

Redland
CITY COUNCIL

AGENDA

GENERAL MEETING

Wednesday, 17 January 2024
commencing at 9.30am

The Council Chambers
91 - 93 Bloomfield Street
CLEVELAND QLD

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1 DECLARATION OF OPENING

On establishing there is a quorum, the Mayor will declare the meeting open.

Recognition of the Traditional Owners

Council acknowledges the Quandamooka people who are the traditional custodians of the land on which we meet. Council also pays respect to their elders, past and present, and extends that respect to other indigenous Australians who are present.

2 RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

Motion is required to approve leave of absence for any Councillor absent from today's meeting.

3 DEVOTIONAL SEGMENT

Member of the Ministers' Fellowship will lead Council in a brief devotional segment.

4 RECOGNITION OF ACHIEVEMENT

Mayor to present any recognition of achievement items.

5 RECEIPT AND CONFIRMATION OF MINUTES

General Meeting – 13 December 2023.

6 DECLARATION OF PRESCRIBED CONFLICT OF INTERESTS AND DECLARABLE CONFLICT OF INTERESTS

Councillors are reminded of their responsibilities in relation to a Councillor's Prescribed Conflict of Interest and Declarable Conflict of Interest at a meeting. For full details see Chapter 5B of the *Local Government Act 2009*.

In summary:

Obligation of Councillor with Prescribed Conflict of Interest

Section 150EL of the *Local Government Act 2009* requires Councillors to declare a Prescribed Conflict of Interest in a matter as soon as they become aware of their interest in the matter, either:

- (1) *at a local government meeting, or*
- (2) *as soon as practicable, by giving the Chief Executive Officer written notice of the prescribed conflict of interest.*
- (3) The declaration must include the following particulars:
 - (a) *For a gift, loan or contract – the value of the gift, loan or contract;*
 - (b) *For an application for which a submission has been made – the matters the subject of the application and submission;*
 - (c) *The name of any entity, other than the Councillor, that has an interest in the matter;*
 - (d) *The nature of the Councillor's relationship with the entity mentioned in (c) above;*
 - (e) *Details of the Councillor's, and any other entity's, interest in the matter.*

Dealing with Prescribed Conflict of Interest at a Meeting

Pursuant to Section 150EM of the *Local Government Act 2009*, if a Councillor declares a Prescribed Conflict of Interest in a matter, ***the Councillor must leave the place at which the meeting is being held, including any area set aside for the public, and stay away from the place while the matter is discussed and voted on.***

Obligation of Councillor with Declarable Conflict of Interest

Section 150EQ of the *Local Government Act 2009* requires Councillors to declare a Declarable Conflict of Interest in a matter as soon as they become aware of their interest in the matter, either:

- (1) *at a local government meeting, or*
- (2) *as soon as practicable, by giving the Chief Executive Officer written notice of the declarable conflict of interest.*
- (3) The declaration must include the following particulars:
 - (a) *The nature of the declarable conflict of interest;*
 - (b) *If the declarable conflict of interest arises because of the councillor's relationship with a related party:*
 - (i) *The name of the related party; and*
 - (ii) *The nature of the relationship of the related party to the Councillor; and*
 - (iii) *The nature of the related party's interests in the matter;*

- (c) *If the Councillor's or related party's personal interests arise because of the receipt of a gift or loan from another person:*
- (i) *The name of the other person; and*
 - (ii) *The nature of the relationship of the other person to the Councillor or related party; and*
 - (iii) *The nature of the other person's interests in the matter; and*
 - (iv) *The value of the gift or loan, and the date the gift was given or loan was made.*

Procedure if Councillor has Declarable Conflict of Interest

Pursuant to Section 150ES of the *Local Government Act 2009*, eligible Councillors at the meeting must, by resolution, decide whether the Councillor who has declared the interest:

- (1) *May participate in a decision about the matter at the meeting, including by voting on the matter; or*
- (2) *Must leave the place at which the meeting is being held, including any area set aside for the public, and stay away from the place while the eligible Councillors discuss and vote on the matter.*

Duty to report another Councillor's Prescribed Conflict of Interest or Declarable Conflict of Interest

Pursuant to section 150EW of the *Local Government Act 2009*, a Councillor who reasonably believes or reasonably suspects another Councillor has a Prescribed Conflict of Interest or a Declarable Conflict of Interest in a matter must:

- (1) *Immediately inform the person who is presiding at the meeting about the belief or suspicion; or*
- (2) *As soon as practicable, inform the Chief Executive Officer of the belief or suspicion.*

The Councillor must also inform the person presiding, or the Chief Executive Officer, of the facts and circumstances forming the basis of the belief or suspicion.

Record of Prescribed and Declarable Conflicts of Interest

Where a Councillor informs the meeting of a Prescribed or Declarable Conflict of Interest, section 150FA of the *Local Government Act 2009* requires the following information to be recorded in the minutes of the meeting:

- (1) The name of the Councillor who may have a prescribed or declarable conflict of interest in the matter;
- (2) The particulars of the prescribed or declarable conflict of interest;
- (3) If another Councillor informs the meeting of a belief of suspicion, about another Councillor's Conflict of Interest:
 - (a) The action the Councillor takes;
 - (b) Any decision by eligible Councillors; and
 - (c) The name of each eligible Councillor who voted in relation to whether the Councillor has a declarable conflict of Interest, and how each eligible Councillor voted.
- (4) Whether the Councillor participated in deciding the matter, or was present for deciding the matter;
- (5) For a matter to which the Prescribed or Declarable Conflict of Interest relates:
 - (a) *The name of the Councillor who has declared the conflict of interest;*

- (b) The nature of the personal interest, as described by the Councillor;*
 - (c) The decision made;*
 - (d) Whether the Councillor participated in the meeting under an approval by the Minister;*
 - (e) If the Councillor voted on the matter, how they voted; and*
 - (f) How the majority of Councillors voted on the matter.*
- (6) If the Councillor has a Declarable Conflict of Interest, in addition to the information above, the following information must be recorded in the minutes:
- (a) The decision and reasons for the decision as to whether the Councillor with the Declarable Conflict of Interest may participate in the decision, or must not participate in the decision; and
 - (b) The name of each eligible Councillor who voted on the decision, and how the eligible Councillor voted.

7 MATTERS OUTSTANDING FROM PREVIOUS COUNCIL MEETINGS**7.1 SUBORDINATE LOCAL LAW NO. 4 (LOCAL GOVERNMENT CONTROLLED AREAS, FACILITIES AND ROADS) (2015) 2023 COMMUNITY CONSULTATION**

At the General Meeting 15 February 2023 (Item 13.3 refers), Council resolved as follows:

That in accordance with Council's Local Law-Making Process adopted on 20 March 2019; pursuant to section 29 of the Local Government Act 2009, Council resolves as follows:

- 1. To receive and note the Community Consultation Feedback Review (Attachment 3) of this report.*
- 2. To request officers provide Councillors with a detailed briefing of the proposed changes, discuss concerns including pedestrian and rider safety, infrastructure requirements and solutions at a Councillor workshop to be held on 13 March 2023.*
- 3. To request officers to bring back a further report to a future General Meeting with recommendations and the amended Subordinate Local Law No. 4 (Local Government Controlled Areas, Facilities and Roads) 2015 to a future meeting of Council.*

A report will be brought to a future meeting of Council addressing dot point 3 above.

7.2 NOTICE OF MOTION - CR JULIE TALTY - REPORT ON COUNCIL'S PROGRAMS RELATED TO THE ENVIRONMENTAL PROTECTION AND BIODIVERSITY CONSERVATION ACT

At the General Meeting 19 July 2023 (Item 18.1 refers), Council resolved as follows:

That Council resolves as follows:

- 1. That Council undertakes a comprehensive report on the programs and infrastructure provision including expenditure, both operational and capital, in relation to koalas and threatened species management, and native vegetation rehabilitation and revegetation.*
- 2. That a report be brought back to Council, and made publicly available on the Council website, explaining the success or other outcomes over the last ten years, and where known, planned in the coming five years in relation to koalas and threatened species management, and native vegetation rehabilitation and revegetation.*
- 3. That the report be provided to the Federal Government to assist in Environmental Protection Biosecurity Conservation (EPBC) assessment of community infrastructure.*

A report will be brought to a future meeting of Council.

7.3 DRAFT BIRKDALE COMMUNITY PRECINCT LOCAL GOVERNMENT INFRASTRUCTURE DESIGNATION CONSULTATION REPORT

At the General Meeting 13 September 2023 (Item 14.1 refers), Council resolved as follows:

That Council resolves as follows.

- 1. To endorse the Birkdale Community Precinct Local Government Infrastructure Designation Consultation Summary Report, including responses to submissions.*
- 2. To note that officers will continue to progress amendments to the Birkdale Community Precinct Local Government Infrastructure Designation based on the Consultation Report, and that a report seeking Council endorsement to make the designation will be brought to a future meeting of Council.*
- 3. To thank the community for its participation in the consultation.*

A report will be brought to a future meeting of Council.

7.4 PETITION - REQUEST FOR ROAD ACCESS CLEVELAND-REDLAND BAY ROAD THORNLANDS

At the General Meeting 15 November 2023 (Item 10.3 refers), Council resolved as follows:

That Council resolves as follows:

That the petition be received and referred to the Chief Executive Officer for consideration and report to the local government.

A report addressing this matter is listed as Item 15.5 of this agenda.

8 MAYORAL MINUTE

In accordance with s.6.9 of Council Meeting Standing Orders, the Mayor may put to the meeting a written motion called a 'Mayoral Minute', on any matter. Such motion may be put to the meeting without being seconded, may be put at that stage in the meeting considered appropriate by the Mayor and once passed becomes a resolution of Council.

9 PUBLIC PARTICIPATION

In accordance with s.6.10 Council Meeting Standing Orders:

1. In each meeting (other than special meetings), a period of 15 minutes may be made available by resolution to permit members of the public to address the local government on matters of public interest relating to the local government. This period may be extended by resolution.
2. Priority will be given to members of the public who make written application to the CEO no later than 4.30pm two days before the meeting. A request may also be made to the chairperson, when invited to do so, at the commencement of the public participation period of the meeting.
3. The time allocated to each speaker shall be a maximum of five minutes. The chairperson, at his/her discretion, has authority to withdraw the approval to address Council before the time period has elapsed.
4. The chairperson will consider each application on its merits and may consider any relevant matter in his/her decision to allow or disallow a person to address the local government, e.g.
 - a) Whether the matter is of public interest;
 - b) The number of people who wish to address the meeting about the same subject
 - c) The number of times that a person, or anyone else, has addressed the local government previously about the matter;
 - d) The person's behaviour at that or a previous meeting; and
 - e) If the person has made a written application to address the meeting.
5. Any person invited to address the meeting must:
 - a) State their name and suburb, or organisation they represent and the subject they wish to speak about;
 - b) Stand (unless unable to do so);
 - c) Act and speak with decorum;
 - d) Be respectful and courteous; and
 - e) Make no comments directed at any individual Council employee, Councillor or member of the public, ensuring that all comments relate to Council as a whole.

10 PETITIONS AND PRESENTATIONS

Nil.

11 MOTION TO ALTER THE ORDER OF BUSINESS

The order of business may be altered for a particular meeting where the Councillors at that meeting pass a motion to that effect. Any motion to alter the order of business may be moved without notice.

12 REPORTS FROM THE OFFICE OF THE CEO

Nil.

13 REPORTS FROM ORGANISATIONAL SERVICES

13.1 DECEMBER 2023 MONTHLY FINANCIAL REPORT

Objective Reference: A8048324

Authorising Officer: Deborah Corbett-Hall, Executive Group Manager Financial Services & Chief Financial Officer

Responsible Officer: Deborah Corbett-Hall, Executive Group Manager Financial Services & Chief Financial Officer

Report Author: Udaya Panambala Arachchilage, Corporate Financial Reporting Manager

Attachments: 1. December 2023 Monthly Financial Report [↓](#)

PURPOSE

To note the year to date financial results as at 31 December 2023.

BACKGROUND

Council adopts an annual budget and then reports on performance against the budget on a monthly basis. This is not only a legislative requirement but enables the organisation to periodically review its financial performance and position and respond to changes in community requirements, market forces or other outside influences.

ISSUES

2023-2024 budget review

Council adopted its revised budget at the General Meeting on 13 December 2023 and the updated budget numbers are reflected in this report. The capital portfolio continues to be reprioritised and delivered.

STRATEGIC IMPLICATIONS

Council has either achieved or favourably exceeded the following key financial sustainability ratios as at the end of December 2023.

- Operating Surplus Ratio
- Operating Cash Ratio
- Unrestricted Cash Expense Cover Ratio
- Asset Sustainability Ratio
- Asset Consumption Ratio
- Leverage Ratio
- Net Financial Liabilities Ratio

The Council-Controlled Revenue, Population Growth, and Asset Renewal Funding Ratios are reported for contextual purposes only. Population Growth and Asset Renewal Funding Ratios will not materially change from month to month.

Legislative Requirements

The December 2023 financial report is presented in accordance with the legislative requirement of section 204(2) of the *Local Government Regulation 2012*, requiring the Chief Executive Officer to present the financial report to a monthly Council meeting.

Risk Management

The December 2023 financial report has been noted by the Executive Leadership Team and relevant officers who can provide further clarification and advice around actual to budget variances.

Financial

There is no direct financial impact to Council as a result of this report, however it provides an indication of financial outcomes at the end of December 2023.

People

Nil impact expected as the purpose of the attached report is to provide financial information to Council based upon actual versus budgeted financial activity.

Environmental

Nil impact expected as the purpose of the attached report is to provide financial information to Council based upon actual versus budgeted financial activity.

Social

Nil impact expected as the purpose of the attached report is to provide financial information to Council based upon actual versus budgeted financial activity.

Human Rights

There are no human rights implications for this report as the purpose of the attached report is to provide financial information to Council based upon actual versus budgeted financial activity.

Alignment with Council's Policy and Plans

This report has a relationship with the following items of Council's *Our Future Redlands – A Corporate Plan to 2026 and Beyond*:

Efficient and effective organisation objectives

- 7.1 Improve the efficiency and effectiveness of Council's service delivery to decrease costs, and enhance customer experience and community outcomes.
- 7.4 Demonstrate good governance through transparent, accountable processes and sustainable practices and asset management.

CONSULTATION

Consulted	Date	Comment
Council departmental officers	Year to date 31 December 2023	Consulted on financial results and outcomes
Financial Services Group officers	Year to date 31 December 2023	Consulted on financial results and outcomes
Executive Leadership Team and Senior Leadership Team	Year to date 31 December 2023	Recipients of variance analysis between actual and budget. Consulted as required

OPTIONS**Option One**

That Council resolves to note the financial position, results and ratios for December 2023 as presented in the attached Monthly Financial Report.

Option Two

That Council resolves to request additional information.

OFFICER'S RECOMMENDATION

That Council resolves to note the financial position, results and ratios for December 2023 as presented in the attached Monthly Financial Report.



Monthly Financial Report

December 2023



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1. EXECUTIVE SUMMARY

This monthly report illustrates the financial performance and position of Redland City Council compared to its adopted budget at an organisational level for the period ended 31 December 2023. The year to date annual revised budget referred to in this report incorporates the changes from the budget review adopted by Council on 13 December 2023.

Key Financial Highlights and Overview

Key Financial Results (\$000)	Annual Revised Budget	YTD Budget	YTD Actual	YTD Variance	YTD Variance %	Status Favourable ✓ Unfavourable ✗
Operating Surplus / (Deficit)	(1,520)	(1,006)	8,070	9,076	902%	✓
Recurrent Revenue	357,681	176,472	176,793	321	0%	✓
Recurrent Expenditure	359,201	177,478	168,723	(8,755)	-5%	✓
Capital Works Expenditure	135,795	51,975	56,628	4,653	9%	✗
Closing Cash & Cash Equivalents	257,357	264,498	209,394	(55,104)	-21%	✗
Short-Term Investment	10,122	10,122	50,000	39,878	394%	✓

Council reported a year to date operating surplus of \$8.07M which is favourable to budget by \$9.08M. This is mainly due to lower than budgeted materials and services, depreciation and amortisation, employee costs, combined with higher than budgeted fees and interest received, offset by lower operating grants, subsidies and contributions, and levies and utility charges.

Council's capital works expenditure is ahead of budget by \$4.65M due to timing of works for a number of infrastructure projects.

Council's cash balance is behind budget mainly due to investment in a short-term deposit to gain risk free interest revenue, higher payments to suppliers, higher payments for property, plant and equipment, lower capital and non-capital grants and contributions offset by higher cash receipts from customers. Constrained cash reserves represent 54% of the cash balance.

2. KEY PERFORMANCE INDICATORS

A new Financial Management (Sustainability) Guideline (the Guideline) has been developed by Department of State Development, Infrastructure, Local Government and Planning following consultation with local governments and other stakeholders which supersedes the Financial Management (Sustainability) Guideline 2013. The Guideline applies to all Queensland local governments for calculating the relevant financial sustainability measures detailed in the *Local Government Regulation 2012* and are presented below.

Financial Sustainability Measures	Target	Annual Revised Budget	YTD Actual	Status Achieved ✓ Not achieved ✗
Council-Controlled Revenue*	Contextual - No target specified	91.33%	93.00%	N/A
Population Growth Ratio*	Contextual - No target specified	1.00%	1.00%	N/A
Operating Surplus Ratio	Greater than 0%	-0.42%	4.56%	✓
Operating Cash Ratio	Greater than 0%	21.06%	25.62%	✓
Unrestricted Cash Expense Cover Ratio	Greater than 2 months	11.37	11.84	✓
Asset Sustainability Ratio	Greater than 60%	92.10%	76.22%	✓
Asset Consumption Ratio	Greater than 60%	64.27%	62.55%	✓
Asset Renewal Funding Ratio*	Contextual - No target specified	100.00%	100.00%	N/A
Leverage Ratio	0 - 4 times	0.90	1.02	✓
Net Financial Liabilities Ratio**	Less than 60% (on average over the long-term)	-39.70%	-88.69%	✓

* The Council-Controlled Revenue, Population Growth, and Asset Renewal Funding Ratio measures are reported for contextual purposes only. Population Growth and Asset Renewal Funding Ratios will not materially change from month to month.

** The Net Financial Liabilities Ratio is negative as current assets are greater than total liabilities.

3. STATEMENT OF COMPREHENSIVE INCOME

STATEMENT OF COMPREHENSIVE INCOME					
For the period ending 31 December 2023					
	Annual	Annual	YTD	YTD	YTD
	Original Budget \$000	Revised Budget \$000	Budget \$000	Actual \$000	Variance \$000
Recurrent revenue					
Rates charges	124,613	124,613	62,413	62,148	(265)
Levies and utility charges	186,457	186,457	93,516	92,795	(721)
Less: Pensioner remissions and rebates	(3,638)	(3,638)	(1,822)	(1,756)	66
Fees	18,526	19,245	9,528	11,239	1,711
Rental income	1,075	1,075	457	603	146
Interest received	11,796	12,496	6,550	7,002	452
Sales revenue	4,982	4,982	2,437	2,633	196
Other income	847	847	491	681	190
Grants, subsidies and contributions	10,914	11,604	2,902	1,448	(1,454)
Total recurrent revenue	355,572	357,681	176,472	176,793	321
Recurrent expenses					
Employee benefits	108,385	109,238	54,395	53,416	(979)
Materials and services	171,662	172,336	84,505	78,068	(6,437)
Finance costs	2,690	2,690	1,084	1,111	27
Depreciation and amortisation	75,188	75,188	37,594	36,349	(1,245)
Other expenditure	546	546	299	383	84
Net internal costs	(796)	(796)	(399)	(604)	(205)
Total recurrent expenses	357,674	359,201	177,478	168,723	(8,755)
OPERATING SURPLUS / (DEFICIT)	(2,103)	(1,520)	(1,006)	8,070	9,076
Capital revenue					
Grants, subsidies and contributions	41,307	43,680	15,718	9,418	(6,300)
Non-cash contributions	12,230	12,230	6,115	-	(6,115)
Total capital revenue	53,537	55,910	21,833	9,418	(12,415)
Capital expenses					
(Gain) / loss on disposal of non-current assets	289	289	144	1,465	1,321
Total capital expenses	289	289	144	1,465	1,321
TOTAL INCOME	409,109	413,590	198,305	186,211	(12,094)
TOTAL EXPENSES	357,963	359,490	177,622	170,188	(7,434)
NET RESULT	51,145	54,101	20,683	16,023	(4,660)
Other comprehensive income / (loss)					
Items that will not be reclassified to a net result					
Revaluation of property, plant and equipment	-	-	-	(13)	(13)
TOTAL COMPREHENSIVE INCOME	51,145	54,101	20,683	16,010	(4,673)

3. STATEMENT OF COMPREHENSIVE INCOME - CONTINUED

LEVIES AND UTILITY CHARGES ANALYSIS For the period ending 31 December 2023

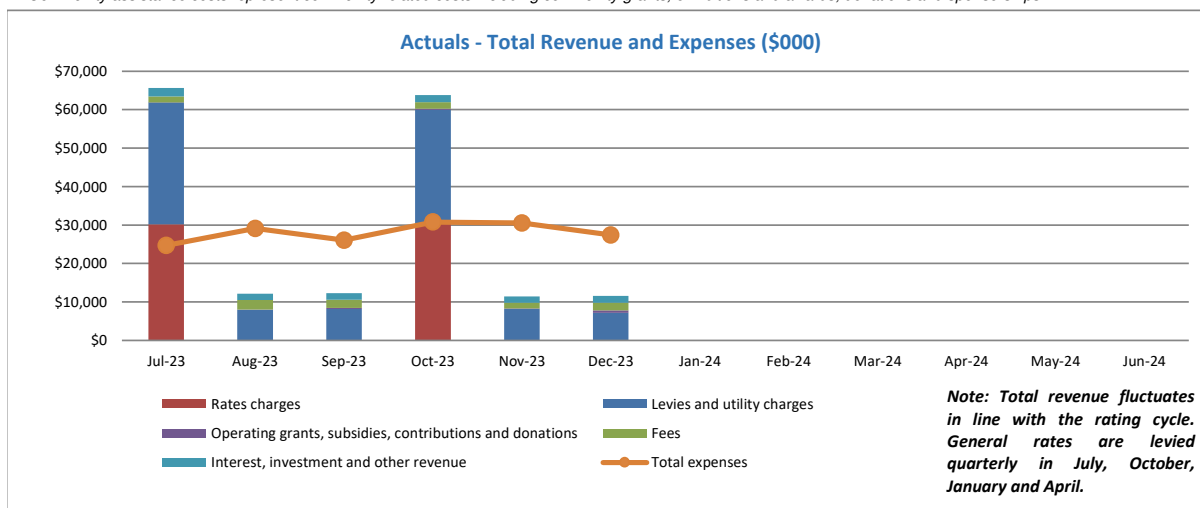
	Annual Original Budget \$000	Annual Revised Budget \$000	YTD Budget \$000	YTD Actual \$000	YTD Variance \$000
Levies and utility charges					
Refuse collection rate charge	36,083	36,083	17,998	18,041	43
SES separate charge	458	458	229	229	-
Environment & Coastal Management Separate Charge	12,609	12,609	6,315	6,310	(5)
Separate charge landfill remediation	4,348	4,348	2,178	2,176	(2)
Wastewater charges	56,059	56,059	27,952	28,134	182
Water access charges	23,351	23,351	11,630	11,688	58
Water consumption charges	53,549	53,549	27,214	26,217	(997)
Total levies and utility charges	186,457	186,457	93,516	92,795	(721)

MATERIALS AND SERVICES ANALYSIS For the period ending 31 December 2023

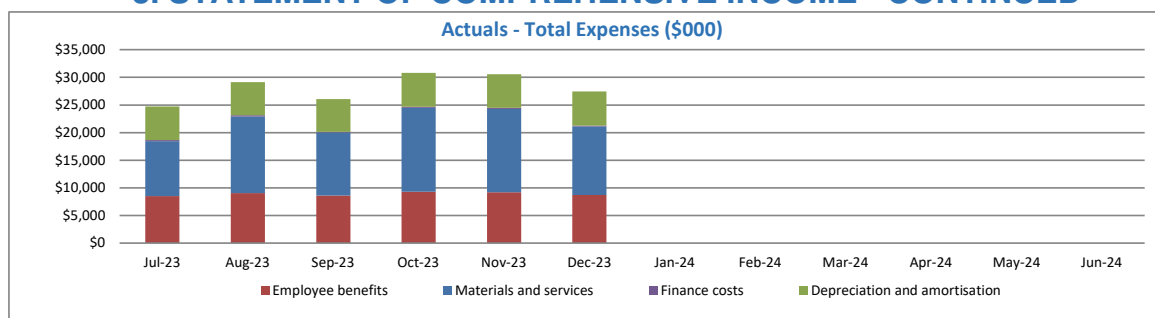
	Annual Original Budget \$000	Annual Revised Budget \$000	YTD Budget \$000	YTD Actual \$000	YTD Variance \$000
Materials and services					
Contractors	45,990	48,663	20,206	18,820	(1,386)
Consultants	4,989	6,183	3,006	2,267	(739)
Other Council outsourcing costs*	33,588	30,089	13,959	12,799	(1,160)
Purchase of materials	56,984	57,207	31,793	30,689	(1,104)
Office administration costs	8,017	8,277	4,215	3,336	(879)
Electricity charges	6,282	6,276	3,135	2,776	(359)
Plant operations	3,984	3,821	2,008	2,058	50
Information technology resources	6,549	6,711	3,630	3,433	(197)
General insurance	2,050	2,050	1,025	863	(162)
Community assistance**	2,582	2,412	1,209	728	(481)
Other material and service expenses	647	647	319	299	(20)
Total materials and services	171,662	172,336	84,505	78,068	(6,437)

* Other Council outsourcing costs are various outsourced costs including refuse collection and disposal, waste disposal, legal services, traffic control, external training, valuation fees, etc.

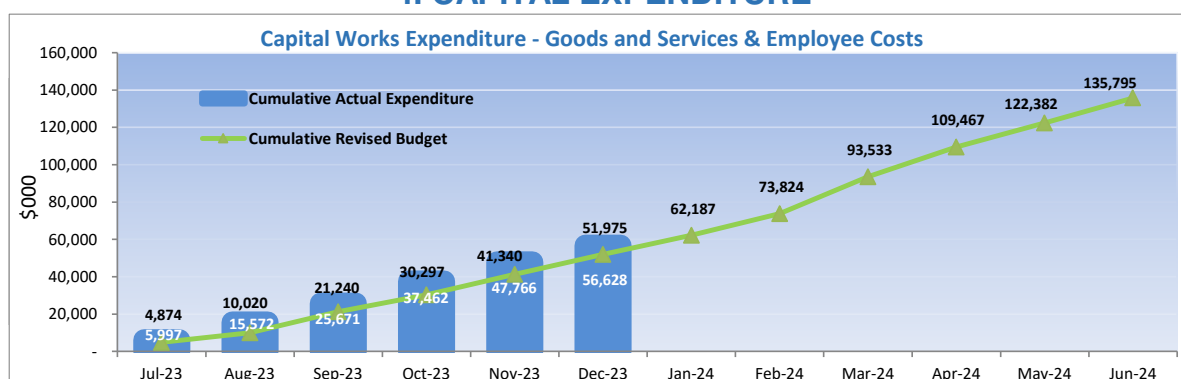
** Community assistance costs represent community related costs including community grants, exhibitions and awards, donations and sponsorships.



3. STATEMENT OF COMPREHENSIVE INCOME - CONTINUED



4. CAPITAL EXPENDITURE



	Annual Revised Budget \$'000	YTD Budget \$'000	YTD Actual \$'000	YTD Variance \$'000
Capitalised goods and services*	127,706	48,562	52,701	4,139
Capitalised employee costs	8,089	3,413	3,927	514
Total	135,795	51,975	56,628	4,653

* Excludes capital prepayments.

Notable Programs and Projects

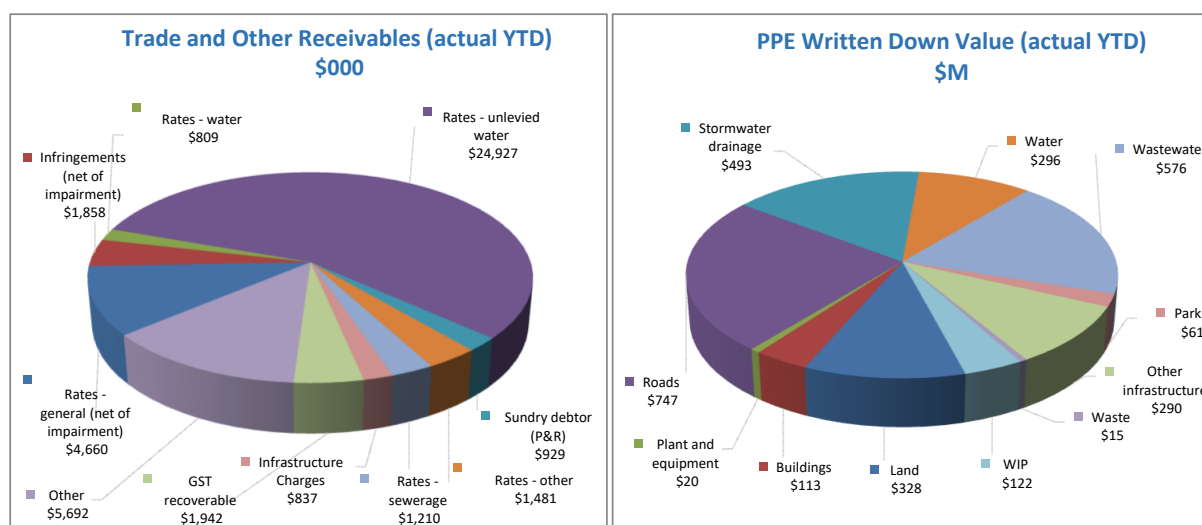
The table below lists Council's capital expenditure on major programs and projects.

Capital Investment		YTD Actual \$'000
Wellington St / Panorama Dr upgrade	Road widening / lane duplication of Wellington St / Panorama Dr.	21,921
Revetment walls renewal	Revetment wall renewal works at Seacrest Crt and Masthead Dr properties.	4,011
Fleet replacement	Current fleet replacement program.	2,180
QRA Wellington Point Esplanade	Work relating to slippage of the embankment on Esplanade, Wellington Point.	2,176
AC Main replacement	To progressively replace asbestos cement water mains at Makaha Drive.	1,919

5. STATEMENT OF FINANCIAL POSITION

STATEMENT OF FINANCIAL POSITION As at 31 December 2023				
	Annual	Annual	YTD	YTD
	Original Budget \$'000	Revised Budget \$'000	Budget \$'000	Actual \$'000
CURRENT ASSETS				
Cash and cash equivalents	231,077	257,357	264,498	209,394
Short-term investment - CBA	10,122	10,122	10,122	50,000
Trade and other receivables	48,805	46,683	42,651	44,345
Inventories	918	947	947	915
Other current assets	4,397	3,074	3,074	5,563
Total current assets	295,319	318,185	321,292	310,217
NON-CURRENT ASSETS				
Investment property	1,293	1,403	1,403	1,403
Property, plant and equipment	2,893,904	3,112,875	3,060,706	3,060,587
Intangible assets	635	624	829	822
Right-of-use assets	3,103	3,359	3,848	3,880
Other financial assets	73	73	73	73
Investment in other entities	12,657	12,657	12,657	11,357
Total non-current assets	2,911,665	3,130,991	3,079,516	3,078,122
TOTAL ASSETS	3,206,984	3,449,176	3,400,808	3,388,339
CURRENT LIABILITIES				
Trade and other payables	46,847	40,788	44,257	33,087
Borrowings - current	5,209	5,252	5,252	5,252
Lease liability - current	1,044	1,144	1,144	1,144
Provisions - current	17,573	17,797	14,290	14,892
Other current liabilities	11,632	14,172	11,584	13,211
Total current liabilities	82,305	79,152	76,527	67,586
NON-CURRENT LIABILITIES				
Borrowings - non-current	60,917	60,992	40,000	40,020
Lease liability - non-current	2,582	2,764	3,337	3,287
Provisions - non-current	16,743	19,554	22,043	23,214
Other non-current liabilities	5,020	13,706	19,314	19,314
Total non-current liabilities	85,261	97,017	84,694	85,835
TOTAL LIABILITIES	167,567	176,169	161,221	153,421
NET COMMUNITY ASSETS	3,039,417	3,273,007	3,239,587	3,234,918
COMMUNITY EQUITY				
Asset revaluation surplus	1,225,400	1,441,332	1,441,332	1,441,319
Retained surplus	1,701,576	1,721,920	1,673,871	1,680,370
Constrained cash reserves	112,441	109,755	124,384	113,229
TOTAL COMMUNITY EQUITY	3,039,417	3,273,007	3,239,587	3,234,918

5. STATEMENT OF FINANCIAL POSITION - CONTINUED



RIGHT-OF-USE ASSETS As at 31 December 2023				
	Annual Original Budget \$'000	Annual Revised Budget \$'000	YTD Budget \$'000	YTD Actual Balance \$'000
Right-of-use asset				
Buildings	815	905	1,169	1,170
Land	2,045	2,211	2,416	2,446
Plant and Equipment	243	243	263	264
Closing balance	3,103	3,359	3,848	3,880

PROPERTY, PLANT AND EQUIPMENT (PPE) MOVEMENT* For the period ending 31 December 2023				
	Annual Original Budget \$'000	Annual Revised Budget \$'000	YTD Budget \$'000	YTD Actual Balance \$'000
PPE movement				
Opening balance (includes WIP from previous years)	2,821,486	3,040,382	3,040,382	3,040,382
Acquisitions and WIP in year movement	147,949	148,025	58,090	57,928
Depreciation in year	(73,800)	(73,800)	(36,900)	(35,582)
Disposals	(1,731)	(1,732)	(866)	(1,822)
Other adjustments**	-	-	-	(319)
Closing balance	2,893,904	3,112,875	3,060,706	3,060,587

* This table includes movement relating to property, plant and equipment only and is exclusive of intangible assets. The annual revised budgeted balances for 2023/2024 include the changes from the first budget review adopted by Council on 13 December 2023.

** Other adjustments include transfers between asset classes, revaluation adjustments, prior period adjustments and depreciation thereon.

6. STATEMENT OF CASH FLOWS

STATEMENT OF CASH FLOWS				
For the period ending 31 December 2023				
	Annual	Annual	YTD	YTD
	Original	Revised	Budget	Actual
	Budget	Budget	\$000	\$000
	\$000	\$000		
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers	330,713	331,431	169,587	173,710
Payments to suppliers and employees	(287,755)	(289,311)	(140,743)	(146,346)
	42,958	42,120	28,844	27,364
Interest received	11,796	12,496	6,551	6,743
Rental income	1,075	1,075	457	603
Non-capital grants and contributions	10,884	16,001	7,382	1,303
Borrowing costs	(1,323)	(1,323)	(1,323)	(1,415)
Right-of-use assets interest expense	(100)	(100)	(50)	(46)
Net cash inflow / (outflow) from operating activities	65,290	70,270	41,861	34,552
CASH FLOWS FROM INVESTING ACTIVITIES				
Payments for property, plant and equipment	(135,719)	(135,795)	(51,975)	(56,223)
Proceeds from sale of property, plant and equipment	1,443	1,443	721	357
Capital grants, subsidies and contributions	41,307	41,430	13,468	10,168
Short-term investment - CBA	-	-	-	(39,878)
Net cash inflow / (outflow) from investing activities	(92,970)	(92,923)	(37,786)	(85,576)
CASH FLOWS FROM FINANCING ACTIVITIES				
Proceeds of borrowings	20,159	20,159	-	-
Repayment of borrowings	(3,960)	(3,960)	(3,960)	(3,916)
Right-of-use lease payment	(1,144)	(1,144)	(572)	(621)
Net cash inflow / (outflow) from financing activities	15,055	15,055	(4,532)	(4,537)
Net increase / (decrease) in cash held	(12,625)	(7,598)	(457)	(55,561)
Cash and cash equivalents at the beginning of the year	243,701	264,955	264,955	264,955
Cash and cash equivalents at the end of the financial year / period	231,077	257,357	264,498	209,394

Cash Inflow (actual YTD)

Category	Percentage
Utility charges	48%
Rates charges	31%
Fees	9%
Other cash receipts	2%
Capital grants, subsidies and contributions	5%
Interest received	4%
Operating grants and contributions	1%

Cash Outflow (actual YTD)

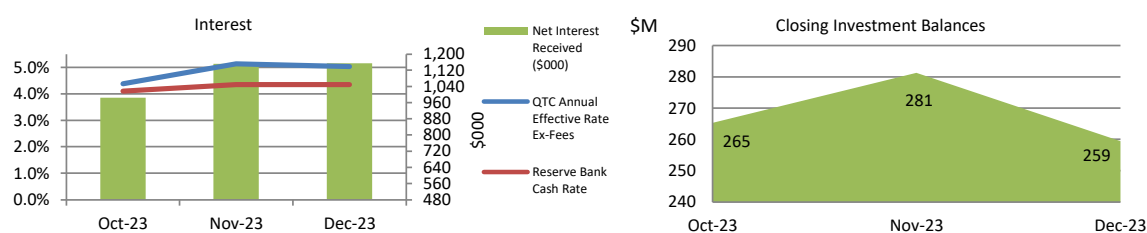
Category	Percentage
Materials and services	37%
Employee costs	21%
Payments for property, plant and equipment	23%
Short-term investment	16%
Repayment of borrowings	2%
Borrowing costs	1%

Total Cash Funding (Actual YTD)	192,884	Total Cash Expenditure (Actual YTD)	248,445
Total Cash Funding (Annual Revised Budget)	424,035	Total Cash Expenditure (Annual Revised Budget)	431,633
% of Budget Achieved YTD	45%	% of Budget Achieved YTD	58%

7. INVESTMENT & BORROWINGS REPORT

For the period ending 31 December 2023

INVESTMENT RETURNS



Total Investment at End of Month was \$259.39M

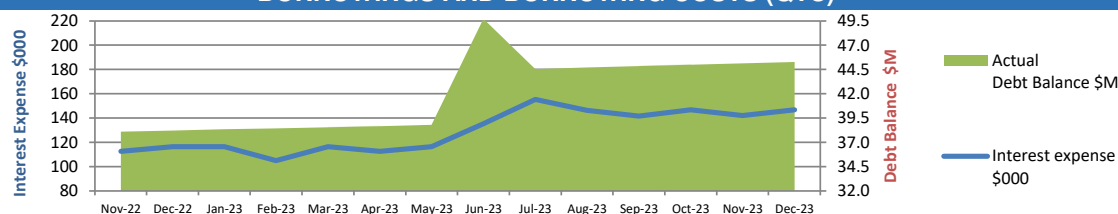
Council investments are currently held predominantly in the Capital Guaranteed Cash Fund, which is a fund operated by the Queensland Treasury Corporation (QTC). In October 2023 \$50M was invested in a term deposit of Commonwealth Bank of Australia (CBA) for a term of 365 days at a rate of 5.25% to maximise risk free interest earnings.

The movement in interest earned is indicative of both the interest rate and the surplus cash balances held with QTC, the latter of which is affected by business cash flow requirements on a monthly basis as well as the rating cycle. The interest income increased slightly from November to December.

Note: the Reserve Bank increased the cash rate to 4.35% in November 2023.

Council adopted its Investment Policy (FIN-001-P) in May 2023 for the 2023/2024 financial year

BORROWINGS AND BORROWING COSTS (QTC)



The debt balance increased in June 2023 due to new borrowings of \$10.81M as part of Council's Capital Works Plan.

In July 2023 the debt balance showed a decrease due to the \$5.33M Annual Debt Service Payment (ADSP), being \$3.92M principal and \$1.41M interest. Interest will accrue monthly on a daily balance until next ADSP in July 2024 which is reflected in the increasing debt balance.

Total Borrowings at End of Month were \$45.27M

Council adopted its Debt Policy (FIN-009-P) in June 2023 for the 2023/2024 financial year

BORROWINGS

For the period ending 31 December 2023

	Annual Original Budget \$000	Annual Revised Budget \$000	YTD Budget \$000	YTD Actual Balance \$000
Borrowings				
Opening balance	(49,607)	(49,724)	(49,724)	(49,724)
Accrued interest on borrowings	(1,643)	(1,644)	(811)	(879)
Interest paid on borrowings	1,323	1,323	1,323	1,415
Principal repaid	3,960	3,960	3,960	3,916
Loan drawdown	(20,159)	(20,159)	-	-
Closing balance	(66,126)	(66,244)	(45,252)	(45,272)

8. CONSTRAINED CASH RESERVES

Reserves as at 31 December 2023	Purpose of reserve	Opening Balance \$000	To Reserve \$000	From Reserve \$000	Closing Balance \$000
Special Projects Reserve:					
Aquatic Paradise Revetment Wall Reserve	To fund Aquatic Paradise revetment wall works program	23	63	-	86
Weinam Creek Reserve	Maintenance and improvements associated with Weinam Creek projects	1,242	294	(1)	1,535
Waste Levy Reserve	To fund Waste Levy Program	414	2,831	(2,823)	422
Raby Bay Revetment Wall Reserve	To fund Raby Bay revetment wall works program	5,355	1,415	(3,551)	3,219
		7,034	4,603	(6,375)	5,262
Constrained Works Reserve:					
Public Parks Trunk Infrastructure Reserve	Capital projects for public parks trunk infrastructure	5,633	1,865	(1,757)	5,741
Marine Trunk Infrastructure Reserve	Provision of marine facilities south of Redland Bay	183	-	-	183
Land for Community Facilities Trunk Infrastructure Reserve	Land for community facilities trunk infrastructure	5,389	66	-	5,455
Water Supply Trunk Infrastructure Reserve	Upgrade, expansion or new projects for water supply trunk infrastructure	15,532	522	-	16,054
Sewerage Trunk Infrastructure Reserve	Upgrade, expansion or new projects for sewerage trunk infrastructure	14,903	1,235	(168)	15,970
Local Roads Trunk Infrastructure Reserve	Capital projects for local roads trunk infrastructure	39,530	3,928	(10,859)	32,599
Cycleways Trunk Infrastructure Reserve	Capital projects for cycleways trunk infrastructure	13,709	999	(5)	14,703
Stormwater Trunk Infrastructure Reserve	Capital projects for stormwater trunk infrastructure	10,996	267	-	11,263
Tree Planting Reserve	Acquisition and planting of trees on footpaths	342	55	(4)	393
Koala Tree off-set Planting Reserve	Acquisition and planting of trees for koala habitat	19	-	(19)	-
Special Property Reserve	Acquisition of property in line with the strategic property framework	2,919	493	-	3,412
		109,155	9,430	(12,812)	105,773
Separate Charge Reserve:					
Environment & Coastal Management Separate Charge Reserve	Ongoing conservation and maintenance operations	-	6,310	(5,092)	1,218
SES Separate Charge Reserve	On-going costs of maintaining the Redland SES	123	230	(289)	64
		123	6,540	(5,381)	1,282
Special Charge Reserve - Canals:					
Aquatic Paradise Canal Reserve	Maintenance and repairs of Aquatic Paradise canals	774	14	-	788
Sovereign Waters Lake Reserve	Maintenance and repairs of Sovereign Lake	439	8	-	447
1718 Raby Bay Canal Reserve	Service, facility or activity of works in respect of the canals of the Raby Bay canal estate	224	4	-	228
1718 Aquatic Paradise Canal Reserve	Service, facility or activity of works in respect of the canals of the Aquatic Paradise canal estate	(495)	-	-	(495)
1718 Sovereign Waters Lake Reserve	Service, facility or activity of works in respect of the lake	(56)	-	-	(56)
		886	26	-	912
TOTALS		117,198	20,599	(24,568)	113,229
		Closing cash and cash equivalents			209,394
		Reserves as percentage of cash balance			54%

9. CITY WATER STATEMENTS

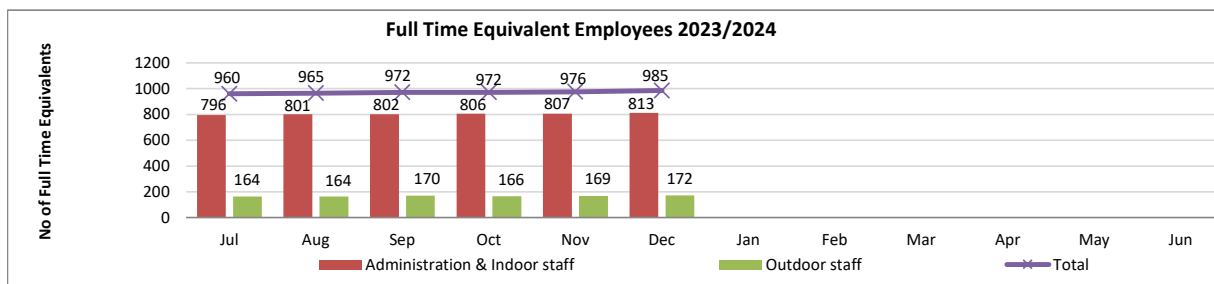
CITY WATER SUMMARY OPERATING STATEMENT					
For the period ending 31 December 2023					
	Annual Original Budget \$000	Annual Revised Budget \$000	YTD Budget \$000	YTD Actual \$000	YTD Variance \$000
Total revenue	146,602	146,932	73,927	72,454	(1,473)
Total expenses	80,781	80,731	43,830	41,805	(2,025)
Earnings before interest, tax and depreciation (EBITD)	65,821	66,200	30,097	30,649	552
External interest expense	224	224	109	108	(1)
Internal interest expense	15,633	15,633	7,816	7,817	1
Depreciation	27,753	27,753	13,876	14,593	717
Operating surplus / (deficit)	22,210	22,590	8,296	8,131	(165)
CITY WATER CAPITAL FUNDING STATEMENT					
For the period ending 31 December 2023					
	Annual Original Budget \$000	Annual Revised Budget \$000	YTD Budget \$000	YTD Actual \$000	YTD Variance \$000
Capital contributions, donations, grants and subsidies	9,069	3,696	1,598	1,757	159
Net transfer (to) / from constrained capital reserves	1,930	2,045	115	(1,588)	(1,703)
Non-cash contributions	1,651	1,651	826	-	(826)
New loans	4,061	4,061	-	-	-
Funding from utility revenue	1,158	6,457	5,939	5,204	(735)
Total sources of capital funding	17,869	17,911	8,478	5,373	(3,105)
Contributed assets	1,651	1,651	826	-	(826)
Capitalised expenditure	15,406	15,448	6,979	4,682	(2,297)
Loan redemption	812	812	673	691	18
Total application of capital funds	17,869	17,911	8,478	5,373	(3,105)

10. CITY WASTE STATEMENTS

CITY WASTE OPERATING STATEMENT					
For the period ending 31 December 2023					
	Annual Original Budget \$000	Annual Revised Budget \$000	YTD Budget \$000	YTD Actual \$000	YTD Variance \$000
Total revenue	39,399	39,399	19,623	19,909	286
Total expenses	30,636	30,763	15,430	13,951	(1,479)
Earnings before interest, tax and depreciation (EBITD)	8,764	8,636	4,193	5,958	1,765
External interest expense	6	6	3	3	-
Depreciation	596	596	298	232	(66)
Operating surplus / (deficit)	8,162	8,035	3,892	5,723	1,831
CITY WASTE CAPITAL FUNDING STATEMENT					
For the period ending 31 December 2023					
	Annual Original Budget \$000	Annual Revised Budget \$000	YTD Budget \$000	YTD Actual \$000	YTD Variance \$000
Capital contributions, donations, grants and subsidies	4,820	4,820	-	-	-
Funding from utility revenue	3,046	2,889	25	187	162
Total sources of capital funding	7,866	7,709	25	187	162
Capitalised expenditure	7,826	7,669	5	167	162
Loan redemption	40	40	20	20	-
Total application of capital funds	7,866	7,709	25	187	162

11. APPENDIX: ADDITIONAL AND NON-FINANCIAL INFORMATION

Workforce Reporting



December 2023: Headcount	Employee Type			
Department Level	Casual	Full Time	Part Time	Total
Office of CEO and People and Culture	10	40	7	57
Organisational Services	2	195	21	218
Community and Customer Services	63	292	74	429
Infrastructure and Operations	3	330	12	345
Advocacy Major Projects and Economic Development	-	36	5	41
Total	78	893	119	1,090

Note: Full Time Equivalent Employees includes all full time employees at a value of 1 and all other employees, at a value less than 1. The table above demonstrates the headcount by department. Following Ourspace, the table includes contract of service and temporary personnel. It includes casual staff in their non-substantive roles as at the end of the period where relevant.

Overdue Rates Debtors & Statistics

Comparison December 2023 to December 2022									
Days Overdue	Dec-23	% Overdue	Dec-22	% Overdue	\$ Variance	% Variance	Rates & Charges Statistics	Dec-23	Dec-22
0 - 30	\$0	0.0%	\$2,537	0.0%	-\$2,537	0.0%	Levied (Billed) Rates & Charges since 1 July 2023	\$164,841,916	\$153,451,923
31 - 60	\$4,163,777	2.4%	\$4,086,663	2.5%	\$77,114	-0.1%	Rate arrears b/fwd 1 July 2023	\$9,226,293	\$9,031,746
61 - 90	\$0	0.0%	\$0	0.0%	\$0	0.0%	Total	\$174,068,209	\$162,483,669
91 - 180	\$2,028,847	1.2%	\$1,759,152	1.1%	\$269,695	0.1%	Balance of overdue rates & charges	\$9,752,250	\$9,405,839
>180	\$3,559,626	2.0%	\$3,557,487	2.2%	\$2,139	-0.2%	Percentage Overdue	5.6%	5.8%
Total	\$9,752,250	5.6%	\$9,405,839	5.8%	\$346,411	-0.2%			

12. GLOSSARY

Key Terms

Written Down Value:

This is the value of an asset after accounting for depreciation or amortisation, and it is also called book value or net book value.

Work In Progress (WIP):

This represents an unfinished project that costs are still being added to. When a project is completed, the costs will be either capitalised (allocated to relevant asset class) or written off.

Current Replacement Cost:

The amount of money required to replace an existing asset with an equally valued or similar asset at the current market price.

Written Down Replacement Cost:

An asset's current replacement cost less accumulated depreciation.

Book Value of Debt:

The book value of Council's debt (QTC or other loans) as at the reporting date (i.e. 30 June).

Infrastructure Assets:

Those significant, long-life assets that provide ratepayers with access to social and economic facilities. Examples include water and sewerage treatment plants, roads, bridges, drainage, buildings, and other community assets (does not include right of use assets).

Definition of Ratios

Council Controlled Revenue Ratio:

This is an indicator of a Council's financial flexibility, ability to influence its operating income, and capacity to respond to unexpected financial shocks

$$\frac{\text{Net Rates, Levies and Charges add Fees and Charges}}{\text{Total Operating Revenue}}$$

Population Growth:

This is a key driver of a Council's operating income, service needs, and infrastructure requirements into the future

$$\frac{\text{Prior year estimated population}}{\text{Previous year estimated population}} - 1$$

Operating Surplus Ratio*:

This is an indicator of the extent to which revenues raised cover operational expenses only or are available for capital funding purposes

$$\frac{\text{Operating Result}}{\text{Total Operating Revenue}}$$

Operating Cash Ratio:

This measures the ability to cover core operational expenses and generate a cash surplus excluding depreciation, amortisation, and finance costs

$$\frac{\text{Operating Result add Depreciation and Amortisation add Finance Costs*}}{\text{Total Operating Revenue}}$$

Unrestricted Cash Expense Cover Ratio:

This is an indicator of the unconstrained liquidity available to meet ongoing and emergent financial demands. It represents the number of months Council can continue operating based on current monthly expenses

$$\frac{\text{Total Cash and Cash Equivalents add Current Investments add Available Ongoing QTC Working Capital Facility Limit less Externally Restricted Cash}}{(\text{Total Operating Expenditure less Depreciation and Amortisation less Finance Costs*})} \times 12$$

Asset Sustainability Ratio:

This ratio indicates whether Council is renewing or replacing existing non-financial assets at the same rate that its overall stock of assets is wearing

$$\frac{\text{Capital Expenditure on Replacement of Infrastructure Assets (Renewals)}}{\text{Depreciation Expenditure on Infrastructure Assets}}$$

Asset Consumption Ratio:

This measure the extent to which Council's infrastructure assets have been consumed to what it would cost to build a new asset with the same benefit to the community

$$\frac{\text{Written Down Replacement Cost of Depreciable Infrastructure Assets}}{\text{Current Replacement Cost of Depreciable Infrastructure Assets}}$$

Asset Renewal Funding Ratio:

This ratio measures the ability of a Council to fund its projected asset renewal/replacements in the future

$$\frac{\text{Total of Planned Capital Expenditure on Asset Renewals over 10 years}}{\text{Total of Required Capital Expenditure on Asset Renewals over 10 years}}$$

Leverage Ratio:

This is an indicator of a Council's ability to repay its existing debt. It measures the relative size of the council's debt to its operating performance

$$\frac{\text{Book Value of Debt**}}{\text{Total Operating Revenue less Total Operating Expenditure add Depreciation and Amortisation}}$$

Net Financial Liabilities:

This is an indicator of the extent to which the net financial liabilities of Council can be serviced by operating revenues

$$\frac{\text{Total Liabilities - Current Assets}}{\text{Total Operating Revenue}}$$

* Finance costs only includes interest charged on council's existing QTC debt balances and any other council loans

** Book Value of Debt only includes the book value of the council's debt (QTC or other loans) as at the reporting date

**14 REPORTS FROM ADVOCACY, MAJOR PROJECTS AND ECONOMIC
DEVELOPMENT**

Nil.

15 REPORTS FROM COMMUNITY & CUSTOMER SERVICES

15.1 NEW LEASE - REDLAND COMMUNITY CENTRE INCORPORATED

Objective Reference: A7990649

Authorising Officer: Louise Rusan, General Manager Community & Customer Services

Responsible Officer: Brooke Denholder, Group Manager Communities

Report Author: Anita McKay, Senior Venues Leasing Officer

Attachments: 1. Site Plan - Redland Community Centre Inc [↓](#)

PURPOSE

To seek approval, as joint landowner, for a new lease for Redland Community Centre Incorporated (the Community Centre) over Lot 10 on SP101323, described as 29 Loraine Street, Capalaba.

BACKGROUND

On 28 February 1996, Redland City Council (Council) resolved to enter into a partnership with the State Government to construct a community facility at 29 Loraine Street, Capalaba. Council contributed \$400,000 towards the project, and in return acquired a 35% interest in the property and owns the land as tenants in common with the State of Queensland represented by the Department of Treaty, Aboriginal and Torres Strait Islander Partnerships, Communities and the Arts (the Department).

The Community Centre is a non-profit community-based organisation, endorsed by the Federal Government as a public benevolent institution and registered as a charity with the Australian Charities and Not for Profits Commission (ACNC). The Community Centre supports people in the Redland City area and suburbs of Wynnum and Manly through a valuable 'solutions hub' model which provides person-centred and culturally aware services including disaster assistance, emergency relief, counselling, homelessness support, community workshops and activities.

ISSUES

Since the facility was opened, the Department has negotiated and prepared lease documents for co-signing by Council. The lease currently held by the Community Centre expired on 30 September 2023 and remains in place under the holding over clause. The Department has negotiated and drafted a new five-year lease with the Community Centre. The lease now requires co-signing, as joint landowners by Council.

STRATEGIC IMPLICATIONS

Legislative Requirements

The *Local Government Regulation 2012* (the Regulation) s.236(1)(b)(ii) requires that Council agrees by resolution that it is appropriate to dispose of an interest in land to a community organisation other than by tender or auction.

The Community Centre meets the Regulation's definition of a community organisation, as it is an entity that carries on activities for a public purpose and whose primary objective is not directed at making a profit.

Council is permitted to issue the Community Centre a lease under s.236(1)(b)(ii) of the Regulation.

Risk Management

The Community Centre is required to maintain public liability insurance for an amount no less than \$20M. Property insurance for the building is under Council's policy through Risk and Liability Services.

Council's City Sport and Venues Unit and Facilities Services Unit completed an inspection on 10 June 2022 to ensure legislative compliance with regard to occupant safety and building condition. The completed building inspection confirmed that the Community Centre is compliant with all matters.

The Community Centre holds a funding agreement for service delivery with the Department. Financial and sustainability checks were undertaken by the Department at the time of issuing the service delivery contract.

An agreement has been in place since 1998 between Council and the Department outlining the responsibilities of each owner proportionate to the respective interest in the facility, being the State of Queensland (65%) and Council (35%).

The Department uses a standard form lease document containing provisions to mitigate risk including defining permitted uses, safety obligations, warranties and insurances, in addition to lease inspections and reviews. Leasing Property is listed as an Operational Risk ID 1001027: Assets and Property (Leasing Property) with related mitigation controls including a consolidated lease register accessible by stakeholders.

Financial

The lessee bears all costs associated with the preparation and registration of the lease. Maintenance of the premises is a shared responsibility between the Department, Council and the lessee in accordance with the terms in the standard lease agreement. The lessee also bears utility costs associated with water, sewage and electricity.

Council conducted a financial sustainability check on 13 June 2022 which confirmed the organisation is financially sound.

People

There are no known staff implications.

Environmental

There are no known environmental implications.

Social

A new lease agreement will allow the Community Centre to continue providing disaster relief, emergency relief, counselling, homelessness support, community workshops and activities to people within the Redland City area.

Human Rights

There are no known human rights implications associated with this report.

Alignment with Council's Policy and Plans

Our Future Redlands – A Corporate Plan to 2026 and Beyond, particularly:

Goal 2. Strong Communities

- 2.1 Enhance the health, safety and wellbeing of our community through the delivery of inclusive and responsive services focused on preserving and improving our naturally wonderful lifestyle by leveraging partnerships, networks, facilities and infrastructure.
- 2.4 Enhance community inclusion where people of all locations, ages, abilities and cultures can participate and have access to the necessary services and facilities.

Goal 5. Liveable Neighbourhoods

- 5.1 Enhance the unique character and liveability of our city for its communities through co-ordinated planning, place making, and management of community assets.

CDV-001-P Community Leasing Policy supports leases to not-for-profit community organisations.

CONSULTATION

Consulted	Consultation Date	Comments/Actions
Councillor Division 8	23 November 2023	Councillor, Division 8 advised of five-year lease term.
Service Manager, Legal Services	23 November 2023	Provided legal approval of new lease prepared by the Department.
Community Land and Facilities Panel. Panel consists of: Group Manager, Communities, Strategic Property Manager, Service Managers of Strengthening Communities, Facilities Services, Legal Services and Environment and Education	20 November 2023	Provided in principle support of proposed five-year lease.
The State of Queensland, Department of Treaty, Aboriginal and Torres Strait Islander Partnerships, Communities and the Arts	29 May 2023 24 May 2022	Proposed new lease agreement issued by the Department to Council. Correspondence commenced between Council and the Department on the new lease agreement.
Service Manager Business Partnering, Financial Services	13 June 2022	Financial sustainability check completed
Sport and Recreation Officer, City Sport and Venues	10 June 2022	Legislative compliance and building inspection completed.

OPTIONS

Option One

That Council resolves as follows:

1. To approve a new lease as joint landowner with the State of Queensland represented by the Department of Treaty, Aboriginal and Torres Strait Islander Partnerships, Communities and the Arts to Redland Community Centre Incorporated over Lot 10 on SP101323, described as 29 Loraine Street, Capalaba as shown in Attachment 1, with a lease term of five years.
2. To agree in accordance with s.236(2) of the *Local Government Regulation 2012* that s.236(1)(b)(ii) of the *Local Government Regulation 2012* applies, allowing the proposed lease to a community organisation, other than by tender or auction.
3. To authorise the Chief Executive Officer to apply any necessary administrative amendments and execute all documents in regard to this matter.

Option Two

That Council does not approve a new lease to Redland Community Centre Incorporated and investigates alternative arrangements for the site.

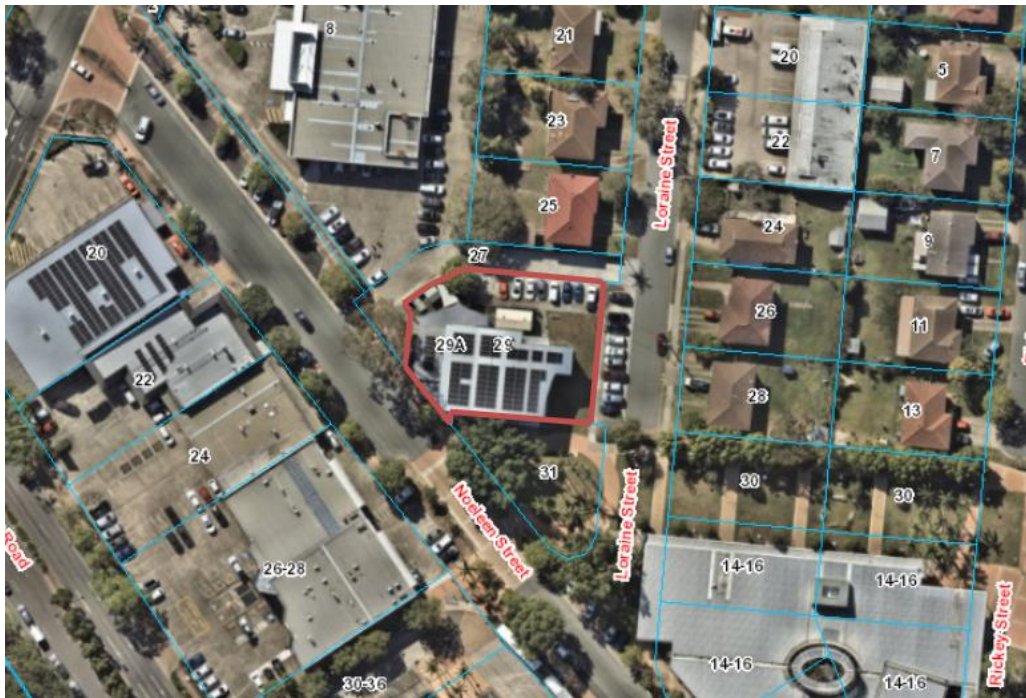
OFFICER'S RECOMMENDATION

That Council resolves as follows:

1. To approve a new lease as joint landowner with the State of Queensland represented by the Department of Treaty, Aboriginal and Torres Strait Islander Partnerships, Communities and the Arts to Redland Community Centre Incorporated over Lot 10 on SP101323, described as 29 Loraine Street, Capalaba as shown in Attachment 1, with a lease term of five years.
2. To agree in accordance with s.236(2) of the *Local Government Regulation 2012* that s.236(1)(b)(ii) of the *Local Government Regulation 2012* applies, allowing the proposed lease to a community organisation, other than by tender or auction.
3. To authorise the Chief Executive Officer to apply any necessary administrative amendments and execute all documents in regard to this matter.

Attachment 1 – Site Plan**Redland Community Centre Inc.**

Lot 10 on SP101323, 29 Loraine Street, Capalaba 4157

Lease footprint outlined in red below

15.2 NEW LEASE - COOCHIAMUDLO MEN'S SHED INCORPORATED**Objective Reference:** A7990672**Authorising Officer:** Louise Rusan, General Manager Community & Customer Services**Responsible Officer:** Brooke Denholder, Group Manager Communities**Report Author:** Anita McKay, Senior Venues Leasing Officer**Attachments:** 1. Site Plan - Coochiemudlo Men's Shed Inc [↓](#)**PURPOSE**

To seek approval for a new lease for Coochiemudlo Men's Shed Incorporated (the Men's Shed) over part of Lot 4 on SP115493, described as 43-45 Elizabeth Street, Coochiemudlo Island.

BACKGROUND

The Men's Shed became an incorporated, not-for-profit organisation in 2016 and occupies one bay of the three-bay shed at Laurie Burns Recreation Reserve (the Reserve) situated at Lot 4 on SP115493, described as 43-45 Elizabeth Street, Coochiemudlo Island.

The Men's Shed provides a safe and secure facility, where men can exchange ideas, discuss any issues, engage in manual or social activities and share skills and knowledge. An inclusive and active environment with the atmosphere of old-fashioned mateship is provided to members of all ages, supporting good health and wellbeing.

In 2019, Council built a three-bay shed to replace two sheds occupied by a gym and the Coochiemudlo Recreation Club Opportunity Shop (Op Shop) at the Reserve that were deemed to be at end of useful life. The new shed re-accommodated the existing ancillary community uses and allowed the Men's Shed to establish a permanent location.

The Men's Shed has occupied one bay and a storage room at the shed since 2019 under a Licence to Occupy (LTO) agreement.

ISSUESCompliance with the *Land Act 1994*

The Men's Shed is situated on state owned reserve, held by Council as trustee. Legal Services has provided advice that tenure arrangements for tenants with exclusive use of a building should be on a registered lease with Titles Queensland. An LTO is not a tenure recognised under the *Land Act 1994* and is not a registered interest on reserve title. The LTO expires on 28 February 2024. At the Community Land and Facilities Panel (CLFP) meeting, support was provided to enter into a new trustee lease for 10 years. The Men's Shed is supportive of this decision.

The new trustee lease is consistent with the primary purpose of the land and will be registered under the Written Authority (1) (2020) from the Minister for Department of Resources.

Noise Impact Study

In 2018 as part of the Development Application for the new facility, a Noise Impact Study (the Study) was required to determine the noise levels that would be imposed on the Men's Shed. The Study demonstrated that the proposed use of power tools and wood chisels does not achieve compliance with the noise criteria under the Redlands Planning Scheme.

Therefore, as part of the Development Approval, power tools, wood chisels and other excessive noise generating equipment is prohibited. Despite the outcome of the Study and results of the report, the Men's Shed agreed to take occupancy of the facility and use the space for other men's wellbeing activities. The results of the report were recorded as a condition within the LTO agreement, which will also be conditioned with the new trustee lease agreement.

STRATEGIC IMPLICATIONS

Legislative Requirements

The *Local Government Regulation 2012* (the Regulation) s.236(1)(b)(ii) requires that Council agrees by resolution that it is appropriate to dispose of an interest in land to a community organisation other than by tender or auction.

The Men's Shed meets the Regulation's definition of a community organisation, as it is an entity that carries out activities for a public purpose and whose primary object is not directed at making a profit.

Council is permitted to resolve to issue the Men's Shed a lease under s.236(1)(b)(ii) of the Regulation.

Risk Management

The Men's Shed is required to maintain public liability insurance. Property insurance for the building is insured under Council's policy through Risk and Liability Services.

Council's City Sport and Venues Unit and Facilities Services Unit completed an inspection on 5 December 2023 to ensure legislative compliance regarding occupant safety and building condition. The building inspection completed has confirmed the Men's Shed is compliant with all matters.

Council uses a standard form lease document containing provisions to mitigate risk including defining permitted uses, safety obligations, warranties and insurances, in addition to lease inspections and reviews. Leasing Property is listed as an Operational Risk ID 1001027: Assets and Property (Leasing Property) with related mitigation controls including a consolidated lease register accessible by stakeholders.

Financial

The lessee bears all costs associated with the preparation and registration of the lease. Maintenance of the premises is a shared responsibility between Council and the lessee in accordance with the standard lease agreement. The lessee also bears utility costs associated to water, sewage and electricity.

A sustainability check conducted on 27 November 2023 confirmed the Men's Shed is financially sound.

People

There are no known staff implications.

Environmental

The results identified in the Noise Impact Study mitigates any environmental implications.

Social

A new lease agreement will allow the Men's Shed to continue to provide a safe and secure facility where men can exchange ideas, discuss any issues, engage in manual or social activities and share skills and knowledge.

Human Rights

There are no known human rights implications associated with this report.

Alignment with Council's Policy and Plans

Our Future Redlands – A Corporate Plan to 2026 and Beyond, particularly:

Goal 2. Strong Communities

2.4 Enhance community inclusion where people of all locations, ages, abilities and cultures can participate and have access to the necessary services and facilities.

Goal 5. Liveable Neighbourhoods

5.1 Enhance the unique character and liveability of our city for its communities through co-ordinated planning, place making, and management of community assets.

CDV-001-P Community Leasing Policy supports leases to not-for-profit community organisations.

CONSULTATION

Consulted	Consultation Date	Comments/Actions
Senior Venues Leasing Officer, City Sport and Venues and Building Services Coordinator, Facilities Services	05 December 2023	Legislative compliance and building inspection completed.
Councillor Division 4	05 December 2023	Councillor, Division 4 advised of 10-year lease term.
Service Manager Business Partnering, Financial Services	27 November 2023	Financial sustainability check completed.
Community Land and Facilities Panel. Panel consists of: Group Manager, Communities, Strategic Property Manager, Service Managers of Strengthening Communities, Facilities Services, Civic and Open Space Asset Management, Legal Services and Environment and Education	20 November 2023	Provided in principle support of proposed 10-year lease.
Coochiemudlo Island Men's Shed Inc.	24 November 2023 19 November 2023 05 September 2023	The Men's Shed advised 10-year lease supported subject to Council approval. Confirmation from the Men's Shed their intention to enter into new agreement. Tenure intention letter sent to the Men's Shed.

OPTIONS**Option One**

That Council resolves as follows:

1. To approve and discharge a new trustee lease to Coochiemudlo Men's Shed Incorporated over part Lot 4 on SL115493 situated at 43-45 Elizabeth Street, Coochiemudlo Island, as shown on Attachment 1, with a lease term of 10 years.
2. To agree in accordance with s.236(2) of the *Local Government Regulation 2012* that s.236(1)(b)(ii) of the *Local Government Regulation 2012* applies allowing the proposed lease to a community organisation, other than by tender or auction.
3. To authorise the Chief Executive Officer to apply any necessary administrative amendments and execute all documents in regard to this matter.

Option Two

That Council does not approve a new lease to Coochiemudlo Men's Shed Incorporated and investigates alternative arrangements for the site.

OFFICER'S RECOMMENDATION

That Council resolves as follows:

1. To approve and discharge a new trustee lease to Coochiemudlo Men's Shed Incorporated over part Lot 4 on SL115493 situated at 43-45 Elizabeth Street, Coochiemudlo Island, as shown on Attachment 1, with a lease term of 10 years.
2. To agree in accordance with s.236(2) of the *Local Government Regulation 2012* that s.236(1)(b)(ii) of the *Local Government Regulation 2012* applies allowing the proposed lease to a community organisation, other than by tender or auction.
3. To authorise the Chief Executive Officer to apply any necessary administrative amendments and execute all documents in regard to this matter.

Attachment 1 – Site Plan**Coochiemudlo Men's Shed Inc.**

Lot 4 on SP115493, 43-45 Elizabeth Street, Coochiemudlo Island QLD 4184

Red = Proposed lease footprint for Coochiemudlo Men's Shed Inc.

Green = Footprint of shed

Blue = Coochiemudlo Recreation Club Inc. (Op Shop and Gym)

Orange - Amenities



**Not to scale*

15.3 NEW LEASE - REDLANDS CENTRE FOR WOMEN INCORPORATED**Objective Reference:** A7993037**Authorising Officer:** Louise Rusan, General Manager Community & Customer Services**Responsible Officer:** Brooke Denholder, Group Manager Communities**Report Author:** Anita McKay, Senior Venues Leasing Officer**Attachments:** 1. Site Plan - Redlands Centre for Women Inc [↓](#)**PURPOSE**

To seek approval for a new lease for Redlands Centre for Women Incorporated (RCW) over Lot 10 on SP289024, described as 120 Shore Street North, Cleveland.

BACKGROUND

RCW is an incorporated, not-for-profit organisation that has occupied the site at Lot 10 on SP289024, described as 120 Shore Street North, Cleveland since 2019. RCW exists to uplift women and provide a range of programs and services for women to help them establish confidence, direction, support, friendships and knowledge, in order to live stronger, more fulfilled lives.

The historic building known as the old Stationmaster's Cottage was gifted to Redland City Council (Council) by the Redlands Returned Services League (RSL) in 2017 and relocated from 204 Middle Street, Cleveland to Linear Park at 120 Shore Street North, Cleveland. Council administered an Expression of Interest (EOI) campaign for the Stationmaster's Cottage in 2018. RCW was the successful applicant of the EOI campaign and was offered a lease agreement, moving into the premises in 2019.

The current lease is due to expire on 31 August 2024. A new lease is proposed for a five year period.

ISSUES

RCW is situated on state-owned reserve, held by Council as trustee. The new trustee lease is consistent with the primary purpose of the land and will be registered under the Written Authority (1) (2020) from the Minister for Department of Resources.

STRATEGIC IMPLICATIONS**Legislative Requirements**

The *Local Government Regulation 2012* (the Regulation) s.236(1)(b)(ii) requires that Council agrees by resolution that it is appropriate to dispose of an interest in land to a community organisation other than by tender or auction.

RCW meets the Regulation's definition of a community organisation, as it is an entity that carries out activities for a public purpose and whose primary object is not directed at making a profit.

Council is permitted to resolve to issue RCW a lease under s.236(1)(b)(ii) of the Regulation.

Risk Management

RCW is required to maintain public liability insurance. Property insurance for the building is insured under Council's policy through Risk and Liability Services.

Council's City Sport and Venues Unit and Facilities Services Unit completed an inspection of the site on 29 November 2023 to ensure legislative compliance with regard to occupant safety and building condition. The completed building inspection confirmed that RCW is compliant with all matters.

Council uses a standard form lease document containing provisions to mitigate risk including defining permitted uses, safety obligations, warranties and insurances, in addition to lease inspections and reviews. Leasing Property is listed as an Operational Risk ID 1001027: Assets and Property (Leasing Property) with related mitigation controls including a consolidated lease register accessible by stakeholders.

Financial

The lessee bears all costs associated with the preparation and registration of the lease. Maintenance of the premises is a shared responsibility between Council and the lessee in accordance with the terms in the standard lease agreement. The lessee also bears utility costs associated with water, sewage and electricity.

A financial sustainability check conducted on 30 October 2023 confirmed RCW is financially sound.

People

There are no known staff implications.

Environmental

There are no known environmental implications.

Social

A new lease agreement will allow RCW to continue to provide women in the Redlands a sense of belonging within the community and opportunities to help them establish confidence, direction, support, friendships and knowledge, in order to live stronger, more fulfilled lives.

Human Rights

There are no known human rights implications associated with this report.

Alignment with Council's Policy and Plans

Our Future Redlands – A Corporate Plan to 2026 and Beyond, particularly:

Goal 2. Strong Communities

- 2.1 Enhance the health, safety and wellbeing of our community through the delivery of inclusive and responsive services focused on preserving and improving our naturally wonderful lifestyle by leveraging partnerships, networks, facilities and infrastructure.
- 2.4 Enhance community inclusion where people of all locations, ages, abilities and cultures can participate and have access to the necessary services and facilities.

Goal 5. Liveable Neighbourhoods

- 5.1 Enhance the unique character and liveability of our city for its communities through co-ordinated planning, place making, and management of community assets.

CDV-001-P Community Leasing Policy supports leases to not-for-profit community organisations.

CONSULTATION

Consulted	Consultation Date	Comments/Actions
Senior Venues Leasing Officer, City Sport and Venues	29 November 2023	Legislative compliance and building inspection completed.
Councillor Division 2	27 November 2023	Councillor, Division 2 advised of five-year lease term.
Redlands Centre for Women Inc.	27 November 2023 9 October 2023 21 September 2023	RCW advised five-year lease term supported subject to Council approval. Confirmation from RCW their intention to enter into new lease agreement. Tenure intention letter sent to RCW.
Community Land and Facilities Panel. Panel consists of: Group Manager, Communities, Strategic Property Manager, Service Managers of Strengthening Communities, Facilities Services, Civic and Open Space Asset Management, Legal Services and Environment and Education	20 November 2023	Provided in principle support of proposed five-year lease.
Service Manager Business Partnering, Financial Services	30 October 2023	Financial sustainability check completed.

OPTIONS**Option One**

That Council resolves as follows:

1. To approve a new lease to Redlands Centre for Women Incorporated over Lot 10 on SP289024, described as 120 Shore Street North, Cleveland as shown in Attachment 1, with a lease term of five years.
2. To agree in accordance with s.236(2) of the *Local Government Regulation 2012* that s.236(1)(b)(ii) of the *Local Government Regulation 2012* applies, allowing the proposed lease to a community organisation, other than by tender or auction.
3. To authorise the Chief Executive Officer to apply any necessary administrative amendments and execute all documents in regard to this matter.

Option Two

That Council does not approve a new lease to Redlands Centre for Women Incorporated and investigates alternative arrangements for the site.

OFFICER'S RECOMMENDATION

That Council resolves as follows:

1. To approve a new lease to Redlands Centre for Women Incorporated over Lot 10 on SP289024, described as 120 Shore Street North, Cleveland as shown in Attachment 1, with a lease term of five years.
2. To agree in accordance with s.236(2) of the *Local Government Regulation 2012* that s.236(1)(b)(ii) of the *Local Government Regulation 2012* applies, allowing the proposed lease to a community organisation, other than by tender or auction.
3. To authorise the Chief Executive Officer to apply any necessary administrative amendments and execute all documents in regard to this matter.

Attachment 1 – Site Plan**Redlands Centre for Women Inc.**

Lot 10 on SP289024, 120 Shore Street North, Cleveland 4163

Lease footprint outlined in red below

15.4 STRONGER COMMUNITIES STRATEGY AND YOUNG PEOPLE'S ACTION PLAN 2024-2027**Objective Reference:** A8066610**Authorising Officer:** Shane Hackett, Acting General Manager Community & Customer Services**Responsible Officer:** Brooke Denholder, Group Manager Communities**Report Author:** Jennifer Fredericks, Service Manager Strengthening Communities**Attachments:**
1. Redlands Coast Stronger Communities Strategy 2024-2027 [↓](#)
2. Redlands Coast Young People's Action Plan 2024-2027 [↓](#)**PURPOSE**

To seek endorsement of the Draft *Redlands Coast Stronger Communities Strategy 2024-2027* (the Strategy) (Attachment 1) and the Draft *Redlands Coast Young People's Action Plan 2024-2027* (the Action Plan) (Attachment 2).

BACKGROUND

Council's *Our Future Redlands – A Corporate Plan to 2026 and Beyond*, Goal 2 Strong Communities identifies Key Initiative 1: Stronger Communities Strategy – 'Implement the Stronger Communities Strategy and Action Plans to help ensure the city has the services and social infrastructure to support the health and wellbeing of people of all ages and abilities.'

The Strategy sets out a strategic framework for the planning and delivery of programs and initiatives that strengthen the social fabric of our city, our naturally wonderful lifestyle and connected communities, and our readiness to embrace opportunities.

The Action Plan sets out how Council will continue to deliver, partner and advocate for safe, welcoming and self-reliant communities that support pathways and opportunities for approximately 24,700 young people (12 to 24 years) on Redlands Coast.

In January 2023, Council partnered with an external consultancy to undertake community engagement to support the development of the Strategy and strategic themes. In May 2023, Councillors were briefed on the first stage of community engagement outcomes and the future development process. Further consultation and analysis of community engagement responses was undertaken to inform the Strategy. The Action Plan was drafted in parallel, drawing on insights from the Strategy engagement with relevance to young people.

The Strategy and Action Plan were open for broadscale external community engagement from 15 November to 5 December 2023 via Your Say Redlands Coast and a range of communication channels and activities. Internal consultation was undertaken simultaneously over the same period. In December 2023, Councillors were briefed on the outcomes of engagement activities and community sentiment, and guidance was sought on progressing the Strategy and Action Plan.

Following consideration of all feedback and incorporation of amendments, the Strategy and Action Plan are submitted to Council for endorsement.

ISSUES

Development of the Strategy and Action Plan was informed by:

- Preliminary internal engagement with key stakeholders.
- Review of engagement activity undertaken by Council, including customer satisfaction survey.

- Desktop review of other South East Queensland Council's community strategies and action plans.
- Personas created to affirm the Strategy and Action Plan.

Community engagement activities

A three-phase engagement program was undertaken to identify common local enablers and barriers and to inform strategic themes and actions:

- Engagement Activity 1: community and social support sector, including Federal, State and non-government entities providing insights at a systemic level on vulnerable communities in the city.
- Engagement Activity 2: localised engagement with community groups on the mainland and residential islands.
- Engagement Activity 3: a series of in-depth interviews with key sector stakeholders, and focused workshops with Traditional Custodian Elders in Council from Minjerribah.

Representatives from the following sectors and communities of practice participated in this engagement:

- Disability
- Ageing
- Health, Mental Health, Addiction
- Domestic and Family Violence / Sexual Violence
- Youth and Youth Justice
- Housing and Homelessness Support
- Community Safety
- First Nation Policy and Advocacy
- Community Volunteering / Social inclusion

Broad community engagement was undertaken on the Draft Strategy and Action Plan:

- Documents were provided to human and social support networks for review and feedback
- Redlands Coast Your Say webpages were open between 15 November and 5 December 2023
- Static displays at Council Libraries on the mainland and residential islands
- Posters and postcards at SMBI ferry terminals
- In-person engagement undertaken at local community events and schools
- Second round of internal engagement

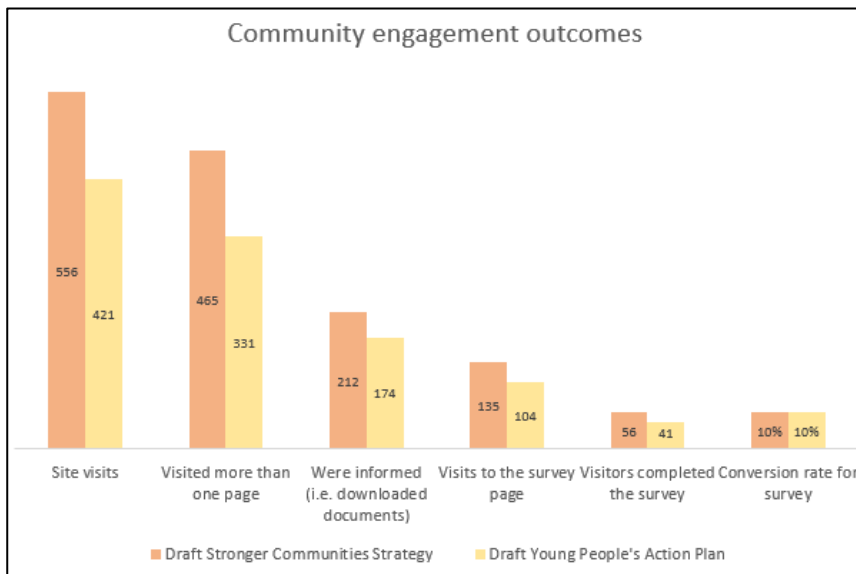
Targeted engagement was undertaken for the Draft Action Plan:

- 16 schools and colleges approached.
- Four school visits, including student engagement.
- 22 youth organisations approached.
- Council trainee workshop.
- Redlands Coast Youth Network engaged.

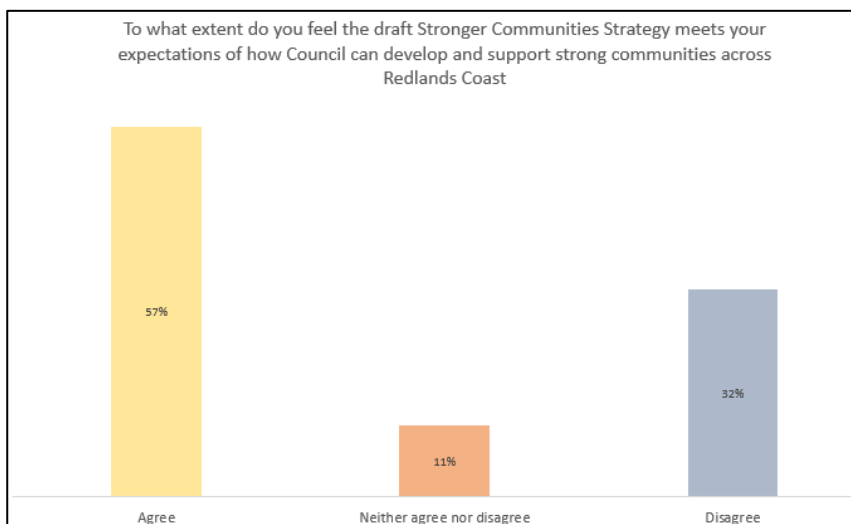
Communication and engagement activities, including newspaper advertisements and social media posts, were used to raise community awareness of the consultation period.

Community engagement outcomes

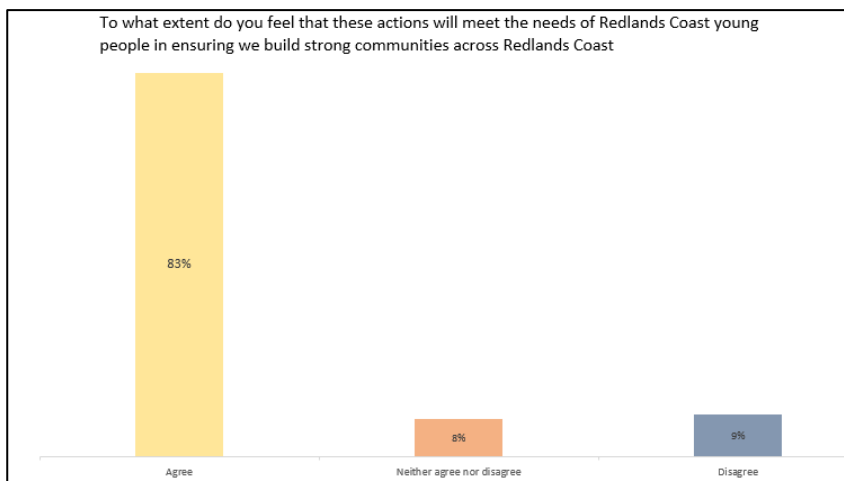
Redlands Coast Your Say online surveys were open for a 21-day period yielding the following results:



Overall sentiment from community consultation survey for draft Stronger Communities Strategy



Overall sentiment from community consultation survey for draft Young People's Action Plan



Community sentiment and key themes from combined engagement channels is as follows:

Strategy

- Historic perceived lack of effective community information, engagement and consultation.
- Improve social infrastructure and access, e.g. suitable bike paths and family friendly amenities such as playgrounds.
- Southern Moreton Bay Islands community-specific concerns include the need for better access to services and infrastructure improvements.
- Enhance inclusion, accessibility and participation opportunities of Council initiatives, including for disabled residents.
- Address limited affordable housing, especially for older people and those with special needs.
- Improve the provision of transport infrastructure and encourage the use of public transport.

Action Plan

- Enhance social connection and relationships by establishing dedicated spaces for young people, e.g. youth hubs, indoor sports centres.
- There is limited access to free events or festivals.
- Celebrate the successes and achievements of local young people to assist in countering negative portrayals in the media.
- Increase awareness of local initiatives such as Redlands Coast Youth Week.
- Take a balanced approach to perceptions and relative prevalence of youth crime.
- Enhance safety and accessibility of community facilities and public spaces (e.g. skate parks, basketball courts) through improved lighting.
- Adopt more inclusive approaches to recognise and support young people, including those from culturally diverse backgrounds, those with disabilities, and the LGBTQIA+ community.

Overview of draft Stronger Communities Strategy

The 2027 vision for Stronger Communities is Redlands Coast has resilient and inclusive communities where residents of all ages and abilities are safe, connected and supported.

Supporting this vision are four strategic themes:

People: People of all ages, abilities, cultures and socio-economic status are welcomed. Our strong and vibrant community spirit is nurtured by welcoming communities that respect culture and heritage, support each other in times of need, and care for residents.

Places: The unique character and liveability of Redlands Coast is preserved and bettered through placemaking, planning and management of community assets. Our neighbourhoods are vibrant and liveable and reflect our local character.

Partnerships: Working together, we forge strong and enduring partnerships and relationships to achieve great outcomes for Redlands Coast. A strong sense of collective purpose drives individuals, groups and agencies to work together, sharing knowledge and resources.

Participation: Redlands Coast residents actively participate in a range of meaningful social and civic activities to enhance wellbeing, build trust and influence local policy and priorities.

Participation in communities is essential to strengthening our local values and lifestyle that are highly regarded by residents and visitors.

Overview of the draft Young People's Action Plan

The 2027 vision for young people is to build safe and self-reliant communities that provide our young people with good access to social infrastructure and services, housing options, welcoming places and a range of suitable sport, recreational, cultural, educational and employment opportunities.

Thematic goals for the draft Young People's Action Plan include:

1. Redlands Coast communities are safe and welcoming for young people.
2. We build strong relationships that create connections and pathways for young people to navigate their needs.
3. Redlands Coast creates, promotes and fosters access, inclusion and participation opportunities for all young people.
4. The accomplishments and positive contributions young people make to Redlands Coast are acknowledged and celebrated.

STRATEGIC IMPLICATIONS

Legislative Requirements

To meet its obligations under the *Local Government Act 2009*, Council must prepare a corporate plan, *Our Future Redlands – A Corporate Plan to 2026 and Beyond*.

Corporate plan Goal 2 Strong Communities identifies a Key Initiative to implement the Stronger Communities Strategy and Action Plans, which support the delivery of the corporate plan and provide strategic and tactical approaches to building resilient communities for all Redlands Coast residents.

Risk Management

The Strategy and Action Plan are aligned to managing community economic and social risks under the quadruple bottom line principles of Council's Corporate Plan.

Financial

Financial Year (FY) 2023-2024 Budget – Strategy and Action Plan implementation will be delivered with existing operational funding.

Financial implications for FY 2024-2025 and beyond will be considered as part of the annual budget development process.

People

The Strategy and Action Plan will be delivered within Council's existing operational structures and resources.

Environmental

There are no environmental implications for this report.

Social

The Strategy and Action Plan draw on Council's Community Resilience Framework which details our approach to addressing community vulnerability.

Human Rights

Consideration has been given to human rights and section 58 (5) of the *Human Rights Act 2019* and there are no known human rights implications associated with this report.

Alignment with Council's Policy and Plans

The Strategy and Action Plan align with:

Our Future Redlands – A Corporate Plan to 2026 and Beyond

1.4 Advocate for services and funding across our city to enhance social, cultural, environmental and economic outcomes.

2.1 Enhance the health, safety and wellbeing of our community through the delivery of inclusive and responsive services focused on preserving and improving our naturally wonderful lifestyle by leveraging partnerships, networks, facilities and infrastructure.

2.2 Promote and celebrate our local heritage and diverse cultures through local arts, festivals and events to foster creativity and connectivity across the community.

2.3 Build the community's capacity to adapt to changes in the physical, social and economic environment.

2.4 Enhance community inclusion where people of locations, ages, abilities and cultures can participate and have access to the necessary services and facilities.

The Strategy and Action Plan supports the following Council policies, plans and frameworks:

- Business Continuity Plan
- Redland City Council Disaster Plan
- CDV-003-P Redland Youth Engagement Policy
- CDV-009-P Homelessness Policy
- CDV-005-P Community Safety Policy
- GTS-001-P Financial Assistance to the Community Sector Policy
- CDV-001-P Community Leasing Policy

CONSULTATION

Draft Strategy and Action Plan in development

Consulted	Consultation Date	Comments/Actions
Councillor briefing	29 May 2023	To provide an update on community engagement activities and outcomes for the Strategy
Interviews with key sector stakeholders	April 2023	7 sector stakeholders from a range of support areas 2 focused workshops with Traditional Custodian Elders in Council
Community groups engagement	March 2023	4 workshops held, one each for Minjerribah, Macleay Island, Coochiemudlo Island and Capalaba
Community and social support sector engagement	February 2023	Workshop with key sector representatives
Strategic Planners Network and key internal stakeholders	February 2023	Preliminary internal consultation
Strategy and Transformation	February 2023	Preliminary internal consultation
Communications, Engagement and Tourism	January 2023	Community engagement plan developed

Broadscale engagement on Draft Strategy and Action Plan

Consulted	Consultation Date	Comments/Actions
Councillor Briefing	11 December 2023	To provide an update on outcomes of engagement activities and community sentiment, seek guidance on next steps
Your Say Redlands Coast	15 November – 5 December 2023	Draft documents published for broadscale community consultation
Communication and marketing activity	November-December 2023	Newspaper and social media advertisements
Strategic Planners Network and key internal stakeholders	November-December 2023	Round 2 internal consultation
In-person community engagement (draft strategy and action plan)	November-December 2023	Community markets on Minjerribah, Macleay Island and Coochiemudlo Island; Indigiscapes eco market Capalaba; and lighting of the Christmas Tree Cleveland Australian Industry Trade College, Wellington Point High School, Alexandra Hills High School, and Redlands College Council trainee workshop

OPTIONS

Option One

That Council resolves to endorse the Draft *Stronger Communities Strategy 2024-2027* and the Draft *Young People's Action Plan 2024-2027*.

Option Two

That Council resolves to endorse the Draft *Stronger Communities Strategy 2024-2027* and the Draft *Young People's Action Plan 2024-2027*, with agreed amendments.

Option Three

That Council resolves to not endorse the Draft *Stronger Communities Strategy 2024-2027* and the Draft *Young People's Action Plan 2024-2027*.

OFFICER'S RECOMMENDATION

That Council resolves to endorse the Draft *Stronger Communities Strategy 2024-2027* and the Draft *Young People's Action Plan 2024-2027*.



Redlands Coast

Stronger Communities Strategy

2024–2027

DRAFT



Acknowledgement of Country

Redland City Council acknowledges the Quandamooka People, the Traditional Custodians of the land, water and seas of Redlands Coast. We pay respects to Elders past, present and future and extend respect to all Aboriginal and Torres Strait Islander People who live and work on Redlands Coast.



Quandamooka dancers. Adder Rock, Minjerribah/North Stradbroke Island

DRAFT Redlands Coast Stronger Communities Strategy 2024–2027

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DRAFT Redlands Coast Stronger Communities Strategy 2024–2027

Introduction

The *Redlands Coast Stronger Communities Strategy 2024–2027* sets out a strategic framework for planning and delivery of approaches and initiatives to ensure that we continue to strengthen the social fabric of our city, to safeguard Redlands Coast as a city with a naturally wonderful lifestyle, connected communities and a city that is ready to embrace opportunities.

Supporting the 2027 vision are strategic themes, which are aligned with community aspirations identified through community consultation and engagement. These themes are important for defining how Council, service partners, and the community will work together to build stronger communities over the next four years. The strategic themes are people; places; partnerships; and participation.

Development and implementation of the Stronger Communities Strategy is incorporated into Council's *A Corporate Plan to 2026 and Beyond*, as a key initiative of Corporate Goal 2: Strong Communities. Implementation of this strategy will help ensure Redland City has services and social infrastructure to support the health and wellbeing of people from all ages and abilities.

2027 Vision for stronger communities

Redlands Coast has resilient and inclusive communities where residents of all ages and abilities are safe, connected and supported.

Strategic themes

The Redlands Coast Stronger Communities Strategy establishes four strategic themes which directly support the Stronger Communities vision.

People

People of all ages, abilities, cultures and socioeconomic status are welcomed. Our strong and vibrant community spirit is nurtured by welcoming communities that respect culture and heritage, support each other in times of need, and care for all residents.

Partnerships

Working together, we forge strong and enduring partnerships and relationships to achieve great outcomes for Redlands Coast. A strong sense of collective purpose drives individuals, groups and agencies to work together, sharing knowledge and resources.

Places

The unique character and liveability of Redlands Coast is preserved and bettered through placemaking, planning and management of community infrastructure. Our neighbourhoods are vibrant and liveable and reflect our local character.

Participation

Redlands Coast residents actively participate in a range of meaningful social and civic activities that enhance wellbeing, build trust and influence local policy and priorities. Participation is an essential ingredient to strengthening our local values and lifestyle that are highly regarded by residents and visitors.

Role of Council in building strong communities

Council provides a wide variety of services to support the management and governance of our community. Council's role in providing these services will be varied and influenced by needs, demand, costs, legislation and community expectation.

Through our guiding principles and approaches, Council will work towards removing barriers to participation and inclusion in communities.

Other stakeholders, including government agencies, business partners and community groups also greatly contribute towards achieving successful outcomes.

Individuals, as residents, visitors and workers, also have a role to play in building strong communities across the city. By being an active participant in your community you can create connection and support for yourself and others.

This Stronger Communities Strategy outlines the roles that Council will take over the next four years, including:

Deliver	Plan, deliver and fund services and projects
Facilitate	Assist others to undertake activities by bringing interested parties together
Partner	Work with stakeholders to achieve shared goals
Educate	Share learning to support broader understanding and action
Advocate	Promote the interest of the community to influence decision makers
Regulate	Regulating activities through law and legislation



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Role of community in building strong communities

Strengthening the communities of Redlands Coast can best be achieved when all levels of government work with our communities. The role that communities play in delivering this strategy are as follows:

Stakeholder	Role	Opportunity to collaborate with Council
Queensland Government	<ul style="list-style-type: none"> • Providing strategic direction • Sharing knowledge and best practice • Funding community initiatives 	<ul style="list-style-type: none"> • Partnering with Council on joint initiatives • Funding delivery of community activities
Research and academic institutions	<ul style="list-style-type: none"> • Undertaking research into needs of communities and populations • Sharing knowledge and data sources 	<ul style="list-style-type: none"> • Partnering with Council in research into contemporary community trends, issues and opportunities
Business community	<ul style="list-style-type: none"> • Supporting community initiatives • Adopting community friendly business practices 	<ul style="list-style-type: none"> • Sharing community-focused practices with Council • Knowledge and experience in changing needs of business in supporting local communities
Community networks	<ul style="list-style-type: none"> • Sharing information and expertise • Undertaking projects that improve community outcomes • Support continued growth and maturity of community sector through collaboration 	<ul style="list-style-type: none"> • Participating in co-design initiatives • Providing deep local context to Council on matters of importance to communities • Coordination point for Human and Social Recovery efforts
Community organisations	<ul style="list-style-type: none"> • Identifying and removing barriers to access and participation in social and civic activities • Maintain localised context of communities • Lead and/or participate in community networks 	<ul style="list-style-type: none"> • Participate in community engagement and co-design activities • Apply for grant funding to deliver initiatives that support the community sector to develop and mature
Community members	<ul style="list-style-type: none"> • Welcome all residents and visitors to Redlands Coast • Participate in events and initiatives in your community • Be informed about your community and neighbourhood 	<ul style="list-style-type: none"> • Participation in community engagement activities including participatory community development initiatives • Engage in civic participation activities including co-designing outcomes • Subscribe to Council's Disaster Dashboard and other news updates to keep informed about your community

Policy framework

There are several instruments that relate to and provide context to the development of the Redlands Coast Stronger Communities Strategy including:

Our Future Redlands A Corporate Plan to 2026 and Beyond captures Council's city vision and describes seven 2041 goals supported by objectives, catalyst projects and initiatives. The plan will help ensure Council decisions support an enriched and sustainable future for our city and the communities that live, work and play on Redlands Coast.

Local Government Act 2009 (Qld) provides for the way in which a local government is constituted and the nature and extent of its responsibilities and powers. Local government principles underpin this Act including transparent and effective processes, and decision-making in the public interest; sustainable development and management of assets and infrastructure, and delivery of effective services; and democratic representation, social inclusion and meaningful community engagement; and good governance of, and by, local government; and ethical and legal behaviour of councillors, local government employees, and councillor advisors.

Communities 2032 is the Queensland Government's long-term plan to build the communities that will support all Queenslanders to live their best lives. It's an inclusive and positive vision for Queensland and provides a unifying framework to help disrupt disadvantage and improve the lives of individuals and families across the state's diverse communities.

Planning Act 2016 (Qld) sets an efficient, effective, transparent, integrated, coordinated, and accountable system of land use planning and related matters that facilitates the achievement of ecological sustainability. Facilitating ecological sustainability includes the maintenance of the cultural, economic, physical and social wellbeing of people and communities.

Strategy for Social Infrastructure and supporting Best Practice Guide for Social Infrastructure, produced by the Queensland Government, identify the success factors which underline successful social infrastructure. Redland City Council embeds these best practice success factors in local social infrastructure planning, and acknowledges the particular importance of designing for long term adaptability and shared use of facilities.

Shaping SEQ 2023 is the South East Queensland Regional Plan for 12 local government areas including the Redlands. By 2046, South East Queensland is expected to have a population of around six million people. Based on population figures from 2021, this is an additional 2.2 million people requiring almost 900,000 new homes and almost one million new jobs. The plan sets a long-term vision for the growth of the region guided by five key themes as well as outcomes and actions to achieve this vision. The plan identifies ten regional priorities including housing supply and diversity, housing resilience and thoughtful design, access to economic centres and jobs, connectivity and infrastructure planning, biodiversity protection, and consideration of First Nations peoples.

Human Rights Act 2019 (Qld) aims to protect and promote human rights and helps build a culture in the Queensland public sector that respects and promotes human rights, and helps promote a dialogue about the nature, meaning and scope of human rights.

Disability Discrimination Act 1992 (Cth) aims to eliminate, as far as possible, discrimination against persons on the ground of disability; to ensure as far as practicable, that persons with disabilities have the same rights to equality before the law as the rest of the community; and to promote recognition and acceptance within the community of the principle that persons with disabilities have the same fundamental rights as the rest of the community.

Age Discrimination Act 2004 (Cth) aims to eliminate, as far as possible, discrimination against persons on the ground of age; to ensure, as far as practicable, that everyone has the same rights to equality before the law, regardless of age, as the rest of the community; to allow appropriate benefits and other assistance to be given to people of a certain age, particularly younger and older persons, in recognition of their particular circumstances; to promote recognition and acceptance within the community of the principle that people of all ages have the same fundamental rights; and to respond to demographic change.

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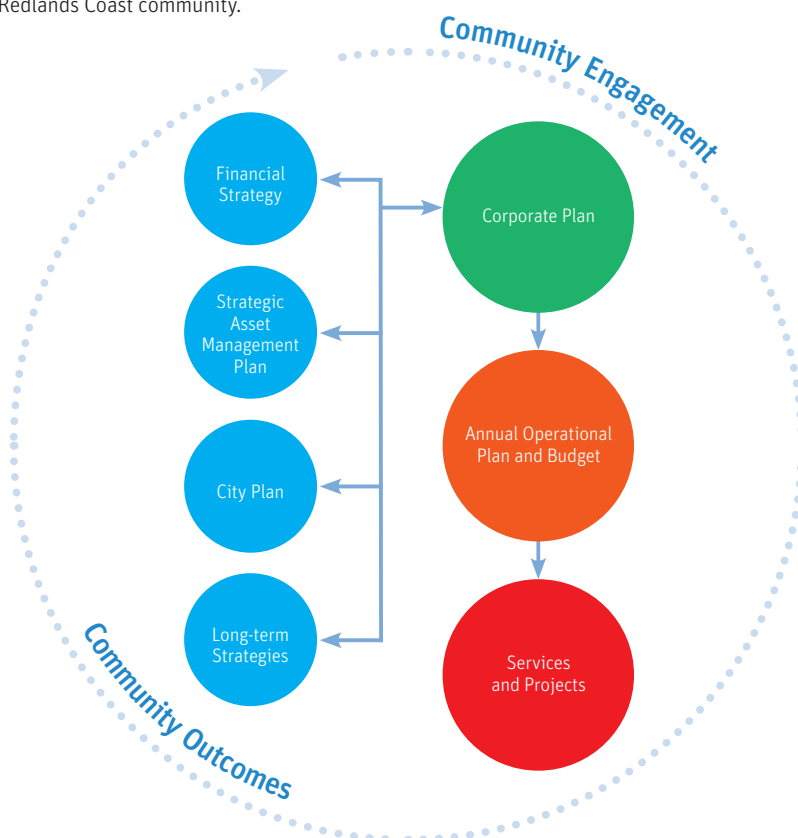
Strategic planning framework

Redland City Council's strategies set the strategic outcomes that Council is working towards. These outcomes guide future action planning. Council's strategies align with the *Long Term Financial Strategy*, the *Strategic Asset Management Plan* and the *Redland City Plan*, which informs the five year Corporate Plan.

The *Redlands Coast Stronger Communities Strategy 2024–2027* will be implemented through the annual service and asset management planning process, the annual operational plan and the annual budget. Beneath the strategy will sit a suite of action plans, and annual implementation plans to plan and track progress.

Council is committed to delivering a Stronger Communities Strategy that addresses the four principles of sustainability, known as the 'quadruple bottom line': Social | Economic | Governance | Environment.

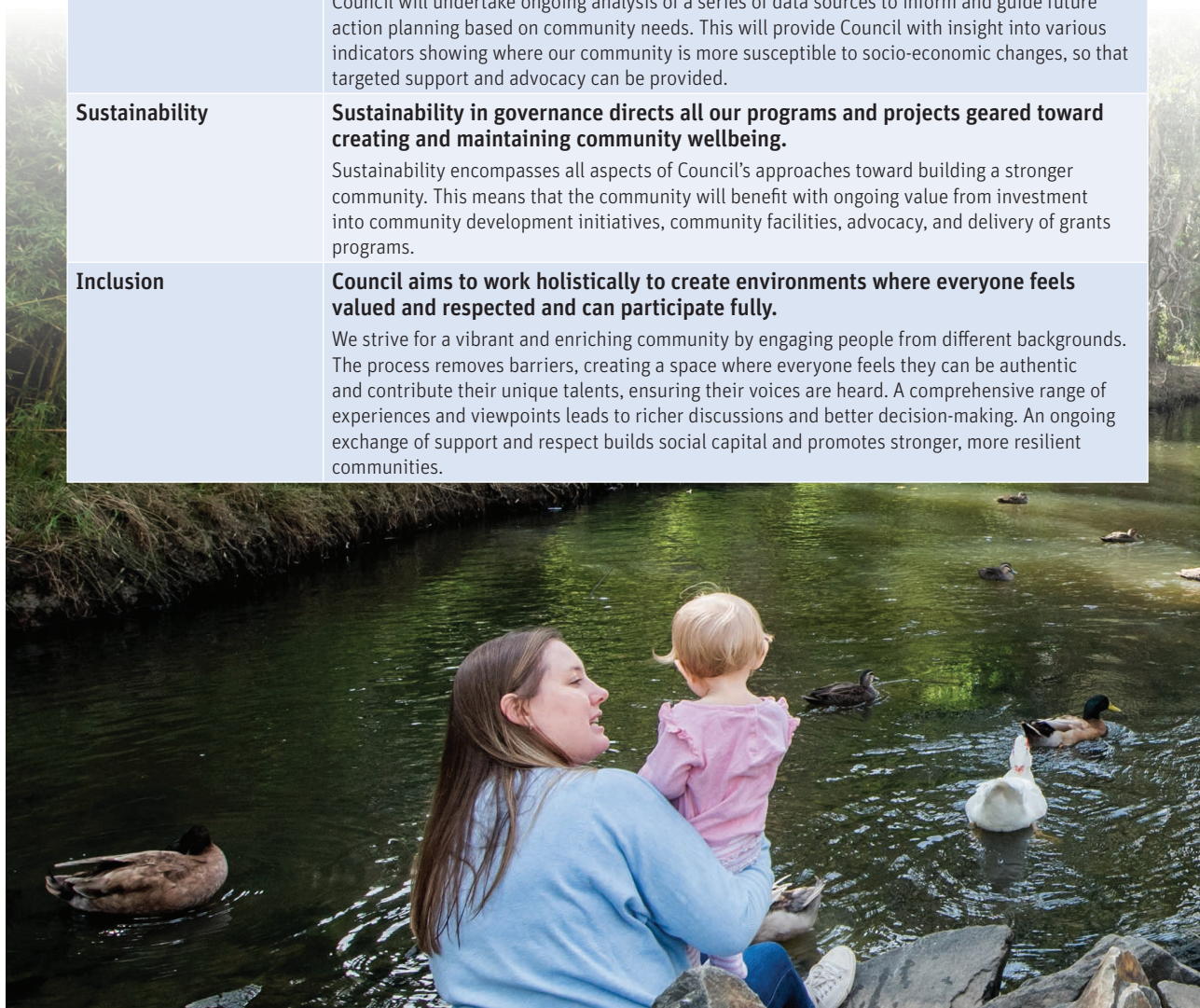
Each principle needs to be balanced to achieve sustainability. Council aims to achieve this balance through the quadruple bottom line principles woven throughout the four themes and goals in this strategy to create a balanced approach that supports sustainable outcomes for the Redlands Coast community.



Source: Corporate Plan Our Future Redlands - A Corporate Plan to 2026 and Beyond

Guiding principles

Asset based	<p>Asset-based principle makes the knowledge, skills and connections of a community the foundation for community development.</p> <p>Council will draw upon community strengths, recognising the existing potential in our communities, and the established assets that Council and the community can draw upon to strengthen community development. Council will assist in brokering partnerships and supporting the implementation and sustainability of community led solutions that are unique to an area.</p>
Evidence based	<p>Council's planning and actions are based on the best information available, enabling accuracy in the application of our principles. Data also includes engaging with the community and seeking their input into decision making.</p> <p>Council will undertake ongoing analysis of a series of data sources to inform and guide future action planning based on community needs. This will provide Council with insight into various indicators showing where our community is more susceptible to socio-economic changes, so that targeted support and advocacy can be provided.</p>
Sustainability	<p>Sustainability in governance directs all our programs and projects geared toward creating and maintaining community wellbeing.</p> <p>Sustainability encompasses all aspects of Council's approaches toward building a stronger community. This means that the community will benefit with ongoing value from investment into community development initiatives, community facilities, advocacy, and delivery of grants programs.</p>
Inclusion	<p>Council aims to work holistically to create environments where everyone feels valued and respected and can participate fully.</p> <p>We strive for a vibrant and enriching community by engaging people from different backgrounds. The process removes barriers, creating a space where everyone feels they can be authentic and contribute their unique talents, ensuring their voices are heard. A comprehensive range of experiences and viewpoints leads to richer discussions and better decision-making. An ongoing exchange of support and respect builds social capital and promotes stronger, more resilient communities.</p>



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Approaches

Capacity building	<p>Council's capacity building approaches help to develop the resources and skills of the community, individually and collectively, supporting them to shape and exercise control over their environments.</p> <p>Capacity building is a continuous improvement strategy toward the creation and continuation of sustainable and effective communities. As the level of government closest to the community, Council's capacity building approaches aim to strengthen these assets to enhance the value they provide to the community.</p>
Collaboration	<p>Council facilitates and participates in cross sector partnerships with a focus on improved community outcomes.</p> <p>Council facilitates, partners in, and supports a range of community and service interagency networks which provide a platform for engagement, information sharing, and collaboration in maintaining and attracting services, programs and funding for the city. These established networks are critical in the collective management of future community service requirements and planning activities, as well as for community building and people's participation in civic and community life.</p>
Grants and funding	<p>Funding for community projects, infrastructure, events, and operational support to community organisations empowers the community with resources to support a robust living culture in Redland City.</p> <p>Council provides funding, and resources into initiatives that contribute towards community resilience. Council's community grant funding supports economic and community development, sport and recreation, cultural heritage, the arts, and the environment. Council's grants and funding approach uses evidence based principles for allocating funding and providing project support.</p>
Place-based approach	<p>Place-based approaches are collaborative and long term partnerships that aim to strengthen thriving communities in specified geographic locations.</p> <p>Council collaborates with community partners and local residents to understand issues, opportunities and interconnectedness of place. Together, action and investment is coordinated to improve the quality of life for our communities.</p>
Measuring social impact	<p>Our work will align with the Australian Federal Government's national wellbeing framework, Measuring What Matters, to measure progress against defined wellbeing domains that are important for people's overall wellbeing.</p> <p>Within each domain, there are specific indicators that will be used to measure social impact over time. By measuring social impact over time, Council can better understand how its investments in programs and initiatives are making a difference in the lives of our communities. This information can then be used to improve effectiveness and to advocate for policies and resources that support social wellbeing and the broader wellbeing economy.</p>

Our community profile

Redlands Coast community has a strong attachment to place, and a rich heritage incorporating our indigenous culture and a strong relationship with the natural environment. Our sense of community is deep. All of these elements contribute towards our collective identity, and showcase who we are.

While used frequently, the meaning of community is complex. At its core community is about people. It is not a place, a company or a physical structure such as a building. Community can be considered a feeling or a felt experience that comes from relationships between people. People form and maintain communities to meet common needs. There is a philosophy that a community can influence their environment and each other.

“Community is something that emerges as a felt experience or a social phenomenon, when people create it together; when they are in a relationship with one another, drawn together by shared concern and make commitments to act together.”

(Westoby et al., 2020)

Often a geographical subset of society at the local level, a ‘community’ can be defined by commonalities such as, but not limited to, norms, religion, shared interests, customs, values and needs of citizens. A community is not static or closed, but constantly evolving subject to internal and external construction and reconstruction.¹

Our Redlands Coast community²:

- Approximately 163,732 people live in Redland City
- Approximately 6.9% of the Redland City population live in island communities
- Approximately 2.9% of our community identify as Aboriginal or Torres Strait Islander
- The median age of the Redland City total population is 43 years
- The median age of our island communities is 59 years
- There are over 24,700 young people (12 – 24 years) living on Redlands Coast
- In 2021, around 1,581 young people or 8.6% of the population aged between 12 – 24 years were not employed or in education
- Approximately 21.2% of our community lives in lone person households
- 84% of our community live in separate houses
- Approximately 7.4% of our community speak a language at home other than English
- In 2021, around 10,591 people (or 6.7% of the population) reported needing help in their day-to-day lives due to disability
- In 2021, around 59,260 people (or 37.2% of the population) reported they are living with a long-term health condition
- In 2021, around 16,374 people (or 10.3% of the population) reported they are living with a mental health condition

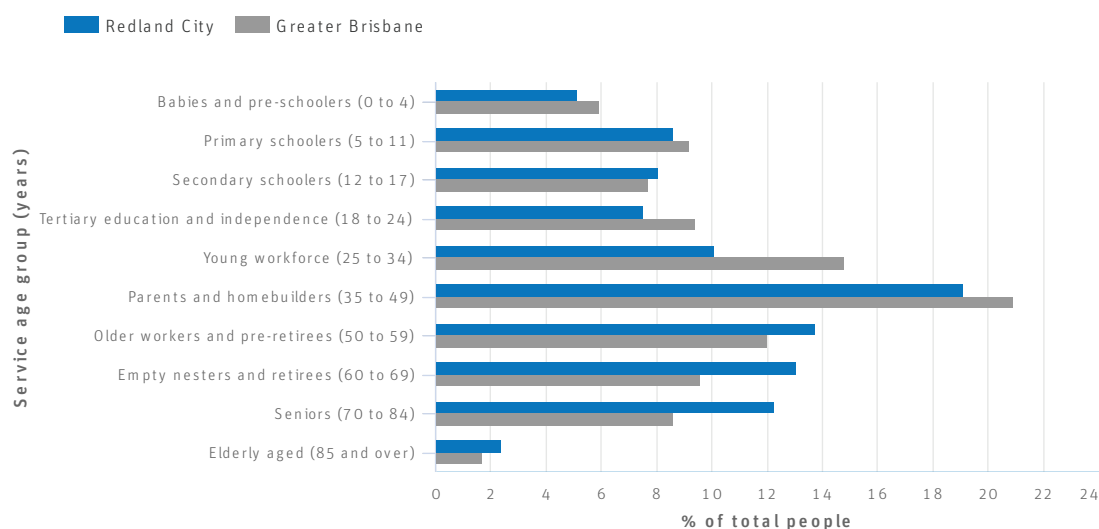
¹ United Nations Community Engagement Guidelines on Peacebuilding and Sustaining Peace 2020

² Australian Bureau of Statistics 2021, Census of Population and Housing, 2021 (Usual Residence Data)

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Age structure - service age groups, 2021

Total persons



Source: Australian Bureau of Statistics, Census of Population and Housing, 2021 (Usual residence data). Compiled and presented in profile.id by .id (informed decisions).

Our network of existing community facilities:

Redland City has an extensive network of existing community facilities which support the community to live vibrant and supported lives.

- 5 established community gardens
- 17 Council provided community halls
- 30+ non-council provided community venues
- 6 public libraries and 1 mobile library
- 100+ community and sporting club leases over public land and facilities



Projected changes to our city

Over the next 20 years, the average age of our community will increase as a result of reduced birth rates and increased life expectancy. In addition to a growing age diversity in our community, our physical and digital environments will also change, as will the way we work, learn, and travel.

Here is a representation of some changes³ to our city's demographic profile between 2021 and 2041⁴.

	Our community in 2021	Our community in 2041
Our population will continue to grow ⁵ In 2041 Redland City is expected to have a population of 200,000 people.	166,536 (2023)	182,752
The total number of private dwellings in Redland City is projected to increase .	64,740 dwellings	80,301 dwellings
Our 'occupancy rate' (i.e. persons per dwelling) is projected to decrease . This is mostly due to smaller family sizes.	2.50 persons per dwelling	2.28 persons per dwelling
Health care and social assistance is projected to continue as our largest local and state industry of employment ⁶ over the next 20 years, employing upwards of 11,000 in 2041.	Redland City 7,766	Redland City 11,041

Community consultation

Council engaged an external consultant to undertake a series of engagement activities to explore community sentiment relating to the present and potential future state of our communities.

Community engagement activities included:

- Community and Social Support Sector workshop
- Four community organisation workshops (Macleay Island, Coochiemudlo Island, North Stradbroke Island (Minjerribah) and Capalaba)
- Seven focused interviews for community support sector leads of organisations servicing Redlands Coast
- Traditional Custodians Elders workshops

Draft Stronger Communities Strategy was available for public consultation in November – December 2023 on Redlands Coast Your Say page. In-person engagement was undertaken at five events in November – December 2023.

Insights gained from these engagement activities were used in the development of this strategy and Council thanks all those who participated.

³ QSGO - Projected dwellings, population growth by age cohort (medium series), by local government area, include structural dwellings (e.g. houses, flats, townhouses) exclude temporary dwellings 2021 to 2046

⁴ Population and dwelling projections are subject to change with the release of Shaping SEQ 2023

⁵ Bureau of Statistics, Population by age and sex, Regions of Australia, 2021

⁶ NIEIR and 2019 Regional Queensland Treasury data projection data

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Top opportunities identified

- Enduring sense of place and connection to Redlands
- Active and long term residents and workforce with deep local knowledge
- Community and citizen groups committed at a neighbourhood level
- Positive community spirit, where people are naturally friendly and helpful
- Social infrastructure to support communities
- Community and social support sector collaboration

Top barriers identified

- Constrained funding from state and federal governments specific to Redlands Coast to ensure service delivery outcomes
- Insufficient advocacy effort to keep pace with growing and changing needs of Redlands Coast
- Local people don't feel their voices matter to decisions makers when issues directly affect them
- Distinct communities have specific priorities and concerns, not always addressed in broader decision making processes
- Community and volunteer organisations struggle with level of local need
- Systemic support does not match the local need

Future approach

The future drivers of change in Redland City face a series of challenges and opportunities across Council, partners and the community. Changes will influence the way the Redland City Council plans for support services, community networks and community facilities.

Fortunately, historical approaches to community development and social infrastructure from Council and partners have built and supported strong foundations to address these challenges collaboratively. The outcomes of these historical approaches have been the provision of a sustainable network of community facilities, collaborative action-focused community networks, and diverse community support services for residents of Redland City.

Council's future approach to building and maintaining strong communities will draw on these strengths to both address challenges and create opportunities into the future.

Strategic Theme 1: People

People of all ages, abilities, cultures and socioeconomic status are welcomed.

Our strong and vibrant community spirit is nurtured by welcoming communities that respect culture and heritage, support each other in times of need, and care for all residents.

Guiding objectives

OBJECTIVE	KEY INITIATIVES	COUNCIL'S ROLE
People are kept at the centre of all we do.	Continue to review and adapt Council services to ensure we keep people, both individuals and communities, at the centre of all we do.	Deliver
Our strong sense of connection to Redlands Coast and our community is celebrated and strengthened.	Fund, support and deliver, in partnership, a range of local and city wide events that showcase our vibrant communities and community spirit.	Deliver, Partner
Our communities are ready to adapt to changes in economic, physical, and social environments.	Strengthen community resilience through capacity building that moves residents from vulnerability to resilience.	Deliver, Educate
	Support the community through the Redland City Local Disaster Management Plan and human and social recovery responses.	Deliver
Our residents continue to enjoy a safe and welcoming city.	Develop and implement a Redlands Coast Community Safety Action Plan.	Deliver
	Evaluate Council's open space security camera network for current effectiveness and future scope considerations.	Deliver
	Work with other levels of government and community to identify local and regional safety concerns, and collaborate on appropriate localised and city-wide responses.	Partner, Advocate
	Review Council's graffiti management approach for efficient and effective education, enforcement and eradication.	Deliver
	Analyse emerging trends in crime and safety to develop appropriate responses.	Deliver, Partner
	Apply Crime Prevention through Environmental Design principles, where appropriate, to civic open space to enhance safety and security.	Deliver, Partner
	Work with other levels of government to strengthen our city's welcoming and safe lifestyle.	Partner
Our local culture and heritage are respected and celebrated.	Promote and celebrate our local culture and heritage through local arts, festivals and events that foster connection, knowledge and understanding, across our communities and beyond.	Deliver, Facilitate, Partner
	Progress our reconciliation journey through development of an externally facing Redlands Coast Reconciliation Action Plan.	Deliver, Partner

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OBJECTIVE	KEY INITIATIVES	COUNCIL'S ROLE
Redlands Coast has diversity of housing that supports affordable living options for all residents.	Develop a Local Housing Action Plan to support delivery of the Queensland Housing and Homelessness Action Plan 2021 – 2025.	Deliver, Partner
	Continue to support an increase in affordable housing in Redland City through application of Council's Affordable Housing Policy and ongoing advocacy to the State Government.	Facilitate
	Monitor emerging trends in affordable housing models for replicability and/or scalability to meet the needs of Redlands Coast population now and into the future.	Partner
All residents, regardless of age, ethnicity or ability are supported.	Develop and implement a Young People's Action Plan.	Deliver
	Continue implementation of Redlands Coast Age-friendly Action Plan.	Deliver
	Understand population composition of our communities and research future population trends to guide planning that reflects the diverse needs of our current and future communities.	Deliver

"The festivals and different community events around Redlands are important times that bring community together and strengthen the sense of place".

COMMUNITY WORKSHOP

"There is a sense of voicelessness that is disengaged young people and other groups who feel 'otherised' or disconnected".

SECTOR INTERVIEW

Strategic Theme 2: Places

The unique character and liveability of Redlands Coast is preserved and bettered through placemaking, planning and management of community infrastructure. Our neighbourhoods are vibrant and liveable and reflect our local character.

Guiding Objectives

Objective	Key initiatives	Council's Role
Strategic planning embraces opportunities to deliver community facilities that respond to current and future social, environmental and economic needs of our communities.	Recognise the uniqueness of communities, including their strengths and challenges, in planning considerations.	Deliver
	Ensure the planning, delivery and operation of community infrastructure is evidence based, using a range of data sources.	Deliver
	Provide a network of affordable, functional spaces for hire or lease to meet the needs of our communities.	Deliver, Partner
	Adopt a flexible approach to community infrastructure development and maintenance to achieve optimal functionality and usage.	Deliver, Partner
Community infrastructure is fit for purpose, welcoming, inclusive, and well utilised.	Locate and design accessible, fit-for-purpose community facilities and spaces that foster inclusion for all people and support delivery of essential services.	Deliver, Partner
	Promote community facilities as meeting places for essential support, connection and recreation.	Deliver
	Develop and implement a Community Halls Action Plan to guide provision and management and community involvement for a broad cross section of the community.	Deliver, Partner
Engage our communities in co-design activities to sustain and enhance the liveability of neighbourhoods.	Continue to provide funding programs to support a place-based approach to enhancing activation, promotion and vibrancy of the city.	Deliver, Facilitate
	Support place-based approaches to community capacity building projects across Redlands Coast to foster connection between residents and their community.	Facilitate, Partner
	Engage our community to co-design aspects of the liveability of their neighbourhoods through planning, placemaking and the management of community infrastructure.	Facilitate, Partner
Our residential islands benefit from consolidated and strategic planning.	Advocate for appropriate funding models for Redlands Coast residential islands to facilitate access to appropriate and greater funding.	Advocate
	Develop a roadmap to improve infrastructure on Redlands Coast residential islands.	Deliver

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Communities across Australia are focusing on the local through a systems lens. Frameworks such as Asset-based community development seek to reverse the views of broad systems ‘back to local’ with collective commitment and goals, along with clear processes for community led co-design.

CONSULTANT

Urban funding models are used that don’t fit the islands’ needs, whilst funded services deliver ‘outreach’ services that rarely work, whereas place-based responses are required.

**SMBI COMMUNITY
CONSULTATION**

Redland City Council has an important local advocacy role and will receive community support to advocate for improved funding options and portfolios for Redland City and its diverse communities

CONSULTANT

Strategic Theme 3: Partnerships

Working together, we forge strong and enduring partnerships and relationships to achieve great outcomes for Redlands Coast. A strong sense of collective purpose drives individuals, groups and agencies to work together, sharing knowledge and resources.

Objectives

Objective	Key initiatives	Council's Role
Evidence informed practice guides decision making.	Ensure demographic data relating to our communities is readily available for public access.	Deliver, Educate
	Create research partnerships to support opportunities to improve wellbeing outcomes for the community.	Deliver, Partner
	Apply contemporary social research to inform initiatives delivered by Council and our partners to build stronger communities in a local context.	Deliver
Our advocacy efforts to other levels of government enhance social, cultural and economic outcomes on Redlands Coast.	Maximise advocacy efforts by aligning with evidence-informed priorities to attract localised funding for locally based services and supports.	Facilitate, Partner
	Develop an advocacy package to showcase the unique value proposition for investing in positive social outcomes for Redlands Coast.	Deliver, Advocate
	Enhance the health, safety and wellbeing of our community through the delivery of inclusive and responsive services focused on preserving and improving our naturally wonderful lifestyle by leveraging partnerships, networks, facilities and infrastructure.	Deliver, Partner

Much of the work in Redlands is relationship based, which opens opportunities for natural collaboration and working together. Some of the limiting boundaries are worked around between providers.

SECTOR INTERVIEW

Because Redlands is treated as an outlier of larger municipalities across most sectors, the expanse and variety of communities across Redlands doesn't have adequate access to appropriate services and supports.

COMMUNITY CONSULTATION

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Objective	Key initiatives	Council's Role
Strong and collaborative networks that build capacity of the human and social support sector to meet the needs of our city.	Strengthen the capacity and resilience of the human and social support sector through adaptive approaches that meet the evolving needs of the community.	Facilitate, Partner
	Investigate provision of a co-working space to allow social services to deliver service provision within local communities.	Partner, Advocate
	Strengthen the capacity and resilience of the human and social support sector through adaptive approaches that meet the evolving needs of the community.	Facilitate, Partner
	Leverage strategic partnerships to address current and emerging community safety concerns.	Facilitate, Partner
	Acknowledge and support the role of local community organisations in delivering collaborative, community-led responses to identified community needs.	Deliver, Facilitate, Partner
	Investigate and guide innovative approaches to community support to address issues of local importance and build social capital and capacity within our community.	Deliver, Facilitate, Partner
	Provide training and support to enable community and sporting organisations to increase rates of sustainability of volunteering.	Deliver, Educate
	Collaborate and partner with community and sporting organisations to increase the capacity of volunteers, support initiatives recognising the contribution made by volunteers and improve the sustainability of community organisations.	Facilitate, Partner
	Coordinate the Local Human and Social Recovery Group proactively, when not activated and reactively during disaster activations.	Partner

Strategic Theme 4: Participation

Redlands Coast residents actively participate in a range of meaningful social and civic activities that enhance wellbeing, build trust and influence local policy and priorities. Participation is an essential ingredient to strengthening our local values and lifestyle that are highly regarded by residents and visitors.

Objectives

Objective	Key initiatives	Council's Role
Improve ways of engaging with our community to encourage diverse participation in local decision making, and co-design of community outcomes.	Engage community members to identify the most important issues facing their communities and co-design outcomes.	Facilitate, Partner
	Collaborate and partner with government agencies, local business, sport and community organisations to address barriers to participation for members of the community to participate in sport, health and wellbeing, and volunteering opportunities.	Partner
Opportunities are available for everyone to connect with and participate within their communities.	Enhance community inclusion where people of all locations, ages, abilities and cultures can participate and have access to the necessary services and facilities.	Deliver, Partner
	Advocate for lifelong learning and capacity building opportunities to enable social, cultural and economic participation.	Advocate
	Collaborate and partner with community centres, government agencies, local business and local organisations to develop initiatives that support connection between people and community groups.	Facilitate, Partner
	Encourage residents to get to know their neighbours and neighbourhoods.	Facilitate, Educate
	Provide a range of services, programs, infrastructure and information so all people have opportunities for meaningful connections to city services and each other.	Deliver
	Pursue diverse participation in local decision making.	Facilitate
	Promote participation in volunteering through targeted support to community and sporting organisations.	Partner
	Build awareness of opportunities to volunteer for values-based initiatives such as environmental and social justice causes.	
	Harness the collective social justice values of our communities to enact societal change on matters that mean the most to our residents.	Facilitate

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Community need a space and mechanism for their voices to be 'listened to' and 'considered', especially regarding decisions that impact them directly. Where decisions need to be made, there needs to be processes in place for community to understand the reasons behind those decisions and have a pathway for conversation and recourse.

COMMUNITY WORKSHOP

Effective communication and connection pathways will provide opportunities to hear community insights, provide appropriate responses and most importantly build better relationships for the health and wellbeing of residents and communities.

COMMUNITY CONSULTATION WORKSHOP

Community often aren't aware of the local supports available or how to access them. Council could assist in this space.

CAPALABA WORKSHOP

Glossary:

Asset-Based Community Development (ABCD) – in a shift from traditional approaches, ABCD shifts focus from needs and deficits to assets, elevating existing strengths and potential within a community to foster sustainable development.

Capacity building – is a continuous process of enhancing skills, knowledge, and resources that strengthen the foundations, expand capabilities, and ensure service capacity that supports individuals and organisations to thrive.

Civic participation – focuses on our active involvement in shaping the decisions that affect us through the formal characteristics of our communities and governments.

Co-design – is a transformative approach to designing better community outcomes by harnessing people's collective wisdom and creativity to build solutions that are functional, meaningful, and enriching for all.

Collective impact – is a collaborative approach where diverse stakeholders from different sectors, including community members, nonprofits, businesses, and government agencies, work together to tackle complex social issues in a specific community.

Community members – are individuals who are connected to and participate in a particular community based on various factors, including geography, shared interests, social ties and identity.

Community resilience – promotes active participation and commitment from every aspect of the community, including individuals, organisations, and government agencies in identifying risks, developing plans, and building capacity, enhancing the community's ability to withstand, adapt to, and recover from adverse situations.

Crime Prevention Through Environmental Design (CPTED) – CPTED involves the ongoing consideration of the built environment to deter crime and foster a sense of community safety and wellbeing.

Community networks (human and social support sector) – refers to a wide range of services that support individuals and families in meeting their basic needs, improving their quality of life, and promoting self-sufficiency and wellbeing through strong social connections and networks.

Residential islands – are landmasses surrounded by water that offer diverse landscapes and support ecosystems for its populations.

Neighbourhoods – are small, distinct sections of a city or town, often with their own character and identity and defined by physical boundaries, shared demographics, or historical significance.

Participatory Community Development (PCD) – unlike traditional top-down models, PCD emphasises active involvement and shared decision-making by community members, placing the power and knowledge firmly in the hands of those who live and work within the community.

Pro-social – a method or connection for people to strengthen social skills as well as engage in positive activities such as sports, the arts, and volunteering.

Psychosocial health – refers to a state of mental, emotional, social, and spiritual wellbeing as they interrelate and interact with each other and environmental factors.

Restorative justice – a practice that brings together victims of crimes and the offender to explore and address the harm caused by criminal behaviour.

Social participation – focuses on our contribution to the social fabric of our lives through the informal characteristics of our communities.

Suburbs – are residential areas emerging from a city's core and are often characterised by family homes and green spaces.

DRAFT Redlands Coast **Stronger Communities Strategy** 2024–2027

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DRAFT Redlands Coast **Stronger Communities Strategy** 2024–2027

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Redlands Coast

Young People's Action Plan

2024–2027

DRAFT



Acknowledgement of Country

Redland City Council acknowledges the Quandamooka People, the Traditional Custodians of the land, water and seas of Redlands Coast. We pay respects to Elders past, present and future and extend respect to all Aboriginal and Torres Strait Islander People who live and work on Redlands Coast.



Quandamooka dancers, Adder Rock, Minjerribah/North Stradbroke Island

DRAFT Redlands Coast Young People's Action Plan 2024–2027

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Introduction

Redlands Coast is home to approximately 24,700 young people between the ages of 12 and 24. These young people contribute to the social fabric of Redlands Coast in many positive ways, including formal and informal volunteering, caring for family members, participating in sport and recreation clubs, and championing change for social and environmental causes.

Being a young person can be a challenging time as the transition to independence deepens. Contemporary society has thrown many challenges at our young people, both individually and collectively. Growing up in an increasingly digitally connected society can sometimes come at the expense of strong inter-personal connections important to health and happiness. Increasing social and economic pressures may place further strains on important relationships.

Many young people in our city enjoy deep connection and support from their families and networks, however, some of our young people have increased vulnerability in several wellbeing domains and require additional support from external sources including health, housing, and safety.

Over the lifespan of this action plan, Council aims to harness the power of our existing supports, while advocating for the needs of our young people to ensure all young people living on Redlands Coast can enjoy a successful transition to adulthood.

2027 Vision for young people

To create safe, strong, and self-reliant communities that provide our young people with access to social infrastructure and services, housing options, welcoming places, and a range of suitable sport, recreational, cultural, educational and employment opportunities.

Policy framework

There are several instruments that relate to and provide context for the development of the Redlands Coast Young People's Action Plan including:

Our Future Redlands – A Corporate Plan to 2026 and Beyond sets the long-term vision and goals for our city, and outlines priorities that help Council to decide on annual operations and budgets.

Stronger Communities Strategy 2024–2027 sets out the strategic framework for planning and delivery of approaches and initiatives to ensure that Council continues to strengthen the social fabric of our city, and to safeguard Redlands Coast as a city with a naturally wonderful lifestyle, connected communities and a city that is ready to embrace opportunities.

DRAFT Redlands Coast Young People's Action Plan 2024-2027

Communities 2032 is the Queensland Government's long term plan to build communities that will support Queenslanders to live their best lives. It's an inclusive and positive vision for Queensland and provides a unifying framework to help disrupt disadvantage and improve the lives of individuals and families across the state's diverse communities.

Human Rights Act 2019 (Qld) aims to protect and promote human rights and helps build a culture in the Queensland public sector that respects and promotes human rights, and helps promote a dialogue about the nature, meaning and scope of human rights.

Queensland Youth Strategy developed by Queensland Government, sets the vision for young people to actively contribute to Queensland's economic, civic and cultural life, supporting young people to have a voice and contribute to Queensland's future, to achieve safe, stable and suitable housing for their needs, to build resilient futures, and to gain required skills to prepare to enter employment.

Age Discrimination Act 2004 (Cth) aims to eliminate, as far as possible, discrimination against persons on the ground of age; to ensure, as far as practicable, that everyone has the same rights to equality before the law, regardless of age, as the rest of the community; to allow appropriate benefits and other assistance to be given to people of a certain age, particularly younger and older persons, in recognition of their particular circumstances; to promote recognition and acceptance within the community of the principle that people of all ages have the same fundamental rights; and to respond to demographic change.

Council's role

Redland City Council provides a range of services to support young people living, working and visiting our city. Council's role in providing services and support is influenced by needs, demand, cost, legislative considerations and community expectation.

Stakeholders outside of Council, including government agencies, schools, businesses, and community and sporting organisations also have a role to play in achieving positive outcomes for our young people.

Individuals, residents and visitors can play a role in building strong communities for our young people. By being an active participant in your community, you can create positive social connection and support pathways to help our young people thrive.

The *Redlands Coast Young People's Action Plan 2024-2027* outlines the actions that Council will take over the next four years. Council's role includes:

Deliver	Plan, deliver and fund services and projects
Facilitate	Assist others to undertake activities by bringing interested parties together
Partner	Work with stakeholders to achieve shared goals
Educate	Share learning to support broader understanding and action
Advocate	Promote the interest of the community to influence decision makers
Regulate	Regulating activities through law and legislation

Council's commitment to our young people

At Council, we are committed to acknowledging our young people where they are at. We will seek out, share and celebrate the successes of our young people. Our young people will know that they are not defined by certain portrayals of their collective image. We will work tirelessly to ensure that our young people feel valued and supported to live a good life and meet their potential. This will be achieved through strong partnerships and collaboration across sectors, levels of government and with young people at the core of all we do.



Role of community in building strong communities

Creating strong and vibrant communities across Redlands Coast will be best achieved when all levels of government work together with our unique communities. The role that stakeholders and communities play in delivering this action plan include:

Stakeholder	Role	Opportunity to collaborate with Council
Queensland Government	<ul style="list-style-type: none"> • Providing strategic direction • Sharing knowledge and best practice • Funding community initiatives 	<ul style="list-style-type: none"> • Partnering with Council on joint initiatives • Funding delivery of community activities
Research and academic institutions	<ul style="list-style-type: none"> • Undertaking research into needs and desires of communities and populations • Sharing knowledge and data sources 	<ul style="list-style-type: none"> • Partnering with Council in research into contemporary community trends, issues and opportunities
Business community	<ul style="list-style-type: none"> • Supporting community initiatives • Adopting community friendly business practices 	<ul style="list-style-type: none"> • Sharing community-focused practices with Council • Knowledge and experience in changing needs of business in supporting local communities
Community networks	<ul style="list-style-type: none"> • Sharing information and expertise • Undertaking projects that improve community outcomes • Support continued growth and maturity of community sector through collaboration 	<ul style="list-style-type: none"> • Participating in co-design initiatives • Providing deep local context to Council on matters of importance to communities • Coordination point for Human and Social Recovery efforts
Community organisations	<ul style="list-style-type: none"> • Identifying and removing barriers to access and participation in social and civic activities • Maintain localised context of communities • Lead and/or participate in community networks 	<ul style="list-style-type: none"> • Participate in community engagement and co-design activities • Apply for grant funding to deliver initiatives that support the community sector to develop and mature
Community members	<ul style="list-style-type: none"> • Welcome all residents and visitors to Redlands Coast • Participate in events and initiatives in your community • Be informed about your community and neighbourhood 	<ul style="list-style-type: none"> • Participation in community engagement activities including participatory community development initiatives • Engage in civic participation activities including co-designing outcomes • Subscribe to Council's Disaster Dashboard and other news updates to keep informed about your community.
Young People	<ul style="list-style-type: none"> • Participate in events and initiatives designed for young people • Participate in co-design activities • Take part in civic participation opportunities 	<ul style="list-style-type: none"> • Share insights into the needs and aspirations of young people on Redlands Coast

DRAFT Redlands Coast Young People's Action Plan 2024–2027

Why a Young People's Action Plan

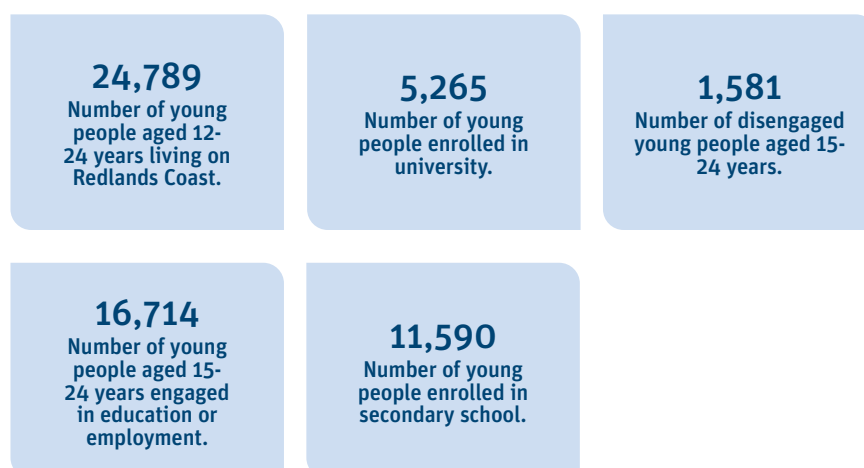
There are approximately 24,700 young people living on Redlands Coast, representing 15.5% of the Redland City population. Our young people are the future both locally and globally, in a world that is changing rapidly. When a young person seeks support and guidance on their journey, it is vital that our community is prepared and equipped to provide it.

This action plan sets out a whole of Council approach to deliver, partner, educate, advocate, and facilitate, to build on the strong foundations already established to see our young people succeed. Having a plan reduces uncertainty and sets up defined and achievable goals; it articulates our direction and priorities for the next four years and beyond.

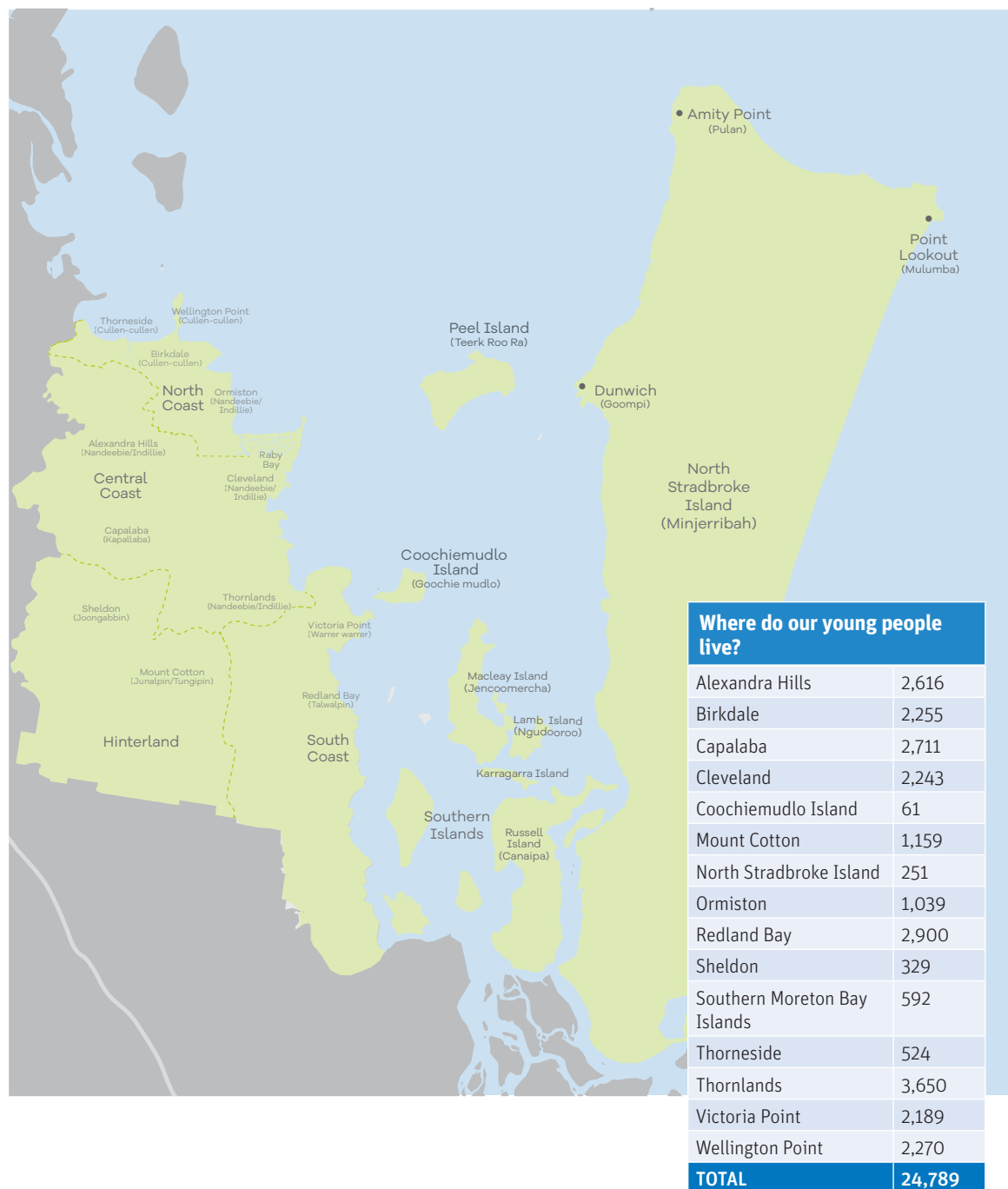
The Action Plan outlines how Council can achieve strategic goals and outcomes. The purpose of this plan is to identify initiatives that:

- Position Redlands Coast communities as safe and welcoming for young people
- Build strong relationships that create connections and pathways for young people to navigate their needs
- Create, promote and foster access, inclusion and participation opportunities for all young people
- Acknowledge and celebrate the accomplishments and positive contributions young people make to Redlands Coast

Demographic snapshot



Australian Bureau of Statistics 2021, Census of Population and Housing, 2021 (Usual Residence Data)



Australian Bureau of Statistics 2021, Census of Population and Housing, 2021 (Usual Residence Data)

DRAFT Redlands Coast Young People's Action Plan 2024–2027

Goals and outcomes

Our Young People's Action Plan vision: To create safe, strong, and self-reliant communities that provide our young people with access to social infrastructure and services, housing options, welcoming places, and a range of suitable sport, recreational, cultural, educational and employment opportunities.

	Role of Council
1. Redlands Coast communities are safe and welcoming for young people.	
Identify and secure external funding to develop and deliver programs and initiatives targeted at addressing priority youth safety issues in our communities.	Partner
Support communities through a range of crime prevention activities including implementation of Crime Prevention Through Environmental Design principles, activation of public spaces and where appropriate, provision of temporary or permanent security cameras.	Deliver
Partner with other levels of government to strengthen our city's welcoming and safe lifestyle.	Partner
Deliver graffiti prevention, removal and education initiatives to reduce the negative impact of graffiti on our public spaces and communities.	Deliver
Promote and celebrate our local culture and lifestyle through activities, local festivals and events that bring young people together to foster connection and understanding.	Deliver
Create public spaces and places for young people that are safe, vibrant, engaging, inclusive and fit for purpose through partnering with government agencies, young people and the community.	Deliver
Participate in youth justice processes including restorative justice methods to help young people understand the impact their offending behaviour has on the wider community.	Partner
Work in partnership with Queensland Police Service, the lead agency for the prevention, detection, investigation, and prosecution of crime.	Partner
2. We build strong relationships that create connections and pathways for young people to navigate their needs.	
Facilitate the Redlands Coast Youth Services Network to strengthen connections, skills, knowledge and best practice approaches to working with young people.	Facilitate
Participate in local, regional and national youth focused networks and communities of practice.	Educate
Fund Activate Youth Week activities to encourage our young people to connect with local service providers.	Partner
Partner with academic or research institutions to undertake research to understand the future needs of our young people, to guide priorities and resourcing.	Partner
Advocate on behalf of youth services to secure dedicated Redlands Coast funding for essential mental health support.	Advocate
Support initiatives that increase the supply of housing suitable for young people.	Advocate
Work with Queensland government agencies to identify local and regional concerns and negotiate appropriate responses that contribute to the wellbeing of young people.	Partner
Deliver capacity building initiatives to local human and social support sector and community organisations to enhance our understanding of contemporary approaches to youth support work in complex and changing environments.	Deliver
Review current ways that we communicate and engage with young people and identify improvements and enhancements that will encourage young people to manage their support needs.	Deliver
Educate young people and the community on referral pathways and wrap around services available locally.	Educate

	Role of Council
Identify and support new and existing opportunities for local education and employment pathways for young people.	Advocate
Strengthen relationships with educators and school communities across Redlands Coast to increase opportunity for young people to participate in projects, programs and events delivered or funded by Council.	Advocate
3. Redlands Coast creates, promotes and fosters access, inclusion and participation opportunities for all young people.	
Partner with other agencies and community organisations to provide events and activities that support community connection.	Partner
Provide meaningful opportunities for all young people to be active participants in local issues, community planning and direction setting, and decision making on issues that impact them.	Deliver
Fund community events and initiatives that encourage local young people to engage in pro-social activities that promote physical and psychological health, stronger social connections, personal growth and development, and overall community wellbeing.	Deliver
Provide and activate a network of accessible and inclusive community facilities including libraries and halls.	Deliver
Investigate new ways to engage our disengaged youth in civic and social participation including volunteering. Attract and retain young people to participate in volunteering in support of a range of causes including sporting, community, disaster and resilience and environmental causes.	Deliver
Work in partnership with education, business, industry and community to enhance opportunities for our young people to participate in innovation and entrepreneurship.	Facilitate
Support local leadership by engaging the enthusiasm and skills of local young people to identify and mobilise capabilities, strengths and assets to develop, implement and sustain community led solutions.	Deliver
Advocate for accessible transport options for young people, including those disadvantaged by remoteness and/or socio-economic factors, to connect with education, employment, and cultural and recreational activities.	Advocate
4. The accomplishments and positive contributions young people make to Redlands Coast are acknowledged and celebrated.	
Counter negative portrayals of young people with positive stories of success and contributions made by our young people.	Deliver
Support community organisations to celebrate our young people through initiatives such as Youth Week.	Partner
Raise the profile of educational and other achievements through city-wide acknowledgement campaigns and advertising.	Deliver
Engage with Redlands Coast young people to explore and map what are the strengths and opportunities of the city, and what future changes would encourage them to stay on Redlands Coast.	Deliver
Advocate for the identified needs of young people to make Redlands Coast appealing to our young people.	Advocate, Partner

Glossary

Crime Prevention Through Environmental Design (CPTED) – CPTED involves the ongoing consideration of the built environment to deter crime and foster a sense of community safety and wellbeing.

Pro-social – a method or connection for people to strengthen social skills as well as engage in positive activities such as sports, the arts, and volunteering.

Co-design or participatory design – is a transformative approach to designing better community outcomes by harnessing people's collective wisdom and creativity to build solutions that are functional, meaningful, and enriching for all.

Restorative justice – a practice that brings together victims of crimes and the offender to explore and address the harm caused by criminal behaviour.

Capacity building – is a continuous process of enhancing skills, knowledge, and resources that strengthen the foundations, expand capabilities, and ensure service capacity that supports individuals and organisations to thrive.

Human and social support sector – refers to a wide range of services that support individuals and families in meeting their basic needs, improving their quality of life, and promoting self-sufficiency and wellbeing through strong social connections and networks.

Psychosocial health – refers to a state of mental, emotional, social, and spiritual wellbeing as they interrelate and interact with each other and environmental factors.

Civic participation – focuses on our active involvement in shaping the decisions that affect us through the formal characteristics of our communities and governments.

Social participation – focuses on our contribution to the social fabric of our lives through the informal characteristics of our communities.



15.5 PETITION REPORT - REQUEST FOR ROAD ACCESS TO CLEVELAND-REDLAND BAY ROAD, THORNLANDS

Objective Reference: A8068985

Authorising Officer: Shane Hackett, Acting General Manager Community & Customer Services

Responsible Officer: David Jeanes, Group Manager City Planning & Assessment

Report Author: Daniel Manathunga, Planning Officer

Attachments: Nil

PURPOSE

At the 15 November 2023 General Meeting, Council resolved to receive a petition and refer this to the Chief Executive Officer for consideration and a report to the local government.

BACKGROUND

Council received a petition seeking that road access directly to Cleveland-Redland Bay Road be granted for the new development that is being undertaken over 314-318 Cleveland-Redland Bay Road, Thornlands. Cleveland-Redland Bay Road is a state-controlled road.

The petition raises the concern that the development will impact the road network of Arctic Street in relation to safety, congestion and access for emergency vehicles requiring access to Cleveland-Redland Bay Road.

The principal petitioner is Mr Dean Halhead with 28 signatures supporting the petition.

DEVELOPMENT HISTORY

RAL22/0076 Reconfiguring a lot one (1) into eight (8) including road reserve and operational works approval

Council granted approval, under delegated authority, for reconfiguring a lot one (1) into eight (8) and operational works associated with the reconfiguration on 3 January 2023 (Figure 1). A referral response was received from the State Assessment and Referral Agency (SARA) prohibiting direct vehicle access to Cleveland-Redland Bay Road.

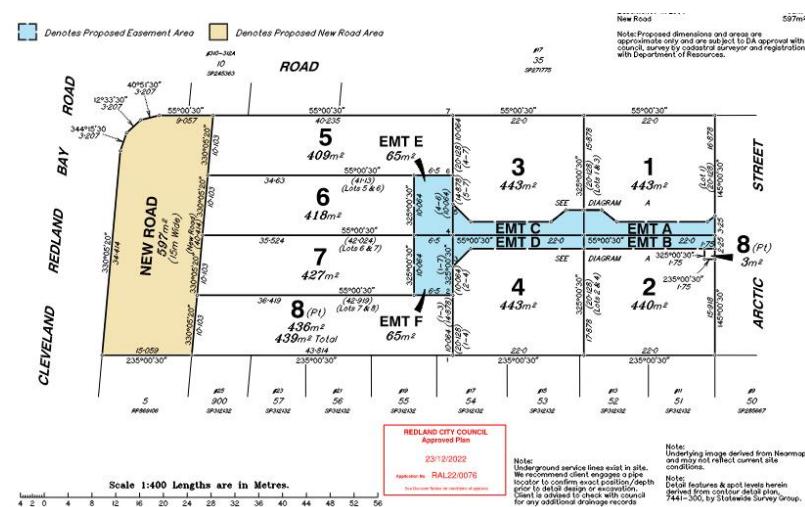


Figure 1: approved subdivision plan

RAL22/0076.02 Change to development approval for reconfiguring a lot one (1) into eight (8) including road reserve and operational works approval

Council granted approval, under delegated authority, to change the development approval on 30 August 2023 and approved a combined reconfiguration and operational works as depicted below (Figure 2).

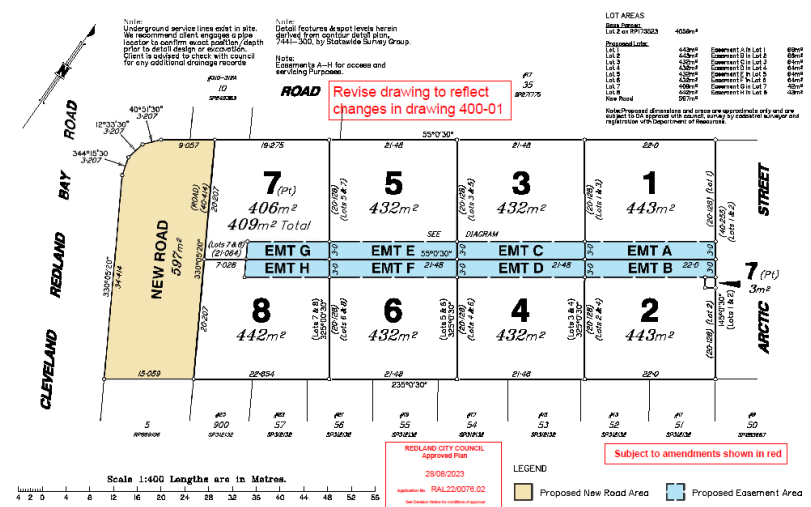


Figure 2: current approved subdivision plan

CAR23/0406- Concurrence Agency Referral for dual occupancy (x8)

Council provided a pre-referral response, under delegated authority, approving an eight (8) dual occupancy development over the site subject to development conditions imposed under Queensland Development Code MP1.3 (Figure 3).

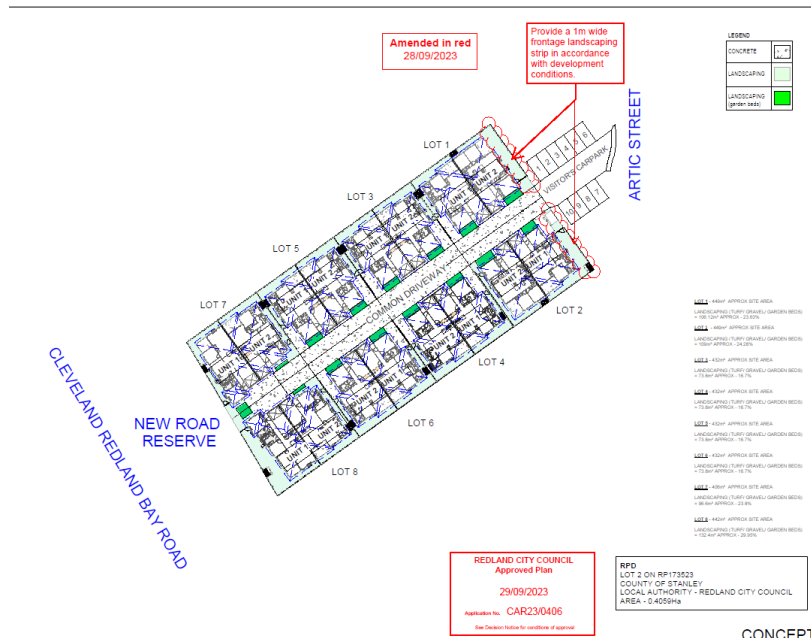


Figure 3: approved site plan

The development applications have been decided and are now lawful development permits. Council has no power to change the access arrangements to provide direct access to Cleveland-Redland Bay Road. Despite this, for the purposes of transparency, the following outlines how the applications were assessed pursuant to the matters raised in the petition.

APPLICATION ASSESSMENT

State-controlled road

Cleveland-Redland Bay Road is a state-controlled arterial road, which required referral to SARA as part of the original development application (RAL22/0076). SARA provided a response, dated 14 September 2022, conditioning that direct vehicle access to Cleveland-Redland Bay Road is prohibited. Council has no jurisdiction to grant access to Cleveland-Redland Bay Road on this basis.

City Plan

The site is part of the South-East Thornlands Structure Plan (SETSP) which provides the intended road movement network for precinct (Figure 4). As depicted below, vehicle access is intended at the intersections of Cleveland-Redland Bay Road/Panorama Drive/Beveridge Road and Waterline Boulevard/Cleveland-Redland Bay Road. Granting direct road access to Cleveland-Redland Bay Road would be contrary to the SETSP road movement network.

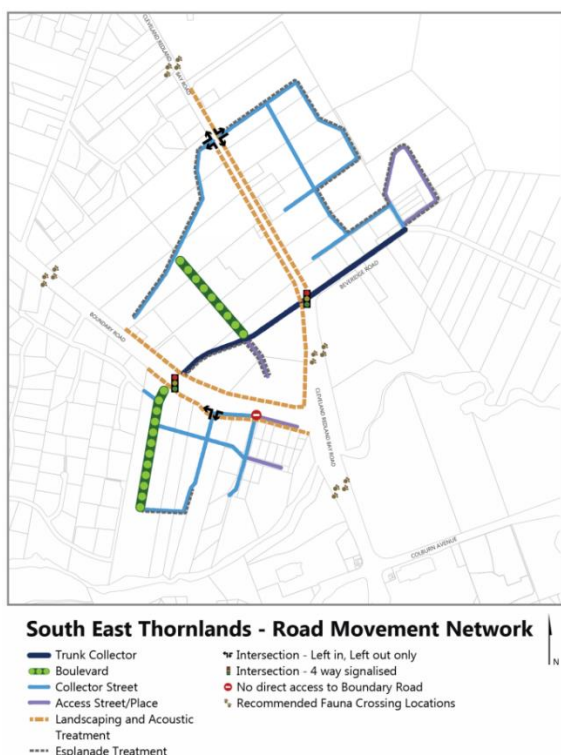


Figure 4: South East Thornlands – Road Movement Network

The creation of new access points directly to an arterial road such as Cleveland-Redland Bay Road is contrary to assessment benchmarks of City Plan. Specifically, the reconfiguring a lot code and transport, servicing, access and parking code seeks that *‘wherever possible, reconfiguration enables alternative access for lots adjoining major roads.’* and *‘access to trunk collector, sub-arterial and arterial roads is restricted to optimise the safety and efficiency of those roads’.* Granting direct road access to Cleveland-Redland Bay Road would be contrary to the assessment benchmarks of City Plan.

Arctic Street

Arctic Street is an 'Access Street' which is designed to accommodate a traffic catchment of 100 lots or 1000 vehicle movements per day as defined in the planning scheme policy 2 – infrastructure works within City Plan. Having regard to the existing and proposed development along Arctic Street the increase in traffic would not exceed the road design capacity as summarised below (Table 1).

Aspect	Rate
Dwellings along Arctic Street	35
Average vehicle movements per day	11 per dwelling (Guide to Traffic Generating Developments)
Anticipated traffic volume	385 vehicle movements per day or 38.5% of road design capacity

Table 1: Traffic summary

Arctic Street is suitably designed to accommodate emergency and waste collection vehicles inclusive of the development (RAL22/0076.02), which is required to provide 10 public parking spaces within the road verge to minimise amenity impacts.

STRATEGIC IMPLICATIONS

Legislative Requirements

The development applications have been assessed and decided in accordance with the *Planning Act 2016*.

Risk Management

Standard development applications risks apply.

Financial

There are no financial implications that apply.

People

There are no implications for staff associated with this report.

Environmental

Not applicable.

Social

Not applicable.

Human Rights

There are no known human rights implications associated with this report.

Alignment with Council's Policy and Plans

The assessment and officer's recommendation align with Council's policies and plans as described within the 'Application Assessment' section of this report.

CONSULTATION

Consulted	Consultation Date	Comments/Actions
N/A	N/A	N/A

OPTIONS**Option One**

That Council resolves as follows:

1. To note the relevant matters considered in the assessment of the development applications over 314-318 Cleveland-Redland Bay Road, Thornlands.
2. To note that development approvals are in effect for the development of 314-318 Cleveland-Redland Bay Road, Thornlands and that Council has no power to change the access arrangements.
3. For Council officers to write to the principal petitioner to advise that the matter is one within the scope of the Queensland State Government's Department of Transport and Main Roads.

Option Two

That Council resolves to seek further information.

OFFICER'S RECOMMENDATION

That Council resolves as follows:

1. To note the relevant matters considered in the assessment of the development applications over 314-318 Cleveland-Redland Bay Road, Thornlands.
2. To note that development approvals are in effect for the development of 314-318 Cleveland-Redland Bay Road, Thornlands and that Council has no power to change the access arrangements.
3. For Council officers to write to the principal petitioner to advise that the matter is one within the scope of the Queensland State Government's Department of Transport and Main Roads.

16 REPORTS FROM INFRASTRUCTURE & OPERATIONS

Nil.

17 NOTICES OF INTENTION TO REPEAL OR AMEND A RESOLUTION

In accordance with *s.262 Local Government Regulation 2012*.

18 NOTICES OF MOTION

In accordance with s.6.16 Council Meeting Standing Orders.

19 URGENT BUSINESS WITHOUT NOTICE

In accordance with s.6.17 of Council Meeting Standing Orders, a Councillor may bring forward an item of urgent business if the meeting resolves that the matter is urgent.

Urgent Business Checklist	YES	NO
To achieve an outcome, does this matter have to be dealt with at a general meeting of Council?		
Does this matter require a decision that only Council make?		
Can the matter wait to be placed on the agenda for the next Council Meeting?		
Is it in the public interest to raise this matter at this meeting?		
Can the matter be dealt with administratively?		
If the matter relates to a request for information, has the request been made to the CEO or a General Manager Previously?		

20 CONFIDENTIAL ITEMS

COUNCIL MOTION

That Council considers the confidential report(s) listed below in a meeting closed to the public in accordance with section 254J of the *Local Government Regulation 2012*:

20.1 Redland Investment Corporation Business Plan and Budget 2023-2024 and Audited Financial Statements 2022-2023

This matter is considered to be confidential under section 254J(3)(c) and (g) of the *Local Government Regulation 2012*, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with the local government's budget and negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government.

Overview

To present Redland Investment Corporation's (RIC's) Business Plan and budget 2023-2024 and Annual Financial Statements for 2022-2023 to Council as required by the Service Agreement between RIC and Redland City Council.

20.2 Suspected Conduct Breach

This matter is considered to be confidential under section 254J(3)(f) of the *Local Government Regulation 2012*, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with matters that may directly affect the health and safety of an individual or a group of individuals.

Overview

In accordance with 150J and 150AG of the *Local Government Act 2009* (the Act), Council must decide whether or not the subject Councillor has engaged in a conduct breach and under section 150AH of the Act, determine any disciplinary action if a conduct breach has occurred.

20.3 Digital Transformation Implementation Partner - Contract

This matter is considered to be confidential under section 254J(3)(g) of the *Local Government Regulation 2012*, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government.

Overview

To seek Council's approval to enter a multi-year contract for Implementation Partner services to assist Council to implement the TechnologyOne limited OneCouncil solution consistent with the Significant Contracting Plan endorsed by Council in September 2023 and the June 2023 resolutions to establish the multi-year Digital Transformation Program.

21 MEETING CLOSURE