure the Subordinate Local Law will promote effective governance to the community.
- d) Review of the identified anti-competitive provisions identified and adhering to the National Competition Policy Guidelines.

Financial

The costs of drafting the Local Law and publications are funding through existing budget allocation with the Strategy and Governance Unit.

People

The Local Law will have positive impacts for the Environmental Health team resource levels, it is anticipated this will be absorbed into current budget allocations.

Environmental

Environmental implications as they relate to Public Health will be managed under State Legislation.

Social

Local Government provides for the good governance of the local government area through its local laws. The Subordinate Local Law attached to this report has the potential to impact all members of the Redlands Community.

Human Rights

All human rights have been considered against the proposed amendments and it has been determined that none of the proposed changes impact on human rights.

Alignment with Council's Policy and Plans

The process for making the proposed Subordinate Local Laws is in accordance with Council's adopted practice for making local laws.

This process is in keeping with Council's *Our Future Redlands – A Corporate Plan to 2026 and Beyond* goal for Strong Communities – Laws and Regulations.

CONSULTATION

Consulted	Consultation Date	Comments/Actions
Group Manager Corporate Governance	March 2023	Review and approved report.
Service Manager Ethics and Integrity	January – March 2023	Reviewed consultation results, drafted the amended local laws, conducted state interest check and prepared report and attachments.
Service Manager Health and Environment	November 2022 – March 2023	Reviewed consultation results and report.
Group Manager Environment and Regulation	November 2022 – March 2023	Reviewed and approved report.
Senior Adviser Strategic Communications and Community Engagement	January – February 2023	Prepared materials and conducted community consultation and provided results.
Councillors	November 2022	Councillor Workshop 14 November 2022
State Agencies	February – March 2023	Provided comments as part of State Interest Check process

OPTIONS**Option One**

That, in accordance with Council's Local Law Making Process adopted on 20 March 2019, pursuant to section 29 of the *Local Government Act 2009*, Council resolves as follows:

1. To receive and note the results of the State Interest Check (Attachment 4).
2. To receive and note the Community Consultation report (Attachment 3) and to implement the recommendation of this report.
3. To proceed:
 - a) As advertised with the making of *Amending Local Law No. 1 (Local Law No. 3 (Community and Environmental Management) 2015) 2023*.
 - b) To make *Amending Local Law No. 1 (Local Law No. 3 (Community and Environmental Management) 2015) 2023*.
 - c) To adopt the consolidated version of *Local Law No. 3 (Community and Environmental Management) 2015*.
 - d) To give notice of the making of *Amending Local Law No. 1 (Local Law No. 3 (Community and Environmental Management) 2015) 2023* by publication in the Queensland Government Gazette.
4. To authorise the Chief Executive Officer to make any necessary administrative and formatting amendments prior to gazettal.

Option Two

That, in accordance with Council's Local Law Making Process adopted on 20 March 2019, pursuant to section 29 of the *Local Government Act 2009*, Council resolves as follows:

1. To note the Community Consultation Report – Attachment 3.
2. To not make *Amending Local Law No. 1 (Local Law No. 3 (Community and Environmental Management) 2015) 2023*.

OFFICER'S RECOMMENDATION

That, in accordance with Council's Local Law Making Process adopted on 20 March 2019, pursuant to section 29 of the *Local Government Act 2009*, Council resolves as follows:

1. To receive and note the results of the State Interest Check (Attachment 4).
2. To receive and note the Community Consultation report (Attachment 3) and to implement the recommendation of this report.
3. To proceed:
 - a) As advertised with the making of *Amending Local Law No. 1 (Local Law No. 3 (Community and Environmental Management) 2015) 2023*.
 - b) To make *Amending Local Law No. 1 (Local Law No. 3 (Community and Environmental Management) 2015) 2023*.
 - c) To adopt the consolidated version of *Local Law No. 3 (Community and Environmental Management) 2015*.
 - d) To give notice of the making of *Amending Local Law No. 1 (Local Law No. 3 (Community and Environmental Management) 2015) 2023* by publication in the Queensland Government Gazette.
4. To authorise the Chief Executive Officer to make any necessary administrative and formatting amendments prior to gazettal.

13.4 MAKING AMENDING SUBORDINATE LOCAL LAW NO. 4 (SUBORDINATE LOCAL LAW NO. 1.8 (OPERATION OF ACCOMMODATION PARKS) 2015) 2023

Objective Reference: A7324488

Authorising Officer: Amanda Pafumi, General Manager Organisational Services
Louise Rusan, General Manager Community & Customer Services

Responsible Officer: Tony Beynon, Group Manager Corporate Governance
Graham Simpson, Group Manager Environment & Regulation

Report Author: Kristene Viller, Service Manager Ethics & Integrity

- Attachments:**
1. Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015 [↓](#)
 2. Amending Subordinate Local Law No. 4 (Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015) 2023 [↓](#)
 3. Public Interest Test Report [↓](#)
 4. Community Consultation Feedback Report [↓](#)

PURPOSE

To present the results of the community consultation and public interest test that was undertaken for *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015* and to proceed with the making of *Amending Subordinate Local Law No. 4 (Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015) 2023*.

BACKGROUND

At the General Meeting on 14 December 2022 Council resolved to undertake community consultation on proposed changes to *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015*. The changes include removing reference to standards that have been revoked (e.g., Australian Standard regarding Fire Safety Audits); update the documents required to be provided with an approval; inclusion of new definitions for self-contained recreation vehicle and other administrative changes. The changes are intended to enhance governance of the Redlands community and improve operational outcomes by managing risks within the community.

Please note that in the consolidated version of *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015 (Attachment 1)* the only changes made are to:

Section	Amendment
Schedule 1, section 2(1)(a)(ii)	Omit 'or'
Schedule 1, section 2(1)(a)(iii)	Omit 'and' replace with 'or'
Schedule 1, section 2(1)(a)	Insert new (iv) Self-contained caravans or recreational vehicles; and
Schedule 1, section 2(1)(b)(iii)	Omit, and replace with new provision
Schedule 1, section 2(1)(b)(vii) to (Xii)	remove
Schedule 1, section 2(1)(b)(xiii) to (xiv)	Renumber as (vii) to (viii)
Schedule 1, section 2(1)(b)(xv)	omit
Schedule 1, section 2(1)(b)(xvi) to (xviii)	Renumber as (ix) to (xi)
Schedule 1, section 2(1)(b)(xix)	Omit
Schedule 1, section 2(1)(b)(xx) to (xxi)	Renumber as (xii) to (xiii)
Schedule 1, section 2(1)(b)(xiii)	Omit 'and' insert "."
Schedule 1, section 2((1)(b)(xxii)	omit
Schedule 1, section 3(2)	Omit 'the' insert 'If the accommodation park is proposed to have a resident manager, the'

Section	Amendment
Schedule 1, section 3(3)(c)	Omit 'and bearing a distinguishing mark or number'
Schedule 1, section 3(3)(e)	Omit 'details of the water supply system, including the position of all water points' and insert 'the water supply system and drainage'
Schedule 1, section 3(3)(g)	Omit 'details of the sewerage system including the position of each sanitary convenience, ablution and laundry building' and insert 'the location and number of sanitary conveniences, ablution and laundry facilities'
Schedule 1, section 3(3)(h)	Omit 'details of the on-site sewerage facilities' and insert 'the sewerage'
Schedule 1, section 3(3)(i)	Omit 'the position of all 'fireplaces' and insert 'the carparking facilities'
Schedule 1, section 3(3)(j)(i) to (v)	omit
Schedule 1, section 3(3)(j)	Omit '-' and insert recreational facilities and food preparation areas. Example: camp kitchens
Schedule 1, section 3(4) to (5)	Omit
Schedule 1, section 3(6)	Re-number at 3(4)
Schedule 1, section 3(7) to (9)	Omit
Schedule 1, section 3	Insert '(5) An evacuation plan for the accommodation park.'
Schedule 1, section 4	Insert '(4) The operation and management of the accommodation park must be adequate to protect public health and safety, amenity and prevent environmental harm.'
Schedule 1, section 5	Omit 'no conditions stated' and insert new provisions
Schedule 1, section 6(2)	Omit 'water'
Schedule 1, section 6(4) to (5)	Omit
Schedule 1, section 6(6) to (18)	Re-number 6(4) to (16)
Schedule 1, section 6(6)(a) to (b)	Omit
Schedule 1, section 6(6)	Omit '-' and insert new provision
Schedule 1, section 6(19)	Omit
Schedule 1, section 6(20) to (24)	Re-number as 6(17) to (21)
Schedule 1, section 6(18)	After 'must not' insert ', unless the local government agrees in writing.'
Schedule 1, section 6(19)	Omit '(20) and (21) and insert (17) and (18)
Schedule 1, section 6(19)	Omit 'a nuisance or annoyance to any person' and insert 'an environmental nuisance'
Schedule 1, section 6(25)	Omit
Schedule 1, section 6(26) to (27)	Re-number to section 6(22) to (23)
Schedule 1, section 6(22)	Omit 'a nuisance or inconvenience' and insert 'an environmental nuisance'
Schedule 1, section 6(28)	Omit
Schedule 1, section 6(29) to (31)	Re-number as section 6(24) to (26)
Schedule 1, section 6(32) to (34)	Omit
Schedule 1, section 6(35) to (37)	Re-number as section 6(27) to (29)
Schedule 1, section 6(28)(a) to (b)	Omit
Schedule 1, section 6(28)	Omit '-' insert new provision
Schedule 3, definition accommodation	Updated
Schedule 3, definition accommodation	Insert new (c)
Schedule 3	Insert new definition of recreational vehicle and self-contained caravan or recreational vehicle
Schedule 3	Omit definition of sanitary convenience and vermin

ISSUES

State Interest Checks

Section 29A of the *Local Government Act 2009* does not require state interest checks to be completed on Subordinate Local Laws.

Public Interest Review

The *Local Government Act 2009* requires that any Subordinate Local Law made with anti-competitive provisions is to comply with the procedures prescribed under a regulation for the review of the anti-competitive provisions.

The *Local Government Regulation 2012* provides that the procedure for review of anti-competitive provisions is set out in the National Competition Policy – guidelines for conducting reviews on anti-competitive provisions in local laws (Guidelines).

Review of *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015* found that the proposed amendment created an anti-competitive provision which could not be satisfied by one of the available exemptions. In accordance with the *Local Government Regulation 2012* a Public Interest Test Plan was developed and a review conducted between 16 January 2023 – 6 February 2023. The Public Interest Test complied with the following principles as outline in the Guidelines:

- 1) Meaningful consultation with relevant businesses about the anti-competitive provisions
- 2) Examination of the reasonable alternatives to the anti-competitive provisions
- 3) A cost benefit analysis that involves calculating the value of the impacts, both positive and negative, of the anti-competitive provisions including:
 - i. The local governments costs in implementing and enforcing the provisions
 - ii. The costs of compliance for business
 - iii. Comparison of the total costs for each of the reasonable alternatives
 - iv. The benefits to the community from the anti-competitive provisions
- 4) Determining whether on balance, the anti-competitive provisions should be retained in the proposed local law in the overall public interest.

Following the public interest test it has been determined that the anti-competitive provision be retained. A public interest test report is provided (Attachment 3).

As it is recommended that the anti-competitive provisions be retained Council must resolve under section 29(2) of the *Local Government Act 2009* to make a local law that contains an anti-competitive provision that has not been excluded under the guidelines. This will be reflected in the resolution and by publishing a notice on Council's website.

Community Consultation

Community Consultation was undertaken on *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015* between 16 January 2023 and 6 February 2023. The consultation was conducted at consult level in accordance with IAP2 Standards. Consult level public participation is designed to obtain public feedback on the proposed amendments and as such the public was encouraged to make submissions regarding the changes.

A total of 69 visits were made to the Your Say page, however only one properly made submissions was received, a summary of this is contained in Attachment 4.

Local Law Implementation

Should Council resolve to make *Amending Subordinate Local Law No. 4 (Operation of Accommodation Parks) 2015) 2023*, notice must be given to the public within one month, through publication in the Queensland Government Gazette and on Council's website. The law comes into effect on either the date published in the Gazette, or a date nominated by Council in the Subordinate Local Law.

STRATEGIC IMPLICATIONS

Legislative Requirements

The *Local Government Act 2009* Chapter 3, Part 1, provides power for local governments to make and enforce local laws and set the framework that the local government must adhere to. Council has adopted a Local Law Making Process that is consistent with the *Local Government Act 2009* provisions. This process has been followed in the making of the Subordinate Local Law attached to this report.

The Subordinate Local Law has been drafted in accordance with the *Local Government Act 2009*, the Guidelines for Drafting Local Law issued by the Parliamentary Counsel and the principles under the *Legislative Standards Act 1992*.

Part D of Council's adopted Local Law Making Process sets out the required steps for making the Amending Instrument. The first six steps in the Local Law Making Process involve making the Amending Instrument and steps seven to ten relate to notifying the public and Minister about the Amending Instrument.

Risk Management

The risks associated with amending the Subordinate Local Law were managed by:

- a) Engaging external solicitors to draft the amendments.
- b) Ensuring the process to amend the Subordinate Local Law is in accordance with legislative standards and the adopted Redland City Council Local Law Making Process.
- c) Comprehensive internal stakeholder engagement to ensure the Subordinate Local Law will promote effective governance to the community.
- d) Review of the identified anti-competitive provisions identified and adhering to the National Competition Policy Guidelines.

Financial

The costs of drafting the Subordinate Local Law and publications are funding through existing budget allocation with the Strategy and Governance Unit and Legal Services.

People

The Subordinate Local Law will have impacts for the Environmental Health team resource levels, it is anticipated this will be absorbed into current budget allocations.

Environmental

There are no environmental implications associated with this report.

Social

Local Government provides for the good governance of the local government area through its local laws. The subordinate local law attached to this report has the potential to impact all members of the Redlands Community.

Human Rights

All human rights have been considered against the proposed amendments and it has been determined that none of the proposed changes impact on human rights.

Alignment with Council's Policy and Plans

The process for making the proposed Subordinate Local Laws is in accordance with Council's adopted practice for making local laws.

This process is in keeping with Council's *Our Future Redlands – A Corporate Plan to 2026 and Beyond* goal for Strong Communities – Laws and Regulations.

CONSULTATION

Consulted	Consultation Date	Comments/Actions
Group Manager Corporate Governance	March 2023	Reviewed and approved reports
Senior Adviser Strategic Communications and Community Engagement	December 2022 – February 2023	Prepared materials and conducted community consultation and provided results
Service Manager Ethics and Integrity	December 2022 to March 2023	Reviewed consultation results, drafted amending instrument, conducted public interest test.
Service Manager Health and Environment	December 2022 – March 2023	Contributed to community consultation materials and correspondence. Responded to questions from the community in relation to the proposed changes

OPTIONS

Option One

That, in accordance with Council's Local Law Making Process adopted on 20 March 2019, pursuant to section 29 of the *Local Government Act 2009*, Council resolves as follows:

1. To receive and note the Public Interest Test Report (Attachment 3) and to implement the recommendation of this report.
2. To proceed:
 - a) As advertised with the making of *Amending Subordinate Local Law No. 4 (Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015) 2023*.
 - b) To make *Amending Subordinate Local Law No. 4 (Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015) 2023* (Attachment 2).
 - c) To adopt the consolidated version of *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015* (Attachment 1).
 - d) To adopt the consolidated version of *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015* noting it contains anti-competitive provisions that are not excluded under the National Competition Policy Guidelines.
 - e) To give notice of the making of *Amending Subordinate Local Law No. 4 (Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015) 2023* by publication in the Queensland Government Gazette.
3. To give notice on Council's website that *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015* contains anti-competitive provisions and that the local law may be inspected and purchased at Council's office in Cleveland and viewed on the Department of State Development, Infrastructure, Local Government and Planning website.
4. To authorise the Chief Executive Officer to make any necessary administrative and formatting amendments prior to gazettal.

Option Two

That, in accordance with Council's Local Law Making Process adopted on 20 March 2019, pursuant to section 29 of the *Local Government Act 2009*, Council resolves as follows:

1. To note the Community Consultation report and recommendations.
2. To not make *Amending Subordinate Local Law No. 4 (Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015) 2023*.

OFFICER'S RECOMMENDATION

That, in accordance with Council's Local Law Making Process adopted on 20 March 2019, pursuant to section 29 of the *Local Government Act 2009*, Council resolves as follows:

1. To receive and note the Public Interest Test Report (Attachment 3) and to implement the recommendation of this report.
2. To proceed:
 - a) As advertised with the making of *Amending Subordinate Local Law No. 4 (Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015) 2023*.
 - b) To make *Amending Subordinate Local Law No. 4 (Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015) 2023* (Attachment 2).
 - c) To adopt the consolidated version of *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015* (Attachment 1).
 - d) To adopt the consolidated version of *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015* noting it contains anti-competitive provisions that are not excluded under the National Competition Policy Guidelines.
 - e) To give notice of the making of *Amending Subordinate Local Law No. 4 (Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015) 2023* by publication in the Queensland Government Gazette.
3. To give notice on Council's website that *Subordinate Local Law No. 1.8 (Operation of Accommodation Parks) 2015* contains anti-competitive provisions and that the local law may be inspected and purchased at Council's office in Cleveland and viewed on the Department of State Development, Infrastructure, Local Government and Planning website.
4. To authorise the Chief Executive Officer to make any necessary administrative and formatting amendments prior to gazettal.

14 REPORTS FROM ADVOCACY, MAJOR PROJECTS AND ECONOMIC DEVELOPMENT

Nil.

15 REPORTS FROM COMMUNITY & CUSTOMER SERVICES

15.1 LIBRARY SERVICES STRATEGIC PLAN 2023-2028

Objective Reference: A7315370

Authorising Officer: Louise Rusan, General Manager Community & Customer Services

Responsible Officer: Shane Hackett, Group Manager Customer & Cultural Services

Report Author: Laretta Rogers, Library Services Manager

Attachments: 1. [Library Services Strategic Plan 2023 - 2028](#) [↓](#)

PURPOSE

To seek Council's endorsement of the Library Services Strategic Plan 2023-2028 as outline in Attachment 1.

BACKGROUND

Redland City Council Libraries deliver lively spaces and programs that are highly valued by the Redlands Coast community.

Council receives annual funding contribution for its library services from the State Library of Queensland. As part of its funding agreement, Council is required to provide a current strategic and/or operational plan for its library services to the State Library Board by 31 August each year.

The Library Services Strategy 2017-2022 has now expired. Outcomes of the strategy during the five-year period from June 2017 to June 2022 included delivery of the Radio Frequency ID Project, Library Management System Project, an increase in digital usage by 40% with more than 1.69 million customers accessing our digital collection, a total of 7,172 community programs and events, and more than 2.35 million physical visitors to our libraries, mobile library and home delivery service.

The new draft Library Services Strategic Plan 2023-2028 (Attachment 1) was presented at a Councillor Workshop on 27 March 2023.

The Library Services Strategic Plan 2023-2028 delivers on *Our Future Redlands – A Corporate Plan to 2026 and Beyond*. Specifically, the plan will contribute to Goal 2 – Strong Communities and deliver on the Operational Plan KI2.2.1 Key Initiative (b) Investigate and scope the development of appropriate strategic planning instruments for libraries. It sets the strategic direction for library services over the next five years, provides a vision for what Council's library services will be like in 2028 and provides direction about how we will achieve that vision.

ISSUES

The Library Services Strategic Plan 2023-2028 will supersede the Library Services Strategy 2017-2022.

Increasingly, libraries are seen as important places for community connection. In the same way that public open spaces provide a place to meet, socialise and connect with other parts of the community, libraries provide a safe and welcoming space for community members.

The four strategic goals of the plan are:

- Goal 1 – Welcoming destinations and spaces: Council will continue to welcome people by providing attractive, safe and accessible spaces.

- Goal 2 – Innovative and accessible services: Council will continue to use innovative systems and a customer experience focus to ensure our library services are inclusive and accessible to the entire community.
- Goal 3 – Activate and engage through programs and partnerships: Our programs will be extended to increase active members, visitors to our spaces and access to our diverse services.
- Goal 4 – Skilled and cohesive team: Our team will be recognised for their commitment to professional development, passion, flexibility and a strong customer focus.

The Library Services Strategic Plan 2023-2028 will be implemented through an annual business plan, with a review at the end of each financial year to assess progress and inform actions in the following year.

The plan will deliver necessary planning tools to guide Council's future capital investment in library assets over the coming 10-plus years as the city's population changes and grows. These include:

- Library network plan that guides capital investment in library assets such as libraries, pods, kiosks and mobile library.
- Collections plan that guides capital investment in the library collection and recommends alternative uses of the State Library of Queensland collections grant to increase access to our collection.
- Library ICT roadmap that guides capital investment in solutions that increase productivity, realise efficiencies and make it easy for customers to do business with us.

The plan also focusses on partnership initiatives with recipients of the Library Operational Grants, celebrating Quandamooka culture through our programming and collection, increasing 24/7 access to our collection, and marketing library services to those visiting our city.

Whilst most of the actions will be implemented through existing resources, a technology project (rostering system) is proposed in year four of the plan that will be subject to Council's business planning and budget development process.

STRATEGIC IMPLICATIONS

Legislative Requirements

The *Library Act 1988 (Queensland)* states that the local government authority establishes, maintains and conducts a library facility as a function of local government and under the provisions of the *Local Government Act 2009*.

Risk Management

The successful delivery of the Library Services Strategic Plan 2023-2028 will ensure:

- Delivery of quality library services that meet the communities' aspirations
- Library services are adequately resourced to meet customer demands.

Financial

The implementation of the Library Services Strategic Plan 2023-2028 will primarily be undertaken within existing budget and staffing. Development of planning tools such as the library network plan, collections plan and library ICT roadmap will be progressed through Council's budget and project management approval processes.

People

The Library Services Unit will implement the Library Services Strategic Plan 2023-2028 with support from other parts of Council and in partnership with external partners.

Some additional temporary positions may be required to ensure the successful delivery of significant projects, which will be subject to Council's budget and project management approval processes.

Environmental

There are no known environmental implications.

Social

Strong and vibrant library services support the community in terms of growth and sustainability. Library services promotes and encourages literacy and lifelong learning by providing a range of formats that meet the needs of all members of the community.

Human Rights

There are no known human rights implications associated with this report.

Alignment with Council's Policy and Plans

The Library Services Strategic Plan 2023-2028 delivers on *Our Future Redlands – A Corporate Plan to 2026 and Beyond*. Specifically, this plan will contribute to:

- Goal 2 – Strong Communities and KI2.2.1 Key Initiative 2 (b) Investigate and scope the development of appropriate strategic planning instruments for libraries.
- Goal 3 – Quandamooka Country with the promotion of cultural awareness programs and displays.

CONSULTATION

Consulted	Consultation Date	Comments/Actions
Councillor Workshop/Briefing	27 March 2023	No amendments suggested.
Executive Leadership Team (ELT)	20 February 2023	ELT feedback to deliver from 1 July 2023, aligned with financial year and reporting frameworks. ELT also provided feedback on ways to maximise the connections library users have in the community to promote Council online/self-service.
Communication, Engagement and Tourism	3-13 February 2023	Feedback on draft strategic plan (one pager). All edits made.
Indigenous Partnerships and Programs Coordinator	7 February 2023	Confirmation on correct use of language (including First Nations and Quandamooka culture). No concerns.
Office of the General Manager	7 February 2023	Feedback on draft strategic plan (one pager). All edits made.
Financial Services	13 January 2023	No amendments suggested.
Department Leadership Team	31 January 2023	No amendments suggested.
Library Services Leadership Team	21-24 November 2022	Strategic Planning undertaken to prepare the draft strategic plan.
People, Culture and Organisational Performance	24 November 2022	Input to workforce plan.
Library Services staff	28 November – 9 December 2022	No amendments suggested.
State Library of Queensland	17 November 2022	No amendments suggested.

OPTIONS**Option One**

That Council resolves as follows:

1. To endorse the Library Services Strategic Plan 2023-2028 as outline in Attachment 1.
2. To note that funding requests may be submitted for consideration as part of upcoming budget processes over the coming five years.

Option Two

That Council resolves to request further information or significant changes to the Library Services Strategic Plan 2023-2028 (Attachment 1) and the revised documents to be brought back to a future General Meeting for consideration by end June 2023.

OFFICER'S RECOMMENDATION

That Council resolves as follows:

1. To endorse the Library Services Strategic Plan 2023-2028 as outlined in Attachment 1.
2. To note that funding requests may be submitted for consideration as part of budget processes over the coming five years.

15.2 REDLANDS COAST LOCAL AREA PLANNING FRAMEWORK

Objective Reference: A7413288

Authorising Officer: Louise Rusan, General Manager Community & Customer Services

Responsible Officer: David Jeanes, Group Manager City Planning & Assessment

Report Author: Dean Butcher, Acting Principal Strategic Planner

Attachments: 1. Redlands Coast Local Area Planning Framework [↓](#)

PURPOSE

To seek Council's endorsement of the Redlands Coast Local Area Planning (LAP) Framework as outlined in Attachment 1.

BACKGROUND

Preparing an LAP framework is identified as a 2021-2026 key initiative under Goal 5: liveable neighbourhoods of *Our Future Redlands – A Corporate Plan to 2026 and Beyond* (the Corporate Plan).

Over the last 10 to 15 years, Redland City Council has progressively undertaken several LAP investigations across the city to deliver improved land use and infrastructure planning outcomes. For example, structure plans have been prepared for newly emerging urban communities located in South-east Thornlands and Kinross Road estates. More recently, Council prepared a draft structure plan for the newly emerging urban community located to the southwest of Victoria Point, which is expected to progress to public consultation in the short to medium term.

The establishment of a LAP framework will ensure Council has a consistent and transparent process for determining which local area plans are progressed and how they are undertaken. The framework has been informed by research examining how other local government areas prepare their LAPs.

ISSUES

What is an LAP?

LAPs are plans developed at a local scale to account for the unique physical, social and economic characteristics of areas or communities within the city.

What will the LAP framework do?

The proposed LAP framework outlined in Attachment 1 has three main functions. Firstly, it outlines the criteria that will be used to identify and prioritise LAP sites. Secondly, it broadly identifies the matters that may be examined when preparing a LAP (the project scope) and how outcomes can be facilitated through amendments to City Plan. Finally, it outlines the process that will be followed to prepare LAPs in the Redlands context, including when and how public consultation and engagement activities will be undertaken.

Why do we need an LAP framework?

The LAP framework will allow Council to allocate resources to the most important LAP sites, based on an assessment against a set of agreed criteria. The establishment of an LAP framework ensures Council has a consistent and transparent process for determining which LAPs are prioritised and undertaken.

How will LAPs be implemented?

The LAP framework is intended to focus on land use and infrastructure planning outcomes that can be realised through amendments to City Plan. As LAPs are progressed, Council will, as necessary, commence the formal process of amending City Plan in accordance with the Planning Minister's Guidelines and Rules (MGR). How the outcomes of an LAP are incorporated into City Plan will be determined on a case-by-case basis.

STRATEGIC IMPLICATIONS**Legislative Requirements**

Amendments to City Plan will be prepared to give effect to LAPs once completed. This will be undertaken in accordance with the MGR, a statutory guideline under the *Planning Act 2016*.

Risk Management

The LAP framework will establish a consistent and transparent process for determining how LAP sites are prioritised. This will ensure Council resources are allocated and used in an efficient manner, reducing financial risks.

Financial

There are no financial implications resulting from this report. However, should Council choose to adopt the LAP framework, it will be used as a basis for prioritising LAP sites and requesting budget allocations to prepare LAPs in the future.

People

Officers within the Strategic Planning Unit will be responsible for project managing delivery of LAPs. To the greatest extent practicable, project work will be delivered in house. However, external consultant teams will need to be engaged where specialised technical input is required.

Environmental

There are no direct environmental implications resulting from this report.

Social

There are no direct social implications resulting from this report.

Human Rights

There are no human rights implications resulting from this report.

Alignment with Council's Policy and Plans

Preparing an LAP framework is identified as a 2021-2026 key initiative under Goal 5: liveable neighbourhoods of *Our Future Redlands – A Corporate Plan to 2026 and Beyond* (the Corporate Plan).

CONSULTATION

Consulted	Consultation Date	Comments/Actions
General Manager – Advocacy, Major Projects and Economic Development (AMPED)	21 March 2023	Discussed the proposed Local Area Planning Framework and its relationship with the Centres planning and placemaking program managed by AMPED.

OPTIONS**Option One**

That Council resolves to endorse the Redlands Coast Local Area Planning Framework as outlined in Attachment 1.

Option Two

That Council resolves to endorse the Redlands Coast Local Area Planning Framework as outlined in Attachment 1 as amended by Council.

Option Three

That Council resolves not to adopt the Redlands Coast Local Area Planning Framework as outlined in Attachment 1.

OFFICER'S RECOMMENDATION

That Council resolves to endorse the Redlands Coast Local Area Planning Framework as outlined in Attachment 1.

15.3 REVIEW OF THE SHAPING SOUTH EAST QUEENSLAND REGIONAL PLAN 2017-2041**Objective Reference:** A7413835**Authorising Officer:** Louise Rusan, General Manager Community & Customer Services**Responsible Officer:** David Jeanes, Group Manager City Planning & Assessment**Report Author:** Brett Hookway, Principal Strategic Planner**Attachments:** 1. **Review of South East Queensland Regional Plan – Key Issues Identified by Redland City Council** [↓](#)**PURPOSE**

To seek approval to write to the Minister for State Development, Infrastructure, Local Government and Planning outlining the key matters and policy positions Council expects to be considered as part of the South East Queensland (SEQ) Regional Plan review.

BACKGROUND

August 2017: the Shaping SEQ Regional Plan (SEQRP) 2017–2041 takes effect replacing the SEQ Regional Plan 2009–2031.

20 October 2022: the Queensland Government convened the Queensland Housing Summit. The summit brought together key stakeholders involved in the provision of housing to identify ways to address the existing housing challenges and provide for the future housing needs of Queenslanders. Following the summit, the Planning Minister announced that the review of the SEQRP would be fast tracked, with a focus on addressing the housing crisis.

November 2022: The Queensland Housing Summit Outcomes Report was released, outlining the Queensland Government’s commitment to reviewing the SEQRP. The document included a \$2.5M funding commitment to undertake the review and the following commentary under the key actions section:

‘[increase land supply through]...reviewing the South East Queensland Regional Plan *ShapingSEQ*, [to] ensure land and housing supply settings are fit for purpose and responsive to current growth, and to provide for an enhanced framework to engage with councils to accelerate delivery of more housing’.

March 2023: The Department of State Development, Infrastructure, Local Government and Planning (DSDILGP) confirmed the SEQRP review process had commenced and provided high level details on the intended scope, program, and timing. Currently, officers understand the following:

- The new SEQRP and ‘infrastructure supplement’ is intended to be finalised by the end of 2023, with a draft plan to be prepared by mid-2023.
- The review will be a ‘light touch’, not a full review of the current SEQRP.
- Statutory consultation (30 business days) and submission consideration will occur in the third quarter of 2023.
- Key objectives of the review will be to address the housing needs of SEQ, create jobs in traditional and emerging industries and deliver infrastructure and services where they are needed.

- The supporting document for the SEQRP, the South East Queensland Infrastructure Plan (SEQIP), is currently being developed but will be completed after the finalisation on the SEQRP.

Recognising the very short time frame for undertaking the review of the SEQRP it is important Council articulates the key matters and policy positions it expects to be considered as part of the impending review.

ISSUES

1. Engagement with Council

Like the previous SEQRP review process, DSDILGP's project officers have indicated consultation with elected members will only occur at Mayoral level via the SEQ Regional Planning Committee (SEQRPC). Council officers will be invited to participate in proposed Local Government Working Groups (LGWGs). Both RPC members and officers attending LGWGs will be obliged to maintain confidentiality until the draft SEQRP is released for statutory public notification.

2. Release of key information

To date, the Queensland Government has not released the revised population projections to 2046 or the 2022 Land Supply Development Monitoring (LSDM) reports. Providing input on the review will be problematic if there is a lack of information regarding the future trajectory of population growth and the performance of councils, both individually and collectively, in meeting the dwelling supply benchmarks and employment planning baselines outlined in the SEQRP.

3. Project scope

The Queensland Government has sought to establish the key parameters of the SEQRP review at the outset of the process. The known and potential issues arising from this approach are briefly summarised in the following table.

Parameter	Issue/s
Finalise the SEQRP and 'infrastructure supplement' by the end of 2023.	<p>Limited timeframes to consult with councils and other key stakeholders as well as undertake the statutory public consultation period (30 business days).</p> <p>The scheduled completion date does not align with the timeframe for finalising SEQIP. As a key implementation document, the absence of SEQIP will mean there is likely to be no transparency around how and when the State Government intends to accommodate growth through investments in critical new and upgraded State Infrastructure.</p> <p>There has been limited information provided to explain what the 'infrastructure supplement' is and how it will operate.</p>
Similar to last review of the SEQRP in 2017, it is expected that during plan drafting stage the Queensland Government will limit consultation to Mayors and officers only.	Limits the potential for representatives of local communities to influence the project scope and provide input during the plan drafting stage. The draft SEQRP will, however, have a 30 business day public consultation period where members of the community will be able to review the draft plan and make formal submissions on it.

Undertake a 'light touch', not a full review of SEQRP.	May limit the ability of councils to review the efficacy of other elements within the SEQRP, such as the sub-regional directions, activity centre hierarchy, consolidation versus expansion targets, and performance metrics in the 'measures that matter'.
Focus on reforms that may facilitate accelerated delivery of housing.	Risks further expansion land supply being proposed as a solution to the housing affordability issues currently being experienced, due to a lack of research and understanding of causal factors. This may undermine delivery of good planning outcomes, such as densification within and around existing activity centres (i.e. development within the consolidation area).
It is unclear whether the Queensland Government intends to address the financial sustainability concerns raised by local government in relation to the current capped charge infrastructure framework.	<p>Capped charge infrastructure system limits the ability of Council to use pricing signals to encourage development in consolidation areas. A higher quantum of attached and missing middle housing products are key policy objectives of the SEQRP.</p> <p>The costs associated with servicing expansion areas with infrastructure and the inability to achieve a reasonable level of cost recovery through infrastructure charging threatens the longer terms financial sustainability of councils across SEQ. Councils have responded to this issue by:</p> <ul style="list-style-type: none"> • Removing infrastructure items from the Local Government Infrastructure Plan (LGIP) or pushing out delivery timeframes. • Limiting the spatial extent of the Priority Infrastructure Area (the area in which Council is required to plan for and deliver trunk infrastructure). • Using general revenue to cover the shortfall between actual versus recovered costs.

4. Key issues to be raised by Council in representations to the Queensland Government

This section of this report outlines the key matters and policy positions recommended for inclusion in a Council submission to the Queensland Government on the review of SEQRP.

1. No expansion of the urban footprint or new growth areas to accommodate additional residential growth.
2. Increased employment opportunities and Industrial Land Supply
3. Funding and delivery commitment to provide critical State Infrastructure aligned with growth projections.
4. Continue to recognise and acknowledge koala protection and the role of all levels of government.
5. Specific locations:
 - a. Southern Thornlands Potential Future Growth Area
 - b. Birkdale Community Precinct

- c. Redland Bay Business Park
- d. Mount Cotton Village
- e. Minjerrabah (North Stradbroke Island)
- f. Southern Moreton Bay Islands (SMBIs)

Attachment 1: outlines further information on each the above matters.

STRATEGIC IMPLICATIONS

Legislative Requirements

The early identification of key issues for Redland City will assist the Queensland Government in undertaking the review of the SEQRP. The revised SEQRP is intended to be finalised by the end of 2023.

Risk Management

There are no known risks associated with identifying key issues for Redland City in the review of the SEQRP.

Financial

There are no financial implications associated with the recommendations contained in this report. However, if the urban footprint is expanded there is likely to be additional financial impact on Council's ability to fund and deliver trunk infrastructure under the current infrastructure charges framework.

People

There are no people implications associated with the recommendations contained in this report. Council officers will be participating in the LGWGs and advocate on behalf of Council. Officers' involvement and participation in the process can be managed within existing work arrangements.

Environmental

There are no environmental implications associated with the recommendations of this report.

Social

There are no social implications associated with the recommendations of this report.

Human Rights

There are no specific human rights implications associated with the recommendations of this report.

Alignment with Council's Policy and Plans

Council officer advocacy and input to the review of the SEQRP will seek to ensure consistency with existing Council plans and policies.

CONSULTATION

A Regional Planning Committee and a Local Government Officer Working Group Meeting were held in March 2023. Further meetings are expected to be organised by the Queensland Government.

Consulted	Consultation Date	Comments/Actions
Local Government Officer Working Group Meetings	March 2023	State officers provided details on proposed work program and timeframes.
Senior Advocacy and Government Relations Adviser	March 2023	Discuss review of SEQRP and key issues and matters for Council.
Group Manager Economic Development and Investment	March 2023	Discuss key issues and matters to be considered as part of the review of the SEQRP.

OPTIONS

Option One

That Council resolves to write to the Minister for State Development, Infrastructure, Local Government and Planning, outlining the key matters and policy positions it expects to be considered as part of the South East Queensland Regional Plan review, as outlined in this report and Attachment 1.

Option Two

That Council resolves to write to the Minister for State Development, Infrastructure, Local Government and Planning, outlining the key matters and policy positions it expects to be considered as part of the South East Queensland Regional Plan review, as outlined in this report and Attachment 1 as amended by Council.

Option Three

That Council resolves to not write to the Minister for State Development, Infrastructure, Local Government and Planning, outlining the key matters and policy positions it expects to be considered as part of the South East Queensland Regional Plan review.

OFFICER'S RECOMMENDATION

That Council resolves to write to the Minister for State Development, Infrastructure, Local Government and Planning, outlining the key matters and policy positions it expects to be considered as part of the South East Queensland Regional Plan review, as outlined in this report and Attachment 1.

16 REPORTS FROM INFRASTRUCTURE & OPERATIONS

Nil.

17 NOTICES OF INTENTION TO REPEAL OR AMEND A RESOLUTION

In accordance with *s.262 Local Government Regulation 2012*.

18 NOTICES OF MOTION

In accordance with s.6.16 Council Meeting Standing Orders.

19 URGENT BUSINESS WITHOUT NOTICE

In accordance with s.6.17 of Council Meeting Standing Orders, a Councillor may bring forward an item of urgent business if the meeting resolves that the matter is urgent.

Urgent Business Checklist	YES	NO
To achieve an outcome, does this matter have to be dealt with at a general meeting of Council?		
Does this matter require a decision that only Council make?		
Can the matter wait to be placed on the agenda for the next Council Meeting?		
Is it in the public interest to raise this matter at this meeting?		
Can the matter be dealt with administratively?		
If the matter relates to a request for information, has the request been made to the CEO or a General Manager Previously?		

20 CONFIDENTIAL ITEMS

COUNCIL MOTION

That Council considers the confidential report(s) listed below in a meeting closed to the public in accordance with section 254J of the *Local Government Regulation 2012*:

20.1 Redland Investment Corporation Financial Report for period ending 31 December 2022

This matter is considered to be confidential under section 254J(3)(g) of the *Local Government Regulation 2012*, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government.

Overview

For Council to endorse the Redland Investment Corporation quarterly financial statement for period ending 31 December 2022.

20.2 2022-2023 Sponsorship Program - Out-of-Round Application for Major Sponsorship - S23-R2-003-OOR

This matter is considered to be confidential under section 254J(3)(g) of the *Local Government Regulation 2012*, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government.

Overview

To seek Council's approval of the Sponsorship Assessment Panel's recommendations on an out-of-round application for major sponsorship in the 2022-2023 Sponsorship Program.

20.3 Funding Agreements Between Redland City Council and Community Organisations

This matter is considered to be confidential under section 254J(3)(g) of the *Local Government Regulation 2012*, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government.

Overview

For Council to authorise the Chief Executive Officer (CEO) to exercise their delegations to negotiate new funding agreements with Redland Museum Inc., North Stradbroke Island Historical Museum and Macleay Island Progress Association Inc.

21 MEETING CLOSURE